



## **Chippenham Site Allocations Plan**

# Consultation Statement on Early Community Engagement 2014/15

February 2015



#### Wiltshire Council

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#### 1. Introduction

- 1.1 The Chippenham Site Allocations Plan, a formal Development Plan Document (DPD), will set the long term pattern and direction of growth for the town's expansion. Its main purpose is to identify strategic mixed use sites for businesses, new homes and the infrastructure necessary to support them in accordance with Core Policy 10 of the Wiltshire Core Strategy (Adopted January 2015).
- 1.2 This report documents the consultation that has been undertaken to date to engage the Chippenham and wider Wiltshire community on how and where growth should take place at Chippenham, which has informed the development of a Site Allocations Plan for the town. The table below illustrates how this engagement builds upon the consultations previously carried out to develop the Wiltshire Core Strategy through which significant engagement took place, together with more recent activities and the stages still to be completed. The remainder of the document (and appendices) relate to the consultation undertaken specifically on the Chippenham Site Allocations Plan<sup>1</sup>.

Table 1: Stages of consultation in the production of the Wiltshire Core Strategy and Chippenham Site Allocations Plan

	Form of consultation	Dates
	Issues and options:	April 2006 -
	A series of consultation papers prepared by the former District Councils	July 2007
	(including North Wiltshire District Council covering Chippenham) <sup>2 3</sup> .	
g	Wiltshire 2026 consultation:	October -
ate	Consultation document to draw together the work already undertaken	December
Strategy	by former districts and develop a shared vision and objectives for	2009
Core	Wiltshire including initial discussion of potential development sites.	
	This consultation included an exhibition and workshop event at the	September
Wiltshire	Neeld Hall in Chippenham in November 2009 <sup>4</sup> . A further Chippenham	2010
tsh	Visioning Workshop was held in September 2010 to discuss the	
<del>∑</del>	proposals for Chippenham <sup>5</sup> . There was consideration of all sites	
_	promoted to the council for development at Chippenham at that time.	
	Wilding Or and the second of t	N.4. I
	Wiltshire Core Strategy Localism events:	March -
	To discuss the potential implications of the localism bill passing through	April 2011

<sup>&</sup>lt;sup>1</sup> Further information on the community engagement undertaken in relation to the Chippenham Site Allocations Plan can be found on the council's website at :

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm

<sup>2</sup> CON/60 North Wiltshire Core Strategy Issues and Options Consultation Paper

CON/60 North Wiltshire Core Strategy Issues and Options Consultation Paper <a href="http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=55">http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=55</a>
 CON/61 North Wiltshire Core Strategy Issues and Options Summary of Responses

<sup>&</sup>lt;sup>3</sup> CON/61 North Wiltshire Core Strategy Issues and Options Summary of Responses <a href="http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=56">http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=56</a>

<sup>&</sup>lt;sup>4</sup> CON/14 Wiltshire 2026 Consultation methodology and output report (CoMoR) Wiltshire Core Strategy August 2010 <a href="http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=9">http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=9</a>

<sup>&</sup>lt;sup>5</sup> STU/106 Chippenham Visioning: ATLAS report on the visioning event of the 23<sup>rd</sup> of September 2010 http://www.wiltshire.gov.uk/corestrategydocument?directory=Studies%2C%20Surveys%20and%20Assessments &fileref=18

Form of consultation	Dates
parliament, neighbourhood planning and housing growth scenarios. This consultation <sup>6</sup> included a Chippenham Workshop held at the Neeld Hall, Chippenham in March 2011 to discuss the emerging proposals for Chippenham <sup>7</sup> .	
Wiltshire Core Strategy Consultation Document: Proposals for the level and location of new employment land and houses together with draft policies for managing development. This eight week informal consultation included 'drop in' events <sup>8</sup> at the Neeld Hall and Lacock Village Hall to discuss the emerging proposals for Chippenham <sup>9</sup> . 10	June - August 2011
Wiltshire Core Strategy Pre-Submission Consultation: Prior to its submission to the Secretary of State, the Wiltshire Core Strategy pre-submission document was published for a formal period of consultation <sup>11</sup> . This consultation included a series of rural workshops to explain the Core Strategy approach to villages, including an event at Biddestone Village Hall (in the Chippenham Community Area) in March 2012.	February – April 2012
Wiltshire Core Strategy Focused Consultation: Following the submission of the Core Strategy, the Inspector, appointed by the Secretary of State to examine the Plan, requested that the council undertake further focused consultation on the schedules of proposed changes and in relation to recent changes in national planning policy.	September  - November 2012
Examination of the Wiltshire Core Strategy:  Public hearing sessions were held in the summer of 2013, with an additional hearing session in September 2014. Consultees that had expressed an interest in appearing at the examination were invited by the Inspector to submit position statements and participate in the discussions. This included a three day hearing on the proposals specific to Chippenham and scrutiny of potential alternative site allocations at Chippenham. When the hearing sessions reopened in September 2014 there was further analysis of the potential for development at	Hearing sessions May - July 2013

<sup>&</sup>lt;sup>6</sup> CON16 Working towards a Core Strategy for Wiltshire – Wiltshire Core Strategy Consultation Document – consultation statement, main report

http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=11

<sup>&</sup>lt;sup>7</sup> CON20 Chippenham Workshop – Report of the event held on 14<sup>th</sup> March 2011

http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=15

CON17 Working towards a Core Strategy for Wiltshire – Wiltshire Core Strategy Consultation Document – consultation statement, appendices

http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=12

9 STU54 Wiltshire Core Strategy Consultation Document – Consultation Statement (January 2012) http://www.wiltshire.gov.uk/corestrategydocument?directory=Studies%2C%20Surveys%20and%20Assessments

http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=21

CON18 and CON19 Wiltshire Core Strategy Consultation Methodology Output Report (CoMoR), Reg 22(1)(c), Part 1: Process of consultation, June 2012

http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=13 http://www.wiltshire.gov.uk/corestrategydocument?directory=Consultations&fileref=14

	Form of consultation	Dates
	Chippenham as part of the discussion relating to a five year supply of housing. 12	
	Schedule of Proposed Modifications: Following the hearing sessions, the council twice consulted on proposed modifications to the Core Strategy <sup>13</sup> . This included consultation on the council's decision to remove the strategic site allocations at Chippenham, a change agreed between the council and Inspector. The Planning Inspectorate issued the report into the examination of the Wiltshire Core Strategy in December 2014 and the Core Strategy was formally adopted by Wiltshire Council in January 2015.	August – October 2013 and April – May 2014
	Consultation on the scope of the Chippenham Site Allocations Plan: Comments were invited on the scope of the Plan during a six week formal consultation period. This 'Regulation 18' consultation was undertaken in conjunction with formal consultation on the Wiltshire Housing Site Allocations DPD. As part of this consultation developers were invited to submit sites for consideration during the preparation of the Chippenham Site Allocations Plan.	March – May 2014
ions Plan	Early community and developer meetings: Representatives of Parish and Town Councils in the Plan area along with other community bodies plus prospective developers were invited to meetings in order to hear how the council proposed to prepare the Plan. The meetings involved a discussion about the appropriate criteria to use to assess a potential site's suitability for development.	April 2014
Chippenham Site Allocations Plan	Consultation on the Draft Chippenham Strategic Sites Assessment Framework: Informal four week public consultation on the proposed methodology used to assess potential strategic sites at the town. During the consultation a public meeting was also convened by the Chippenham Area Board to provide information about the Plan and draw attention to the emerging assessment framework.  Late 2014 stakeholders were invited to comment on elements of the evidence base as it was developing e.g. Landscape Assessment, Flood Risk and Surface Water Management.	June 2014
	Chippenham Settlement Boundary Review: Parish and town councils covering areas that abut Chippenham's settlement boundary were offered the opportunity to comment on the review of the boundary. This consultation ran alongside a wider consultation on settlement boundaries, which was being completed to inform the emerging Wiltshire Housing Site Allocations DPD.	July - September 2014
	Consultation on the Draft Chippenham Site Allocations Plan: Comments	February -

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<sup>&</sup>lt;sup>12</sup> Further information on the examination of the Wiltshire Core Strategy can be found on the council's website at <a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshirecorestrategy/wiltshirecorestrategyex">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshirecorestrategy/wiltshirecorestrategyex</a> amination.htm

amination.htm

13 EXAM/103 Report on consultation April – May 2014 and appendices

http://www.wiltshire.gov.uk/corestrategydocument?directory=Examination%20Documents&fileref=33

Form of consultation	Dates
will be invited during a formal six week 'Regulation 19' consultation prior to the submission to the Secretary of State for consideration to test the 'soundness' of the Plan and the evidence that supports it.	April 2015
Examination:	June -
Examination of the Plan by an independent inspector, including public	November
hearing sessions to discuss the Plan.	2015

- 1.3 The Council's Statement of Community Involvement (SCI)<sup>14</sup> was adopted in February 2010 and identifies several broad opportunities for community involvement in the preparation of DPDs and consultation documents.
- The consultation strategy used to develop the Chippenham Site Allocations Plan was created to reflect the specific nature of this draft Plan. Potential site allocations in Chippenham had already been discussed in detail as part of the Wiltshire Core Strategy (see Table 1, above) and have been used to inform this Plan. The consultation strategy is considered to be in line with the Council's SCI, as well as the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended), and appropriate to the Plan. The consultation that took place during 2014 included consultation on the scope of the Plan, targeted consultation with the local community and other consultees as part of evidence gathering, and consultation on the draft strategic site assessment framework. At each stage of consultation a separate report has been prepared and made available on the Council's web site (<a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsite allocationsplan/chippenhamcommunityengagement.htm">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsite allocationsplan/chippenhamcommunityengagement.htm</a>). Sections 2 to 6, below, summarise the nature of consultation and the outcomes from each.
- 1.5 The council now proposes to consult on a draft document prior to its submission to the Secretary of State for independent examination as explained in Section 7, below.

#### Consultation on the scope of the Chippenham Site Allocations Plan (March – May 2014)

- 2.1 Comments were invited on the scope of the Plan (Regulation 18) consultation during a six week consultation period between Monday 24 March 2014 and Monday 5 May 2014 (inclusive). A total of 21 responses were received during this consultation period. A report on this consultation has been prepared and is attached to this document (Annex A). The submitted comments can be viewed in full on the council's online consultation portal<sup>15</sup> or in the attached report.
- 2.2 The key outcomes from this consultation were:

http://www.wiltshire.gov.uk/statement\_of\_community\_involvement\_february\_2010.pdf

<sup>&</sup>lt;sup>14</sup> Statement of Community Involvement (February 2010)

<sup>&</sup>lt;sup>15</sup> Wiltshire Council consultation portal – Spatial Planning – Chippenham Site Allocations Plan http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/

- Revisions to the proposed plan area to focus on Chippenham and its environs, and
- A series of briefing notes<sup>16</sup> to provide background information on a number of recurring questions about the content of the plan and the process for preparing the plan:
  - Briefing Note 1 Chippenham Strategic Site Selection Methodology
  - Briefing Note 2 Definition of the Chippenham Strategic Areas
  - o Briefing Note 3 The Housing Requirement for Chippenham
  - Briefing Note 4 Relationship with Neighbourhood Plans
  - Briefing Note 5 The Role of Strategic Sites.

#### 3. Early community and developer meetings (April 2014)

- 3.1 As part of the initial stages of preparing the Chippenham Site Allocations Plan, two stakeholder meetings were held in April 2014 to raise awareness and understanding of the emerging plan, and to provide councillors (as representatives of their local community) and prospective developers with the opportunity to discuss the scope of the plan:
  - Community meeting (8 April 2014, Monkton Park Chippenham) representatives
    of town and parish councils, and Wiltshire Councillors, within and neighbouring
    Chippenham town were invited to this meeting. A representative of the
    Chippenham Vision Board was also invited to the meeting.
  - Developer meeting (22 April 2014 Monkton Park, Chippenham) landowners and agents with an expressed interest in developing sites around Chippenham were invited to this meeting.
- 3.2 Material from the meetings and notes of the discussion are attached to the report of the meetings (Annex B). Each group was asked about how the council should go about selecting strategic sites, what makes for good development and how to compare the suitability of one area to another. The meetings helped the council to prepare an initial draft Strategic Site Assessment Framework. This was then developed further by taking into consideration the considerable amount of feedback gathered largely from local community interests through the preparation of the Wiltshire Core Strategy and the Chippenham Central Area Master Plan (as summarised in the Consultation on the Chippenham Strategic Site Assessment Framework consultation report attached at Annex C).
- 3.3 Outputs from these discussions are summarised below.

<sup>&</sup>lt;sup>16</sup> These can be viewed on the council's website at <a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm</a>.

#### Criteria 1: Economy

Broad agreement that this is a fundamental criterion - Chippenham as a resilient settlement means working towards greater self-containment. Chippenham should take advantage of opportunities to open up access to local employment. Strategic allocations should include a mix of appropriate uses, recognising that some employment uses are not compatible next to housing. Preferred areas or sites need to be attractive to the market and offer a degree of flexibility. Employment development should be complementary to the town centre.

#### Criteria 2: Housing and Community

Participants at the community meeting in April 2014 emphasised the importance of delivering housing that best meets local need – both in terms of the size of new homes and the integration of different types of housing (e.g. affordable, market, housing that meets elderly needs etc.). Good design and access to facilities were also considered to be of great importance to a successful mixed use scheme. Failing to integrate infrastructure and community facilities with new housing were felt to be factors that have prevented the delivery of successful mixed use schemes in the past or in other locations.

#### Criteria 3: Access to road network

The April 2014 community meeting identified the risk of failing to deliver the required transport infrastructure as a key potential barrier to the successful growth of the town. Congestion issues at the A350 and town centre were discussed and have been picked up in the indicators that will be used to measure strategic areas and sites against this criterion. Maintaining the viability of the town centre was also discussed and it was considered that there is a lack of attractions in the town centre. Good accessibility to existing (and potentially new) town centre car parks was raised as a desirable attribute.

#### Criteria 4: Sustainable transport

Participants at both the community and developer meetings were keen for Chippenham to take advantage of the mainline (Bristol – London) railway station situated in the town centre. Residents should feel connected to the town centre by all modes of transport in order to maintain its viability. Monkton Park was suggested at both meetings as a potential point of reference where accessibility could be measured "to" (because of its proximity to the town centre, railway station, College, Olympiad). There was recognition that improving accessibility of alternative methods of transport (particularly bicycle) should alleviate congestion issues in the town centre. Also discussed the relative methods of these alternative modes of transport in respect of the destination, individual and other factors (e.g. safety – journeys to school more likely to be by bus than bicycle, for example). Links to established (and potentially new) walking and cycling routes important in terms of accessibility.

#### Criteria 5: Landscape and biodiversity

The topography and physical constraints of Chippenham and the surrounding areas are recognised as important factors. The potential impact on environmentally sensitive areas should be carefully considered. Particularly related to biodiversity, there are considerations beyond those set out in these criteria.

## 4. Consultation on the Draft Chippenham Strategic Sites Assessment Framework (June 2014)

- 4.1 The Chippenham Strategic Sites Assessment Framework (SSAF) establishes the methodology for equitably comparing the potential strategic areas. The purpose of the Chippenham SSAF is to set out in detail how each of the criteria in Core Policy 10 of the Wiltshire Core Strategy will be used to assess the suitability of a location for development. It lists a set of indicators by which an area or site should be measured, the rationale explaining why it is included and what evidence will be used to describe how well a site or area performs against that measure. The draft SSAF was developed from discussions with local community representatives and developers in April 2014 (see above), previous consultations held as part of the Core Strategy process (as set out in table 1) and discussions with internal specialist officers of the council.
- 4.2 Between 2 and 30 June 2014 (inclusive), comments were invited on a draft of the Chippenham Strategic Sites Assessment Framework. All those individuals and organisations who had commented previously on earlier planning policy documents relating to Chippenham were informed of this consultation and the public meeting at the Neeld Hall on 16 June (see below). This informal consultation was an opportunity for wider community and stakeholder input to the process. A total of 32 comments were received during the informal consultation period, which helped to refine the final Chippenham Strategic Sites Assessment Framework. A large proportion of comments were not restricted to the content and scope of the draft SSAF. Instead they were concerned with the extent of the plan area, the area west of the A350, housing numbers, the benefits of canals and area specific concerns about growth. Comments on the SSAF either suggested:
  - Additional aspects to include as potential evidence; or
  - Queried how the Chippenham Site Allocations Plan might weight the six Core Policy 10 criteria.
- 4.3 A report on the consultation is attached at Annex C. The report summarises the comments received, the council's response, and any amendments proposed (if applicable). The submitted comments can be viewed in full on the council's online consultation portal<sup>17</sup>.
- 4.4 The final Strategic Site Assessment Framework was, therefore, informed by 5 separate elements of consultation:
  - Early consultations as part of the emerging Wiltshire Core Strategy
  - Targeted community and developer meetings
  - A specific event hosted by the Chippenham Community Area Board,

<sup>&</sup>lt;sup>17</sup> Wiltshire Council consultation portal – Spatial Planning – Chippenham Site Allocations Plan <a href="http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/">http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/</a>

- Internal discussions with specialist officers of Wiltshire Council, and
- A wider public consultation event
- 4.5 This was significant consultation undertaken on a draft document that would be key to the site selection process. The main changes to the draft SSAF resulting from the consultation are
  - Clearer requirement for a development to fit with the local economic assessment and contribute to wider economic growth (criterion 1),
  - Acknowledgement that development costs affect viability (criterion 2),
  - The role of environmental attractiveness and the need to respect the character of the town strengthened (criterion 2)
  - Opportunities to provide renewable energy and reduce energy consumption recognised (criterion 2)
  - The role and function of proposed 'heat map' approach for transport assessment explained (criterion 3)
  - Neeld Hall identified as town centre instead of Monkton Park (criteria 4)
  - The potential to realise wider benefits for the town from existing features and characteristics of the landscape added (criterion 5)

#### 5. Chippenham Area Board meeting (16 June 2014)

5.1 A special meeting of the Chippenham Area Board was arranged to explain progress on the plan and discuss the next steps for the plan's preparation. It included an explanation of the role and preparation of the Chippenham Site Allocations Plan. All those individuals and organisations who had commented previously on earlier planning policy documents relating to Chippenham were informed of this event and the informal consultation on the draft Chippenham SSAF. It was also advertised through the Chippenham, Corsham and Calne Area Board networks, Wiltshire Council's Parish newsletter and at Wiltshire Council's Monkton Park office. The meeting took place from 7.15pm until 9pm at Neeld Hall, Chippenham on 16 June 2014. Attached at Annex D is a record of the presentation made at the meeting and the issues raised in the discussion that followed. Approximately 110 people attended. Attendees were encouraged to respond to the consultation on the draft SSAF.

## 6. Chippenham Settlement Boundary Review (July - September 2014)

6.1 An informal consultation of the Chippenham Settlement Boundary Review was carried out to help inform the preparation of the Chippenham Site Allocations Plan.

- Parish and Town Councils covering areas relating to Chippenham settlement boundary as defined on the Wiltshire Policies Map were sent information regarding the review of the town's boundary.
- 6.2 The Chippenham Settlement Boundary Review consultation was separate from, but ran alongside, a wider consultation on settlement boundaries, which was being undertaken to inform the Wiltshire Housing Site Allocations DPD. A review of all settlement boundaries (in planning policy terms known as Limits of Development in Core Policy 2 of the Wiltshire Core Strategy) included on the Wiltshire Policies Map is being undertaken to ensure they are up to date.
- 6.3 As documented in the consultation report (Annex E), the informal consultation ran from 25 July to 22 September 2014. The Town and Parish councils relating to Chippenham did not raise any specific comments on the precise boundaries suggested nor on the process of how the proposed boundary line had been identified.
- Amendments were made to the proposed principles for reviewing settlement boundaries. Specifically the exclusion of strategic allocations and outline planning permissions, as these often included large areas of greenspace that once built as part of the proposed development would not form part of the built up area but be part of the transition to countryside. This resulted in amendments to the proposed Chippenham settlement boundary through the removal of sites at North Chippenham and Hunters Moon.

## 7. Consultation on the Draft Chippenham Site Allocations Plan (February – April 2015)

- 7.1 Preparations will be made to publish the Draft Chippenham Site Allocations Plan and supporting documents for a period of six weeks in accordance with the council's Statement of Community Involvement and statutory requirements. The consultation will commence at 9am on Monday 23 February and close at 5pm on Wednesday 8 April 2015 (the additional two days to accommodate the Easter Bank Holidays). The consultation will involve:
  - i. Letter or email to consultees on the Spatial Planning consultation database, providing notification of the consultation.
  - ii. Online publication on the council's consultation portal and Chippenham Site Allocations Plan webpages.
  - iii. Publication of advertisement in local newspapers to cover Wiltshire and the Parish and Town Council Newsletter.
  - iv. Publication of press release on Calne, Chippenham and Corsham 'Our Community Matters' websites.
  - v. Officers to present at Calne Area Board meeting on 10 February, Chippenham Area Board meeting on 2 March 2015, and Corsham Area

- Board meeting on 18 March 2015. Displays with officer attendance before the Chippenham and Corsham Area Board meetings.
- vi. Documents being made available for viewing at the council's main office hubs (Chippenham, Devizes, Salisbury and Trowbridge) and at Calne, Chippenham and Corsham libraries.
- vii. Displays at Calne Library, Chippenham Library and Corsham Community Campus during the consultation period.
- viii. One day public exhibition in Chippenham during 2<sup>nd</sup> week of March 2015, with officers in attendance. Timed presentations on the Chippenham Site Allocations Plan and its relationship to neighbourhood planning during the event for representatives of the town and parish councils in the Calne, Chippenham and Corsham Community Areas.
- 7.2 Before submission of the draft Plan to the Secretary of State this Consultation Statement will be updated to record the comments received during the consultation period and to identify any proposed changes to the plan as a consequence of comments received.

#### **Annexes**

The following consultation reports are attached to this consultation statement. These reports can be found separately online at

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm.

Annex A - Chippenham Site Allocations Plan: Scope of the plan consultation (Regulation 18), Wiltshire Council, December 2014

Annex B - Chippenham Site Allocations Plan: Record of initial consultation events – community and developer meetings, Wiltshire Council, April 2014

Annex C - Chippenham Site Allocations Plan: Consultation on the Chippenham Strategic Site Assessment Framework, Wiltshire Council, December 2014

Annex D - Chippenham Site Allocations Plan: Report of the Neeld Hall event on 16 June 2014, Wiltshire Council

Annex E - Chippenham Site Allocations Plan: Chippenham Settlement Boundary Review, Informal consultation with town and parish councils, Report of Consultation, Wiltshire Council, January 2015





## **Chippenham Site Allocations Plan**

## Scope of the plan consultation (Regulation 18)

December 2014



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## Chippenham Site Allocations Development Plan Document

Regulation 18 Consultation Report – Summary of Issues Raised and Council's Response

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Appendix 3 - Map of revised Chippenham Site Allocations Plan Area

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#### 1. Introduction

- 1.1. The council declared its intention to prepare the Chippenham Site Allocations Development Plan Document (DPD), or 'Chippenham Site Allocations Plan', in its Local Development Scheme (LDS) of January 2014<sup>1</sup>. To ensure plans are prepared on a sound footing, the Council is obliged to undertake a consultation and seek representations on the proposed scope of such intended DPDs. This is a requirement under Regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 1.2. The scope of the Chippenham Site Allocations DPD was described in the LDS as intending to ensure that specific development sites are allocated at Chippenham to fulfil the growth planned for the town over the period to 2026. It would include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework (NPPF) and cover the geographic area of the Chippenham Community Area and parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town.

#### 2. Part 1 – Process of consultation

- 2.1. Comments were invited during a six week consultation period between Monday 24 March 2014 and Monday 5 May 2014 (inclusive). The consultation was planned to meet all of the requirements of Regulation 18 ('preparation of a local plan') of the Town and Country Planning (Local Planning) (England) Regulations 2012, which states:
  - "(1) A local planning authority must—
    - (a) notify each of the bodies or persons specified in paragraph (2) of the subject of a local plan which the local planning authority propose to prepare, and
    - (b) invite each of them to make representations to the local planning authority about what a local plan with that subject ought to contain.
  - (2) The bodies or persons referred to in paragraph (1) are—
    - (a) such of the specific consultation bodies as the local planning authority consider may have an interest in the subject of the proposed local plan;
    - (b) such of the general consultation bodies as the local planning authority consider appropriate; and
    - (c) such residents or other persons carrying on business in the local planning authority's area from which the local planning authority consider it appropriate to invite representations.
  - (3) In preparing the local plan, the local planning authority must take into account any representation made to them in response to invitations under paragraph (1)."

<sup>&</sup>lt;sup>1</sup> The council's Local Development Scheme (document reference EXAM/79, January 2014) explains the purpose and content of the Plan in more detail. Available to view online at: http://www.wiltshire.gov.uk/wcs-exam78b-wiltshire-local-development-scheme-final-jan-14.pdf

- 2.2. Consultees were contacted through Wiltshire Council's Spatial Planning database which included all those who have submitted comments during previous spatial planning consultations (including the Wiltshire Core Strategy) and all statutory consultees. Approximately 7,000 emails and 6,000 letters were sent out to consultees, and an example of the letter that was sent out is attached as Appendix 1 of this report.
- 2.3. In addition public notices were placed within local newspapers across the County. The formal notice that was used is attached as Appendix 2 of this report.
- 2.4. As stated in the letter and notice, the consultation documents (i.e. the council's approved Local Development Scheme) were made available to view on the council's website and respondents were able to respond via post or email.

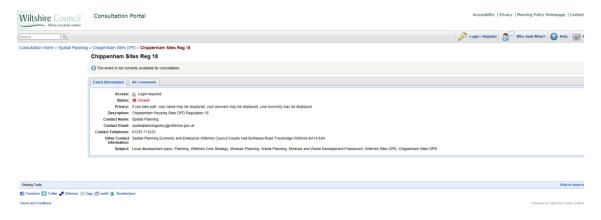


Figure 1 Print screen of the council's consultation portal page for the Regulation 18 consultation. Accessible at: <a href="http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd">http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd</a>

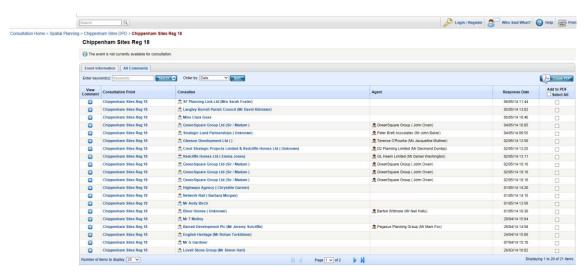


Figure 2 Print screen of the council's consultation portal page for the Regulation 18 consultation (with representations inputted and processed). Accessible at: <a href="http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd">http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd</a>

2.5. At the same time the council also consulted on the scope of a proposed Wiltshire Housing Site Allocations DPD. It also issued a 'call for sites' inviting potential development sites to be submitted to the council for consideration through the preparation of both DPDs. The consultation letters and formal notices sent out in relation to the Chippenham Site Allocations DPD also relate to these consultations.

#### 3. Part 2 - Summary of responses

- 3.1. This section of the report sets out an overview of the comments received in response to the consultation.
- 3.2. A total of 21 responses were received during the consultation period. These are available to read in full, as attached in Appendix 4 of this report<sup>2</sup>. Several responded to the call for sites and did not comment specifically on the scope of the Plan. The remainder made a variety of comments broadly under three headings:
  - The plan area
  - Strategic sites and non strategic housing development.
  - Process and methodology of plan making

#### The Plan area:

3.3. A number of respondents considered that there was a need to make explicit reference to the geographic area to be covered by the Plan, and that there was the potential for confusion since the stated intention of the Plan was to cover the community area, yet possible growth scenarios for the town could involve land outside the community area in Calne and Corsham. The Plan's precise relationship with the proposed Housing Site Allocations DPD was therefore considered by some respondents to be unclear. Some responses suggested that the Plan should focus on the growth of the town rather than also deal with the remainder of the community area and rural settlements.

#### Strategic sites and non-strategic housing allocations:

3.4. Some of the submitted representations stated that the focus of the Plan needed clarification and that it was not clear whether 'specific development sites' meant solely revisiting the allocation of 'strategic sites' or should also include 'non strategic housing sites'. Long lead in times for large and complicated sites, the need to plan positively and sustain a supply of deliverable sites for housing development indicated a need to consider a range of sites for inclusion in the Plan not just 'strategic' ones. Urban capacity and brownfield opportunities could also then be considered in detail before drawing up plans for urban encroachment into the countryside. Alternatively, some comments suggested that the Plan needed to focus on the task of identifying strategic sites and major regeneration opportunities. These representations said that the Plan should be kept relatively uncomplicated and should not seek to address and resolve all

<sup>&</sup>lt;sup>2</sup> All comments submitted during this consultation period are also available to view on the council's online consultation portal at:

http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/

the planning issues facing Chippenham, particularly given the limited time available to prepare the plan.

#### Process and methodology of plan making:

3.5. Some comments received related to queries about the plan making process and the methodology for selecting development sites at Chippenham.

#### Council's response

#### The Plan area:

- 3.6. The central rationale for the Plan is to plan for the growth of Chippenham town. Responses support this purpose. The Plan's focus is on planning long term growth and prioritising employment needs. Decisions about a direction for the town's growth are needed as soon as possible in order to avoid jeopardising investment or settling for ad hoc solutions that do not consider the town's needs in a comprehensive way. These factors suggest a tighter geographic focus on a Plan area around the town rather than the whole community area and to focus on the urban expansion of the town.
- 3.7. The central purpose behind the Wiltshire Housing Site Allocations DPD was to review settlement boundaries throughout the County with the exception of those settlements included in the Chippenham Site Allocations DPD, as well as identify new housing allocations at these settlements as appropriate to ensure supply of housing across the plan period. As currently proposed the settlement boundaries for the large villages in the Chippenham Community Area would be appraised in the Chippenham Site Allocations DPD rather than the Wiltshire Housing Site Allocations DPD. This could cause confusion, especially if the timeframes for the two plans do not proceed in tandem. In the interests of expediency and efficiency in plan making it would be beneficial for the 'Large Villages' within the Chippenham community area to be considered consistently with other Large Villages within Wiltshire.
- 3.8. There would be a clear division of responsibilities between Wiltshire Housing and Chippenham Site Allocations DPDs if the Chippenham Plan area was amended to focus on the town's growth alone.
- 3.9. Given the geography of the existing urban area of Chippenham and its close relationship with the parish boundaries of Lacock, Bremhill and Calne Without, it is inevitable that land within these areas will need to be considered if the council is to plan positively and comprehensively for development at Chippenham.
- 3.10. The council's response is to amend the Chippenham Site Allocations DPD Plan Area to focus on Chippenham Town. The Plan is however considering sites adjacent to the continuous urban area of Chippenham, some of which are located within adjoining parishes and community areas. It is not appropriate to exclude land on the edge of

<sup>3</sup> As defined in the Settlement Strategy (Core Policy 1) of the Wiltshire Core Strategy. Large Villages are defined in the settlement hierarchy as settlements with a limited range of employment, services and facilities. There are five Large Villages in the Chippenham Community Area: Christian Malford, Hullavington, Kington St Michael, Sutton Benger and Yatton Keynell.

Chippenham simply because the land is outside of the Chippenham Town administrative boundary. The Local Development Scheme will be amended accordingly.

#### Strategic sites and non-strategic housing allocations:

- 3.11. The focus of the Plan is on the town's growth and in accordance with Core Policy 10 of the emerging Wiltshire Core Strategy its main objective is the identification of strategic mixed use sites for businesses, new homes and the infrastructure necessary to support them. The purpose is to provide a comprehensive framework that involves large sites and planning for key infrastructure.
- 3.12. Smaller sites, purely for housing, will not help directly to meet key objectives for Chippenham such as providing land for jobs and business. Indeed, there is a risk that planning for sites like these might result in a piecemeal approach that does not deliver the necessary infrastructure and so the Plan seeks to avoid this, as discussed further below.
- 3.13. The core strategy recognises the limited opportunities for the redevelopment of brownfield sites in Chippenham, which means that it is necessary to identify Greenfield sites on the edge of town. The Core Strategy sets a broad direction for growth east of the A350 (see paragraph 5.54b of the Chippenham Area Strategy). In any part of this area non-strategic housing sites could be seen as just sub-dividing potential strategic sites making it more difficult to manage growth that meets the town's need and aspirations and to enable the delivery of key infrastructure, including transport solutions, to be planned for alongside homes and jobs. A comprehensive approach provides greater certainty and represents more positive planning.
- 3.14. A considerable amount of work has already been undertaken by both the Council and potential developers to test and design potential development schemes. There will not therefore be the same lead in times to development that there might otherwise be. This is supported by detailed information provided by the developers themselves. On the justification of plugging a short term gap in housing land supply, there do not appear to be strong enough reasons to broaden the scope of the Plan to also identify 'non-strategic' housing sites.
- 3.15. The delivery of 'non-strategic' housing sites within the existing built up area of Chippenham can already be brought forward where they are in accordance with the development plan. There is no need to repeat these policies within the Chippenham specific DPD.

#### Process and methodology of plan making:

3.16. A series of briefing notes will be prepared to explain essential aspects of the plan making process, and clarify some matters that were outside of the scope of the plan. In addition, the proposed site selection methodology will be subject to an informal period of consultation.

#### Proposed actions in response to consultation

- 3.17. Amend the last paragraph of the description of the Plan's role and subject in the Wiltshire Local Development Scheme to say as follows:
  - "The Site Allocations DPD specifically for Chippenham will be in line with the timescale of the Core Strategy setting out development to provide for housing need up to 2026. It will identify specific development sites, in the form of strategic sites, for Chippenham to fulfil the growth planned for the town over the period to 2026. The Plan may also present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Masterplan. It will also review the settlement boundary to Chippenham. Any changes to the settlement boundary will be made in accordance with the approach used by the Wiltshire Housing Site Allocations DPD. It will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. The Plan Area will focus on the built up area of Chippenham and its immediate surroundings."
- 3.18. Amend the geographic coverage of the plan in the Wiltshire Local Development Scheme to:
  - Chippenham town and its immediate environs community area incorporating
    parts of Corsham and Calne community area which are adjacent to the built area
    of Chippenham town.
- 3.19. Amend the plan area:
  - As illustrated in Appendix 3
- 3.20. The council will prepare a series of briefing notes to address frequently asked questions arising during the consultation concerning for example the role of strategic sites, the process by which preferred sites will be selected and the relationship of the Chippenham Site Allocations Plan with neighbourhood planning.

#### Newly submitted and resubmitted sites

- 3.21. As part of this Reg 18 consultation, a number of representations did not relate to the scope of the plan but to the council's 'call for sites'. Site submission proformas were received relating to the following sites in Chippenham:
  - The Paddocks, Patterdown Farm, Chippenham
  - Parklands Malmesbury Road, ChippenhamHill Rise/Greenway Court, Regeneration
  - Redland Patchway, Chippenham
  - Sheldon Road, Chippenham
  - Land at Hunters Moon, Chippenham
  - Land behind Gardners Drive, Hullavington
- 3.22. The full submitted proformas are available to view in Appendix 4 to this report. National policy requires local authorities to produce a Strategic Housing Land Availability

Assessment (SHLAA) for their housing market area and so these sites will be considered for the council's next update to the SHLAA.

Appendix 1 – Regulation 18 consultation letter: notification of intention to prepare two new Development Plan Documents (March 2014)

20/3/2014

[Consultee Name] [Address Line 1] [Address Line 2] Spatial Planning Economic Development and Planning County Hall Bythesea Road Trowbridge Wiltshire BA14 8JN

Our ref : [Our ref]

Dear [Consultee Name],

#### Notification of Intention to Prepare Two New Development Plan Documents

Wiltshire Council has published its intention to prepare the following Development Plan Documents (DPDs):

- · Wiltshire Housing Site Allocations DPD; and
- · Chippenham Site Allocations DPD.

To ensure development plans are as informed as possible from the outset of the preparation process, the Council is undertaking a consultation designed to seek representations on the proposed scope of such documents. The purpose of this letter is to invite such comments.

#### Wiltshire Housing Site Allocations DPD

The scope of this document is proposed to cover two key matters. Its primary role is to support the delivery of housing growth set out within the emerging Wiltshire Core Strategy.

The document will identify sufficient land (in the form of sites) across Wiltshire to provide surety of housing delivery over the plan period to 2026.

In addition to identifying sites for housing delivery, the document will review settlement boundaries, as defined in the emerging Wiltshire Core Strategy in relation to: the Principal Settlements of Salisbury and Trowbridge; Market Towns; Local Service Centres in the South Wiltshire Housing Market Area; and Large Villages.

The document will present proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. It will consider sites in relation to the geographic area of Wiltshire, but <u>excluding</u> Chippenham. Growth at Chippenham is to be dealt with as a separate DPD, as set out below.

#### **Chippenham Site Allocations DPD**

The scope of this document is designed to ensure that specific development sites are allocated at Chippenham to fulfil the growth planned for the town over the period to 2026.

The document will also present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Masterplan.

The document will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. It will cover the geographic area of the Chippenham Community Area and parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town.

#### **Consultation arrangements**

If you would like to comment on the proposed scope of these documents, these should be submitted during the **6 week** consultation period, running from **Monday 24 March** until **Monday 5 May 2014**. Representations can be emailed to: <a href="mailto:spatialplanning@wiltshire.gov.uk">spatialplanning@wiltshire.gov.uk</a>. Alternatively, please send your representations to: Spatial Planning, Economic Development and Planning, Wiltshire Council, County Hall, Trowbridge, BA14 0HD.

Further detail in terms of the timetable for preparing these documents is set out in the Council's latest Local Development Scheme.

#### **Call for Sites**

The plan making process will involve the consideration of site proposals. If you have a site which you would like to be considered as part of this process, please let us know by completing the forms available on the Council's Strategic Housing Land Availability Assessment web site (address below).

http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/strategichousinglandavailability assessment.htm

If you have any queries about this 'Call for Sites' please contact the Council's Monitoring & Evidence Team via email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>. Alternatively, please call the Spatial Planning Team on 01225 713223.

Yours sincerely

Alistair Cunningham Associate Director

**Economic Development & Planning** 

Wiltshire Council

Appendix 2 – Notice of Intention to Consult on the Scope and Content of the Draft Chippenham Site Allocations DPD (March 2014)

## Planning and Compulsory Purchase Act 2004 The Town and Country Planning (Local Development) (England) Regulations 2012 (Regulation 18)

Notice of Intention to Consult on the Scope and Content of the Draft Wiltshire Housing Site Allocations Development Plan Document (DPD) and the Draft Chippenham Site Allocations Development Plan Document (DPD)

Wiltshire Council has committed to preparing the following development plan documents (DPDs):

- Wiltshire Housing Site Allocations DPD
- Chippenham Site Allocations DPD

At this initial stage of the plan making process, the Council has undertaken to consult on the proposed scope of the draft documents, as set out below. Further details can also be found in the Council's approved <u>Local Development Scheme</u>.

#### Wiltshire Housing Site Allocations DPD

The scope of this document is proposed to cover two key issues. Its primary role is to support the delivery of housing growth set out within the emerging Wiltshire Core Strategy.

The document will provide surety of housing delivery over the plan period to 2026 by identifying sufficient land (in the form of sites) to accommodate growth in line with the policy framework set out in the emerging Wiltshire Core Strategy DPD.

In addition to identifying sites for housing delivery, the document will review settlement boundaries as defined in the emerging Wiltshire Core Strategy in relation to: the Principal Settlements of Salisbury and Trowbridge; Market Towns; Local Service Centres in the South Wiltshire Housing Market Area, and Large Villages. The work will help support long-term housing delivery and provide a timely review of now out-dated 'saved' policies from the extant District Local Plans.

#### **Chippenham Site Allocations DPD**

The scope of this document is designed to ensure that specific development sites are allocated to fulfil the growth planned for the town over the period to 2026.

The document will also present policies designed to enable the delivery of priority regeneration schemes set out in the draft Chippenham Town Centre Masterplan.

The document will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. It will cover the geographic area of the Chippenham Community Area and parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town.

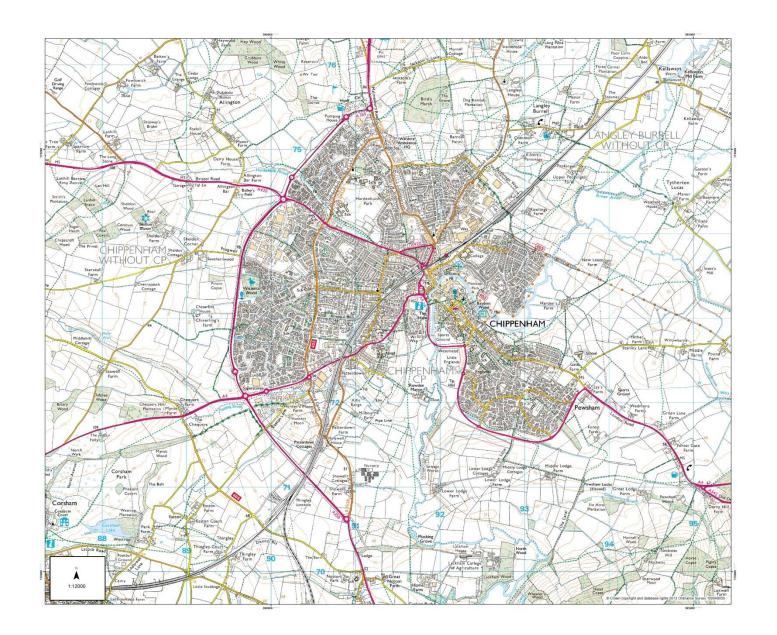
At this initial stage, comments are invited on the proposed scope of these documents. Representations at this stage should be limited to matters that pertain to what the representor considers should form the basis of what's included in the draft documents.

The consultation will last **6 weeks**, running from **Monday 24 March** until **Monday 5 May 2014**. Representations can be emailed to: <a href="mailto:spatialplanning@wiltshire.gov.uk">spatialplanning@wiltshire.gov.uk</a>. Alternatively, please send your representations to: Spatial Planning, Economic Development and Planning, Wiltshire Council, County Hall, Trowbridge, BA14 8JD.

#### **Alistair Cunningham**

Director, Economy and Regeneration Wiltshire Council

**Appendix 3 – Map of revised Chippenham Site Allocations Plan Area** 



### Appendix 4 – Schedule of representations received

#### **Comment**

Consultee

Email Address	s.hart@lovellpurbeck.com	
Company / Organisation	Lovell Stone Group	
Address	Upper Chicksgrove Tisbury SP3 6LZ	
Event Name	Chippenham Sites Reg 18	
Comment by	Lovell Stone Group (Mr Simon Hart)	
Comment ID	1	
Response Date	26/03/14 10:02	
Status	Processed	
Submission Type	Email	
Version	0.6	
Comments		
Comments  The only comments I have to make regarding the scope of the two new plans is the supply of local building stone, and where possible the use of local building stone should be used to fit in with the local vernacular of the area. Also sustainability of building materials should be looked at, with local stone being top of the list.  SHLAA submission		
SHLAA submission	No	

Mr Simon Hart (393520)

#### Comment

Consultee Mrs Sarah Foster (397854)

Email Address sarah@sfplanninglink.co.uk

Company / Organisation SF Planning Link Ltd

Address Southsea Cottage

Days Lane Chippenham SN15 5PB

Event Name Chippenham Sites Reg 18

Comment by SF Planning Link Ltd (Mrs Sarah Foster)

Comment ID 2

**Response Date** 06/05/14 11:44

**Status** Processed

Submission Type Email

Version 0.6

Files <u>ID3987854 Rep2 Patterdown Farm. shlaa-call-for-sites.</u>

May 2014.pdf

Location plan.1.10 000.Patterdown Farm.jpeg

Comments

#### Comments

We write in response to your request for comment on the proposed scope of this document .

We act for land owners of land to the north of Patterdown Farm which formed part of the strategic housing allocation for South West Chippenham in the Wiltshire Core Strategy pre-Submission document , Feb 2012.

( see attached plan).

We understand there is no draft scope to comment upon at this stage. The points we wish to make to be considered in setting the scope for the strategy are set out below:-

- 1. The increased proposed housing allocation for Chippenham up to 2026 must identify sites capable of delivering the housing allocation finally agreed within the plan period.
- 2 . The landowners of the proposed sites should be in agreement to the development of their land and , where there are multiple ownerships , evidence of an agreement between the landowners to deliver the site allocation, in its entirety ,be provided to the Council. This should specifically refer to lack of ransoms or where these are in place , to an equalisation / mutually acceptable arrangement to be in place to enable unfettered delivery.
- 3. The financial viability of the proposed allocations should be tested before allocation is confirmed. This is to include major infrastructure to enable development, costs to access and service the land, to make contributions to CIL.

- 4. As part of the testing process to prove the practical delivery of the land, any constraints to its development should be made public and an assessment made as to whether these can be overcome in the Plan period. The test should concentrate on the programme and costs for solutions to any technical constraints.
- 5. The geographical area of land to be assessed should be clear. There is currently a discrepancy between the areas proposed in the Council's e mail of 20 March and the verbal advice given by officers.

If the DPD is truly to identify sites to deliver the housing allocation for Chippenham Town then it should reflect Chippenham Town and it's immediate surrounds only. The boundary of the Chippenham Community Area extends to the villages beyond as set out in Core Policy 10 of the Pre – submission Document. It is appropriate for parts of the Calne and Corsham Community areas to be included where they are relevant to the urban fringe of Chippenham. The extent of this geographical area therefore needs to take notice of major constraints such as flood plain, accessibility and the existing and proposed strategic highway network.

6 . The Housing allocation for the villages listed in Core Policy 10 of the Pre – submission Document should be identified separately and a separate DPD prepared for these. The figure for the villages should also take a share of the increase in housing numbers recommended by the Inspector in order to reflect the need for growth in these settlements and to enable choice for local people.

We trust these comments are considered in the preparation of the scope for the Chippenham Site Allocations DPD.

The land at Patterdown Farm is available and deliverable within the Plan period and we will be pleased to provide evidence to substantiate this to satisfy the points for the scope of the document as set out above.

Please do not hesitate to contact me if you have any queries.

[Please see attached SHLAA form and location plan.]

SHLAA submission

SHLAA submission

Yes



# Wiltshire calls for sites submission form

# **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

# **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

In completing the form please:

- · use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- are outside of Wiltshire Council's boundary
- are within the remit of the New Forest National Park for planning purposes
- have previously been submitted to the previous or current authorities.

Please note that the information submitted using this proforma will be made public as it will form part of the evidence base to the LDF and will inform where future development may be delivered in the future. The only elements that will remain confidential are the names

# Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details		
Person/s submitting the site for consideration		
Name	Sarah Foster MRICS	
Company	SF Planning Link	
Address	Southsea Cottage, Days Lane , Kington Langley , Wilts SN15 5PB	
Telephone number	01249 750168 / mobile 0770 3187249	
e-mail address	sarah@sfplanninglink.co.uk	
What is your interest in the land?	Agent	
Landowner		
Name	Messrs. B amd A Turner	
Address	Patterdown Farmhouse, Patterdown Road , Chippenham , SN15 2NP	
Telephone number	n/a	
e-mail address	n/a	

Contact	
Name	Sarah Foster MRICS
Address	Sf Planning Link, Southsea Cottage , Days Lane , Kington Langley , Wilts. SN15 5PB
Telephone number	01249 750168 / 07703187249
e-mail address	sarah@sfplanninglink.co.uk

Site details	
Site name	The Paddocks , Patterdown Farm
Site address	Patterdown Farm, Patterdown Road , Chippenham ,
Site postcode	SN15 2NP
Is the site in multiple or single ownership?	Single
Current and previous use of the land	Agricultural
Estimated site area (ha)	1.25 ha

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

# Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints	No
(such as topology, pylons,	
marshland, or access to utilities)	
that would limit development?	
Is there direct access to the land	Yes
	les
from the primary road network?	
If not, has the cost of access	n/a
been considered and if so is the	
site still considered to be	
economically viable?	
-	
Is the land contaminated?	No

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

Are there any covenants on the land, which may prevent development?	No
Does the site have ransom strips?	No
Are there any factors that might make part/all of the site unavailable for development?	No
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	No
Are there any other issues that the council should be aware of that are not identified above?	The land was allocated as part of the South west Chippenham Strategic Housing Allocation in the Core Strategy Pre- submission Document, Feb. 2012.
Has work been undertaken to consider how these constraints may be overcome? If so please explain.	n/a
By identifying this site you are giving permission for an officer of the council to access the site to ascertain site suitability. Are there any access issues, if so please provide a contact number below.	
Phone number for access	Sarah Foster. 01249 750168 or mobile , 07703187249

# Ambitions for the site

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

Residential (housing)	100%
Employment (offices)	
Employment (industrial)	
Employment (warehousing)	
Retail	
Mixed uses	
Other uses	

If the site is proposed for residential	Approx. 40 dwellings
uses, how many dwellings are	ripprox. 40 dweimigs
considered to be appropriate?	
considered to be appropriate:	
If the site is proposed for other	n/a
uses, how much floor space and	170
how many units are proposed?	
Is there the potential to provide any	ves
community infrastructure as part of	
the site?	
How many dwellings or buildings for	other uses are anticipated to be developed on an
, ,	h) subject to approval by the council?
ariffual basis (from 1 April to 31 Marc	n) subject to approval by the council?
2012/13	n/a
	.,, .
2013/14	n/a
0044445	
2014/15	n/a
2015/16	20
2013/10	20
2016/17	20
2017/18	
2040/40	
2018/19	
2019/20	
2010/20	
2020/21	
2021/22	
2022/23	
2022/23	
2023/24	
2024/25	
0005/00	
2025/26	
Please provide any comments on	Delivery subject to grant of full planning permission
the proposed delivery timetable.	Delivery subject to grant or ran planning permission
me proposed delivery differable.	

# **Further information**

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

#### **Data Protection Information**

Wiltshire Council has a duty to protect personal information and will process personal data in accordance with the Data Protection Act 1998 and any amendments to the Act.

The personal data you provide on this form will only be used for the purpose of the Strategic Housing Land Assessment and related purposes, it may also be used for the prevention or detection of fraud or crime and in an anonymised form for statistical purposes. The data will be stored on computer and/or manual files.

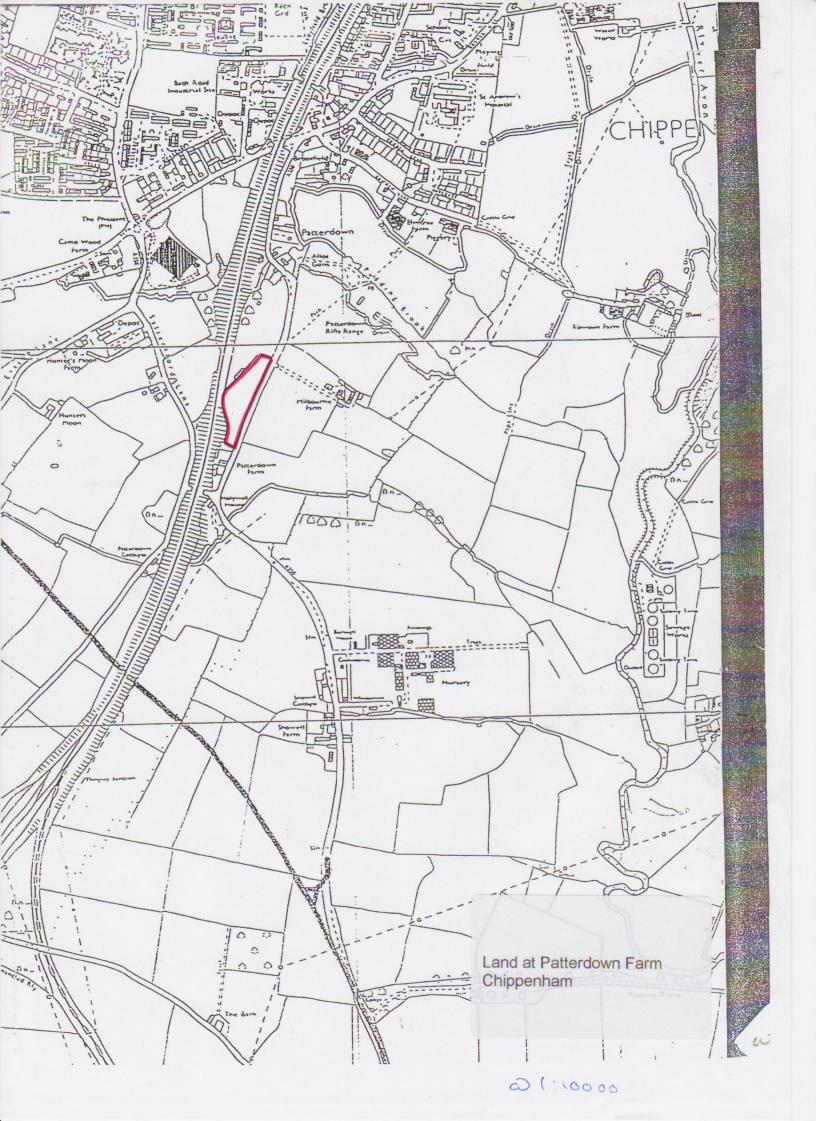
In order to administrate this Wiltshire Council may share your personal data with

 Monitoring & Evidence, Economy & Enterprise, Department of Neighbourhood & Place, Wiltshire Council

You have a right to a copy of your information held by any organisation, with some exemptions. To gain access to your personal data held by Wiltshire Council or if you have any data protection concerns please contact Wiltshire Council's Corporate Information Team dataprotection@wiltshire.gov.uk.

Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall



Consultee Mr David Kilmister (839674)

Email Address langleyburrellpc@live.co.uk

Company / Organisation Langley Burrell Parish Council

Address 22 The Common

Langley Burrell Chippenham SN15 4LQ

Event Name Chippenham Sites Reg 18

Comment by Langley Burrell Parish Council (Mr David Kilmister)

Comment ID 3

**Response Date** 05/05/14 13:02

**Status** Processed

Submission Type Email

Version 0.3

Comments

#### Comments

I represented this council at the meeting on 8th April, and subsequently presented the implications to our Council meeting on 14th April.

Insofar as this Parish is concerned, the principal concern is the mooted development between the B4069 and Birds Marsh (the "Barrow Farm" site), which was brought to our attention by a local landowner completely "out of the blue" at the end of March, and even now has not been officially presented to us. Even our local Wiltshire Councillor for Kington Division was totally unaware that this was on the cards, and his first reaction to me was to describe it as an "ugly joke".

This Council expresses its objections and concerns in the strongest possible terms for the following reasons:

- This proposal comes at a time when we have just learned that the controversial Hill Corner/Birds Marsh development has been approved in principle. That development alone, with the link road to the A350 motorway feeder, will have a huge impact on the rural community surrounding north Chippenham, as well as the people in the town itself. To now learn of further proposals to extent BEYOND this perimeter link road for a further half mile into the rural area beggars belief.
- This development, now encroaching round the eastern side of Birds Marsh, will further exacerbate the detrimental effect of urbanisation on this environmentally important site, and will ultimately result in the total sterilisation and vandalisation of the woodland and its wildlife
- . In the past, the preservation of rural buffer zones between the town andnearby rural communitieshas always been a fundamental principle of new developments. This latest proposal deals a final blow to the rural settlement of Langley Burrell the urban sprawl will be in such close proximity to the village as to totally annihilate the rural nature and ambience of the community, and the existing strong community spirit will be destroyed. Development south of Birds Marsh,

we could reluctantly accept as tolerable - but this latest proposed incursion into the countryside is A STEP TOO FAR!

This council is appalled that such a proposalis even being considered at this time, and believes it should be resisted by all possible means. It should certainly NOT be included in the 2026 Core Strategy.

SHLAA submission

**SHLAA** submission

No

Agent Mr Daniel Washington (835900)

Email Address Daniel.Washington@glhearn.com

Company / Organisation GL Hearn Limited

Address Queen Square House

Bristol BS1 4NH

Consultee Emma Jones (556922)

Email Address ejones@redcliffehomes.co.uk

Company / Organisation Redcliffe Homes Ltd

Address Redcliffe Homes Ltd

Holly House Chipping Sodbury

**BS37 6AH** 

Event Name Chippenham Sites Reg 18

Comment by Redcliffe Homes Ltd (Emma Jones)

Comment ID 4

**Response Date** 02/05/14 13:11

**Status** Processed

Submission Type Email

Version 0.3

Comments

#### Comments

Wiltshire Housing Site Allocations DPD and Chippenham Site Allocations DPD Scope of documents consultation 24th March 2014 – Tuesday 6th May 2014

I write in connection with the above consultation on behalf of Redcliffe Homes. GL Hearn act on behalf of Redcliffe in relation to land at Bradford Road, Corsham. An outline planning application for the site for the development of up to 170 dwellings, site for a medical centre and community hall, public open space and associated works is currently being considered by Wiltshire Council (14/04179/OUT) and is due to be determined in July 2014. The submitted outline application has demonstrated that the National Planning Policy Framework's (NPPF) three-dimensional sustainable development test is met. The site has been, and will continue to be, promoted through the Council's Strategic Housing Land Availability Assessment (SHLAA) and is considered to be available, developable and suitable and appropriate as a housing site allocation to contribute to the 'indicative' requirement for Corsham (town) in the emerging Core Strategy.

The Council's intention to produce a Housing Site Allocations DPD is supported. It is clear that there is not sufficient land identified within settlement boundaries and through strategic site allocations in the Core Strategy to meet the identified housing requirement of 42,000 over the plan period (2006-26) and therefore additional sites will be needed to be identified outside of existing settlement boundaries defined in the adopted Local Plans.

#### **Housing Requirement**

The current housing requirement for Wiltshire, as proposed in the Council's proposed modifications to the Core Strategy is 42,000 dwellings over the plan period (2006-26). However, it has been recognised by the Core Strategy Inspector that the objectively assessed need for the Council area is actually in the region of 44,000 dwellings over the plan period (2006-26). As such the 42,000 dwellings figure proposed in the Council's proposed modifications to the Core Strategy is an "at least" figure.

In this context, and to be robust, we consider it would be inappropriate for the Site Allocations DPD to limit allocations to just meet the Housing Requirement of 42,000 dwellings. Additionally the DPD should also take account of the potential non delivery of sites. Hence, the DPD should reflect, and should be prepared, in the context of an objectively assessed need of 44,000 dwellings.

In this context, even if sufficient sites for 42000 dwellings have been identified, there is value, in terms of ensuring appropriate provision, in identifying a supply of dwellings over the 42,000 housing requirement. This approach to the identification of sites is supported in the Council's Topic Paper 15 Addendum – Housing Requirement Technical Paper February 2014, which states:

The HMA housing requirements will remain a floor not a ceiling in order that should proposals for sustainable development over and above these figures come forward, then in accordance with the NPPF, it should be allowed. That is, it remains a permissive plan to sustainable development and as such complies with paragraph 14 of the NPPF. Paragraph 10.8

Related to the above point, the Core Strategy as proposed to be modified sets out "indicative requirements" for each Community Area (and main towns). It is stressed that these are indicative figures. Accordingly the figures act as a guide to the likely scale of housing development within each community area, but cannot be considered as absolute. On that basis, and having regard to the above, a sustainable site should not be excluded from being allocated if the Community Area as a whole has achieved its "indicative requirement".

The Local Development Scheme January 2014 (LDS) states that the Site Allocations DPD "will be used to identify sites where there is a potential shortfall in supply on the horizon, or neighbourhood planning is failing to deliver the numbers required to meet local needs". This is not planning positively to meet the identified housing need. It is accepted that where neighbourhood plans are in progress, these are expected to identify sites for development. However, the purpose of the Site Allocations DPDs is to provide certainty and transparency with regard to housing supply and the sites that will be delivered over the Plan period. The DPDs should therefore be used to positively allocate specific and deliverable sites that will contribute to meeting the Council's housing requirement. Any windfall sites should be considered as a bonus above the minimum required amount. A reliance on windfall sites to deliver the identified housing requirement is not robust and realistic, and would not be a proactive and positive response to the housing delivery challenge. Rather, the housing requirement should be properly addressed by allocating specific sustainable and deliverable sites and working with developers to ensure that the communities that are delivered are sustainable and well-planned.

#### Size of Sites

A lower limit of site sizes will no doubt be necessary in terms of the practicalities of producing the DPDs. A lower limit of 0.5ha or 10 dwellings is considered to be an appropriate lower limit for the Site Allocations DPDs. However, it is considered that there should be no upper limit to the size of potential sites allocated through the Site Allocations DPD, providing that a site would not conflict with the overall strategy of the Core Strategy.

#### **Timescales**

It is noted that the Chippenham Site Allocations DPD has the same timescales to adoption in the LDS (anticipation adoption in June 2015) as the overall Housing Site Allocations DPD. It is therefore not clear why two separate documents are being produced, although we recognise that there is likely to

be some eagerness on behalf of the Council to adopt both the proposed DPDs as soon as possible in order for the Council to be able to demonstrate a continued 5 year supply of available housing land.

In terms of the timetable for preparation of the two Site Allocation DPDs, it is noted that there will only be one round of formal consultation on the documents (in Sept/October 2014) before the documents are submitted for Examination. Whilst it is understood that the Council will be looking to progress the preparation of the documents as quickly as possible, we would perhaps question whether the single public consultation stage will allow appropriate consideration and scrutiny of the proposed allocations to enable the documents to be found sound at an Examination in Public.

SHLAA submission

**SHLAA** submission

No

Agent Mr Desmond Dunlop (558013)

Email Address dsdunlop@d2planning.co.uk

Company / Organisation D2 Planning Limited

Address Suites 3 & 4

Westbury Court Westbury - on - Trym

BS9 3EF

Consultee Unknown (392725)

Company / Organisation Crest Strategic Projects Limited & Redcliffe Homes Ltd

Address Unknown

c/o Agent Unknown

Event Name Chippenham Sites Reg 18

Comment by Crest Strategic Projects Limited & Redcliffe Homes Ltd

(Unknown)

Comment ID 5

**Response Date** 02/05/14 13:25

**Status** Processed

**Submission Type** Email

Version 0.3

Comments

#### Comments

We have been instructed by Crest Strategic Projects Limited and Redcliffe Homes Limited to submit representations in respect of the potential scope of the Chippenham Site Allocations DPD. As the Planning Authority is aware both Companies control land which was previously identified as a strategic allocation in the Pre Submission Wiltshire Core Strategy under Policy CP10 known as South West Chippenham. That Policy identified Showell Farm for employment purposes and the remainder of the site for some 800 dwellings. Both companies were disappointed that the Planning Authority agreed to delete the strategic allocations and prepare a Chippenham Site Allocations DPD rather than undertake the necessary work on the Sustainability Appraisal (SA) with a view to providing a robust and lawful SA which properly assessed the reasonable alternatives on an equal footing.

Both companies have played a full and active part in the preparation of the Core Strategy for many years and will continue to do so. Indeed representatives of both Companies attended the recent Developer's Forum on 22"d April 2014 and they will be preparing representations on the information that is to be made available following that event.

With specific regard to the scope of the Chippenham Site Allocations DPD, we consider that the following principles should be adhered to namely:

- . Minimising environmental effects and providing appropriate enhancements
- . Accessibility and the access strategy
- . The impact of development upon existing communities and facilities
- Deliverability

In terms of secondary criterion, we consider that the following issues are particularly relevant namely:

- . Prioritising economic growth and delivering housing alongside employment locations
- . Sustainability by prioritising the use of existing infrastructure in preference to costly and environmentally intrusive new infrastructure
- . Evidence to demonstrate the deliverability of the site in terms of infrastructure costs, land ownership and whole site viability
- Prioritising sites where the infrastructure burden does not reduce the capability of the site delivering social, community and green infrastructure

We consider that if these principles were adhered to then sites which were truly available, deliverable and viable would be identified. We can confirm on behalf of our clients that SW Chippenham complies with all of the above criteria.

We trust that these comments will be taken into consideration and if you require any adidtional information then do not hesitate to contact us.

SHLAA submission

**SHLAA** submission

No

Agent Ms Jacqueline Mulliner (759196)

Email Address jacqueline.mulliner@torltd.co.uk

Company / Organisation Terence O'Rourke

Address UNKNOWN

UNKNOWN Unknown

Consultee (817896)

Company / Organisation Gleeson Development Ltd

Address Sentinel House

Harvest Crescent

Fleet GU51 2UZ

Event Name Chippenham Sites Reg 18

Comment by Gleeson Development Ltd ( )

Comment ID 6

**Response Date** 02/05/14 13:50

**Status** Processed

Submission Type Email

Version 0.2

Comments

#### Comments

- 1. Terence O'Rourke Ltd has been appointed by Gleeson Development's Ltd (Gleeson) to respond to the current consultation in respect of the scope of the Chippenham Site Allocations DPD. Gleeson retains land interests on the edge of Chippenham. This interest/site was promoted through the Core Strategy process looking specifically at the overall housing requirements and distribution to the Chippenham Community Area but, in terms of the Core Strategy, as currently drafted, the site is not identified as a 'strategic' site. Gleeson will therefore continue to promote this site for mixed-use development through the DPD.
- 2. The scope of the DPD is identified as:
- to ensure that specific development sites are allocated at Chippenham to fulfill the growth planned for the town over the period to 2026; and
- to present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Master Plan.
- 3. In this context, we note that, to be found sound, the Council must demonstrate a five year housing land supply both at the point of adoption of the Core Strategy and at the point of adoption of the DPD. We also note that the distribution of housing to Chippenham town is being increased by a further 510

dwellings, specifically expressed "as a minimum to reflect the further work needed to achieve a pattern of development that can best realise the town's economic potential." (EXAM99 SA Addendum Para 3.6.3)

- 4. Given that the Chippenham strategic allocations have been removed from the Core Strategy, meeting the supply requirements now relies primarily upon the positive progression of the DPD, to allocate sites, as well as any planning permissions granted. Further, because Chippenham is being addressed separately from the district-wide Housing Site Allocations DPD, it is also important that the Chippenham DPD identifies strategic and non-strategic housing site allocations. These allocations, must provide an appropriate combination of deliverable and developable sites, in order to comply with the NPPF paragraph 47, including footnotes 11 & 12.
- 5. Clearly, the concern of the Inspector lay with the Sustainability Appraisal. Whist the Inspector did not dismiss any of the strategic allocations presented in the Core Strategy he could not support them either. Effectively this means that all reasonable alternatives (strategic and non-strategic) need to be identified, using up to date evidence (including any new SHLAA information) and now considered and dealt with in a fair and comparable manner, contributing to the objectives of sustainable development and, cumulatively, meeting the minimum requirement.
- 6. This is essential in order to meet the requirements of the NPPF, in that, in order to be found sound, the DPD must be positively prepared, justified, effective and consistent with national policy.
- 7. A number of key issues therefore emerge that must be covered by the scope of the DPD and acknowledged in developing the housing site allocations and policies therein:
- . Flexibility must be introduced into the DPD so that sufficient deliverable and developable sites are identified, providing sufficient land to meet at least the minimum requirement.
- . This, by necessity (because of the delays and lead in time for strategic development), must involve the allocation of strategic and non-strategic sites.
- Opportunities for sustainable development must be taken, alternatives that are demonstrated to be sustainable (either through the SA or through planning history) must be allocated, in accordance with the presumption in favour of sustainable development and 'minimum' requirement provisions.
- . The redrawn settlement boundary must provide for flexibility and must not be used as a tool to defeat otherwise sustainable development.
- . Given the extension of the geographical area to parts of the Corsham and Calne Community Areas, caution must be given to any neighbourhood planning process that is seeking to prevent sustainable development on the edge of Chippenham or utilise any Chippenham DPD/allocations made above and beyond the requirement figure to avoid meeting any separate housing provisions relevant to the remainder of those community areas.

SHLAA submission

SHLAA submission

No

Consultee Mr Andy Birch (839690)

Email Address ABIRCH@hallamland.co.uk

Company / Organisation Hallam Land Management

Address Unit 3 Apex Court

Woodlands Bristol BS32 4JT

Event Name Chippenham Sites Reg 18

Comment by Hallam Land Management (Mr Andy Birch)

Comment ID 7

**Response Date** 01/05/14 13:56

**Status** Processed

Submission Type Email

Version 0.4

Comments

#### Comments

The Wiltshire Core Strategy has been a lengthy ongoing process and the evidence base to support it is substantial. Previous evidence should of course be reviewed and considered but it should not stop the production of new evidence in light of the current housing and economic situation at Chippenham and throughout Wiltshire.

Some of the evidence relating to the Core Strategy, whilst not irrelevant, is outdated and some is based upon the strategy within the previous Core Strategy. For instance, whilst the Chippenham Transport Strategy identifies specific infrastructure requirements across the town, it is also closely linked to the preferred strategy for strategic extensions at the time. As new development Options around the town need to be looked at afresh then an update or refinement of the Transport Strategy might be needed.

All sites that are capable of forming part of the future growth of Chippenham ie those which are available, suitable, achievable should be re-assessed on the basis of the most up to date submissions to the SHLAA process and landowners/developers of those sites should be contacted directly to provide the most up to date information possible. The last output from the SHLAA was in 2012 and so this should be updated and reviewed before selecting suitable site options.

I look forward to contributing to the DPD as it moves forward.

SHLAA submission

SHLAA submission No

Consultee Barbara Morgan (488946)

Email Address barbara.morgan@networkrail.co.uk

Company / Organisation Network Rail

Address 3rd Floor

**Bristol Temple Point** 

Bristol BS1 6NL

Event Name Chippenham Sites Reg 18

Comment by Network Rail ( Barbara Morgan)

Comment ID 8

**Response Date** 01/05/14 14:15

**Status** Processed

Submission Type Email

Version 0.3

Comments

#### Comments

Network Rail has been consulted by Wiltshire Council on the Chippenham Site Allocations DPD and Call for Sites. Thank you for providing us with this opportunity to comment on this Planning Policy document. This email forms the basis of our response to this consultation request.

Network Rail is a statutory undertaker responsible for maintaining and operating the country's railway infrastructure and associated estate. Network Rail owns, operates, maintains and develops the main rail network. This includes the railway tracks, stations, signalling systems, bridges, tunnels, level crossings and viaducts. The preparation of development plan policy is important in relation to the protection and enhancement of Network Rail's infrastructure. In this regard, please find our comments below.

Network Rail is working with Wiltshire Council and Swindon and Wiltshire LEP to produce a master plan for the area around Chippenham Station. This master planning process will drive development around the station.

#### **Developer Contributions**

The Chippenham Site Allocations DPD should set a strategic context requiring developer contributions towards rail infrastructure where growth areas or significant housing allocations are identified close to existing rail infrastructure.

Many stations and routes are already operating close to capacity and a significant increase in patronage may create the need for upgrades to the existing infrastructure including improved signalling, passing loops, car parking, improved access arrangements or platform extensions.

As Network Rail is a publicly funded organisation with a regulated remit it would not be reasonable to require Network Rail to fund rail improvements necessitated by commercial development. It is therefore appropriate to require developer contributions to fund such improvements.

Specifically, we request that a Policy is included within the document which requires developers to fund any qualitative improvements required in relation to existing facilities and infrastructure as a direct result of increased patronage resulting from new development.

The likely impact and level of improvements required will be specific to each station and each development meaning standard charges and formulae may not be appropriate. Therefore in order to fully assess the potential impacts, and the level of developer contribution required, it is essential that where a Transport Assessment is submitted in support of a planning application that this quantifies in detail the likely impact on the rail network.

To ensure that developer contributions can deliver appropriate improvements to the rail network we would recommend that Developer Contributions should include provisions for rail and should include the following:

- A requirement for development contributions to deliver improvements to the rail network where appropriate.
- . A requirement for Transport Assessments to take cognisance of impacts to existing rail infrastructure to allow any necessary developer contributions towards rail to be calculated.
- . A commitment to consult Network Rail where development may impact on the rail network and may require rail infrastructure improvements. In order to be reasonable these improvements would be restricted to a local level and would be necessary to make the development acceptable. We would not seek contributions towards major enhancement projects which are already programmed as part of Network Rail's remit.

#### **Level Crossings**

Development proposals' affecting the safety of level crossings is an extremely important consideration for emerging planning policy to address. The impact from development can result in a significant increase in the vehicular and/or pedestrian traffic utilising a crossing which in turn impacts upon safety and service provision.

As a result of increased patronage, Network Rail could be forced to reduce train line speed in direct correlation to the increase in vehicular and pedestrian traffic using a crossing. This would have severe consequences for the timetabling of trains and would also effectively frustrate any future train service improvements. This would be in direct conflict with strategic and government aims of improving rail services.

In this regard, we would request that the potential impacts from development affecting Network Rail's level crossings, is specifically addressed through planning policy as there have been instances whereby Network Rail has not been consulted as statutory undertaker where a proposal has impacted on a level crossing. We request that a policy is provided confirming that:

- The Council have a statutory responsibility under planning legislation to consult the statutory rail undertaker where a proposal for development is likely to result in a material increase in the volume or a material change in the character of traffic using a level crossing over a railway:
- Schedule 5 (f)(ii) of the Town & Country Planning (Development Management Procedure) order, 2010 requires that... "Where any proposed development is likely to result in a material increase in volume or a material change in the character of traffic using a level crossing over a railway (public footpath, public or private road) the Planning Authority's Highway Engineer must submit details to both Her Majesty's Railway Inspectorate and Network Rail for separate approval".
- Any planning application which may increase the level of pedestrian and/or vehicular usage at a level crossing should be supported by a full Transport Assessment assessing such impact: and
- The developer is required to fund any required qualitative improvements to the level crossing as a direct result of the development proposed.

#### **Planning Applications**

We would appreciate the Council providing Network Rail with an opportunity to comment on any future planning applications or proposed site allocations should they be submitted for sites adjoining the

railway, or within close proximity to the railway as we may have more specific comments to make (further to those above).

We trust these comments will be considered in your preparation of the forthcoming Chippenham Site Allocations DPD document.

SHLAA submission

**SHLAA** submission

No

Consultee Chrystèle Garnier (834818)

Email Address Chrystele.Garnier@highways.gsi.gov.uk

Company / Organisation Highways Agency

Address Temple Quay House

2 The Square

Bristol BS1 6HA

Event Name Chippenham Sites Reg 18

Comment by Highways Agency (Chrystèle Garnier)

Comment ID 9

**Response Date** 01/05/14 14:20

**Status** Processed

Submission Type Email

Version 0.6

Files <u>DfT Circular 02-2013 The SRN Delivery of Sustainable</u>

Development.pdf

09 09 Local Plans - Evaluating Transport Impacts.pdf

Comments

#### Comments

The Highways Agency (the Agency) welcomes the opportunity to provide comments on the scope and content on your proposed DPD for Chippenham. The comments in this letter reflect guidance contained in:

- the Department for Transport (OfT) & Department for Communities & Local Government DCLG) publication entitled *Guidance on Transport Assessment* (dated March 2007);
- OfT Circular 02/2013 entitled *The Strategic Road Network and the Delivery of Sustainable Development*, dated 10 September 2013; and
- the National Planning Policy Framework (NPPF), published by DCLG in March 2012. Please note that the use of the term *local plans* in the OfT Circular is taken to mean all development plan documents prepared by the local planning authority (LPA), whatever their title.

#### The Strategic Road Network

As you will *be* aware, the Highways Agency is responsible for operating, maintaining and improving the Strategic Road Network (SRN). The SRN within the proposed plan area comprises a section of the M4, including Junction 17.

#### **Background**

The Agency has provided representations throughout the various consultation stages of the emerging Core Strategy. In April 2013, prior to the commencement of the Examination in Public, a Statement of

Common Ground (the Statement) was agreed between the Agency and the Council. The agreed position was that the Wiltshire Core Strategy was generally in compliance with the NPPF. However, the Agency submitted a number of additional comments as part of their representations on the Wiltshire Core Strategy Pre-Submission Document consultation.

Specifically, the Agency was supportive of Core Policies 1 (Settlement Strategy) and 2 (Delivery Strategy). The Agency considered that the settlement strategy and the hierarchy of settlement would help to ensure that development is directed to the most sustainable locations. The Agency was also supportive of the emphasis of development on previously developed land.

However, the Statement did raise some concerns in relation to the omission of certain items from being listed in the Infrastructure Delivery Plan (IDP) which were considered necessary to achieve specific area strategies listed within the Core Strategy. Notably this applied to three Area Strategies (Malmesbury, Marlborough and Chippenham) along with Core Policy 3 (Infrastructure Requirements), due to the increased pressure anticipated on Junction 17 of the M4 by 2026. The agreed position was to include the junction improvements at Junction 17 in the IDP.

Since the issuing of the Statement a new version of the IDP has been issued (IDP2, dated September 2013). The schedule within Appendix 1 of the IDP (entitled Wiltshire Strategic, Regional and General) refers to Capacity improvements to M4 Junction 17 (Reference WC 003) and is categorised as being essential infrastructure.

#### **DPD Scope and Content**

It is the Agency's understanding that the purpose of the DPD is to:

- . ensure that specific development sites are allocated to achieve the growth planned for the town over the period to 2026; and
- . set out policies designed to enable the delivery of priority regeneration schemes set out in the draft Chippenham Town Centre Masterplan.

The Agency notes in the Regulation 18 Notice that the DPD will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework (NPPF). The Agency welcomes this and has previously provided comments at various stages of the emerging Core Strategy.

We also note your intention to prepare a second DPD (Wiltshire Housing Site Allocations DPD) to cover matters relating to housing allocations and settlement boundaries outside of the Chippenham Community Area (and those parts of the Caine & Corsham Community Areas adjacent to the built-up area of Chippenham). No other DPDs beyond these two are programmed in the most recent edition of your Local Development Scheme.

Whilst the Agency is content in principle with the scope and purpose of the DPD as set out above, it gives rise to the following queries which will need clarification as the DPDs are prepared:

. Matters relating to defining settlement boundaries and/or allocating sites in the five large villages within the Chippenham Community Area would appear to fall within the remit of both this DPD and the Housing Site Allocations DPD and it should be made clear as to which of the two will cover the matters; and

It is not clear how the outer boundary of the plan area on its south and east sides will be defined, where strategic allocations for Chippenham would, by virtue of parish boundaries, fall within the Corsham or Caine Community areas. The Agency considers the boundary should be suitably widely drawn to enable all possible development sites which relate to the town's needs to fall within this DPD.

#### Transport considerations when identifying allocations

The NPPF explains that one of the twelve core planning principles is to actively manage patterns of growth to make the fullest possible use of -public transport, walking and cycling, and focusing significant development in locations which are, or can be, made sustainable. The NPPF also makes it clear that, in plan-making:

- Developments that generate significant movement should be located where the need to travel will be minimised and the use of sustainable modes of transport can be maximised (para 34);
- Where practical, developments should be located to have access to high-quality public transport facilities (para 35); and
- Policies should aim for a balance of land uses in the plan area so that people can be encouraged to minimise journey lengths (para 37).

The Agency will be looking for evidence that site allocations in the DPD have been chosen on this basis.

The Agency presumes that the amount of development for which sites are proposed to be identified in the DPD will not exceed that set out by the Core Strategy. The transport evidence has been prepared to assess the Core Strategy development levels and the Agency's previous comments have been made in relation to this level, including the forecast impact at Junction 17 of the M4.

Notwithstanding that assumption, the Agency has set out relevant excerpts of the OfT Circular which relate to plan-making and transport impact below, for information. The policy states that:

- . Development proposals are likely to be acceptable if they can be accommodated within the existing capacity of a section (link or junction) of the SRN or they do not increase demand for use of a section that is already operating at over-capacity levels, taking account of any travel plan, traffic management and/or capacity enhancement measures that may be agreed (para 9);
- The Highways Agency's prime consideration will be the continued safe operation of its network, even where development proposals would not result in capacity issues (para 10);
- . In framing its contribution to the development of Local Plans, the Highways Agency's aim will be to influence the scale and patterns of development so that it is planned in a manner which will not compromise the fulfilment of the primary purpose of the SRN. (para 14); and
- . Development should be promoted at locations that are or can be made sustainable, that allow for uptake of sustainable transport modes and support wider social and health objectives, and which support existing business sectors, as well as enabling new growth (para 16).

The methodology the Agency must use to assess the need for infrastructure is similarly set out in the OfT Circular. In summary, the Circular states that:

- . Capacity enhancements and infrastructure required to deliver strategic growth should be considered at the Local Plan stage and would not normally be considered as a fresh proposal at the planning application stage (Para 18);
- Where a potential new capacity need is identified, it will be considered and weighed alongside environmental and deliverability considerations. Additional capacity may be considered in the context of the Highways Agency's forward programme of works, balancing the needs of motorists and other road users with the wider impact on the environment and the local/regional community (para 19);
- The Agency will work with local authorities and developers to identify opportunities to introduce travel plan and demand management measures through the Local Plan, based on existing and proposed patterns of development, that will support sustainable transport choice and retain capacity within the transport network, so as to provide for further development in future plan periods (para 17);
- Proposals for the creation of new junctions or direct means of access may be identified and developed at the plan-making stage in circumstances where it can be established that such new infrastructure is essential for the delivery of strategic planned growth (para 39). Other than for serving strategic growth, signed roadside facilities, maintenance compounds and, exceptionally, major transport interchanges, no additional accesses to motorways or other routes of near-motorway standard will be permitted (para 42).
- The preference will always be that new development should make use of existing junctions; however, the Agency will adopt a graduated and less restrictive approach to the formation or intensification of use of access to theremainder of the SRN. Where a new junction or direct means of access is agreed, the promoter will be expected to secure all necessary consents, and to fund all related design and construction works (para 43); and
- . Modifications to existing junctions will be agreed these do not have an adverse impact on traffic flows and safety (para 42).

**Transport evidence to support the DPD**As you will be aware, the NPPF requires that LPAs base their local plans on adequate, up to-date and relevant evidence. As part of this, an assessment is required of the current quality and capacity of transport infrastructure and its ability to meet forecast demands. This evidence will enable both the LPA and the Agency to satisfy themselves that, in line with the policy in para 182 of the NNPF, that the plan will be found sound by the inspector and that it is-

. 'Positively prepared - the plan should be prepared based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements

from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development;

- . Justified the plan should be the most appropriate strategy, when considered against the reasonable alternatives, based on proportionate evidence;
- . Effective the plan should be deliverable over its period and based on effective joint working on cross-boundary strategic priorities; and
- . Consistent with national policy the plan should enable the delivery of sustainable development in accordance with the policies in the [NPPF]'.

The Agency notes the existence of the Chippenham Transport Strategy (SKM, 2013) which was prepared to support the Core Strategy, and the *M4 Junction 16 and 17 PARAMICS - Wiltshire* & *Swindon Core Strategy* Assessment *Report* (JMP, 2012). However, the strategy outlined in the former document was based on the transport impacts forecast to arise from the strategic allocations included in the Core Strategy at the time. Infrastructure requirements were similarly identified on that basis. If the allocations emerging from the OPD are different to those previously included in the Core Strategy then the transport strategy is likely to require updating. Of course, it will only become clear whether this is necessary at a later stage of OPD preparation.

The Agency's involvement in transport evidence is guided by policy in the OfT Circular. Paragraph 15 states that the Agency will work with the local authority to understand the transport implications of development options for local plans, including assessing the cumulative and individual impacts of the local plan proposals on the ability of the road links and junctions affected to accommodate the forecast traffic flows in terms of capacity and safety. These assessments should be carried out in line with current OfT guidance or on a basis otherwise agreed with the Agency.

In addition to the OfT Circular, the Agency's *Spatial Planning Advice Note 09/09 (SPAN)* entitled *Local Plans: Evaluating Transport Impacts* is relevant. It was updated and reissued in January 2014 and it is appended it to this letter. The SPAN explains *inter alia* that the evaluation to be undertaken should:

Confirm there is a realistic expectation that the impact of development can be mitigated;

- . Identify the nature and magnitude of any mitigation required; and
- . Provide a basis for comparison between alternative sites.

The Agency considers that the most appropriate way forward at this initial stage of plan preparation will be for the LPA to prepare a scope for the evaluation considered necessary to support the DPD. It should then be agreed with both highway authorities before the work is undertaken. The Agency is keen to work closely with Wiltshire Council officers and other relevant bodies to ensure the appropriate transport evidence is in place for the DPD, so the LPA can demonstrated that allocations are viable and deliverable in transport infrastructure terms.

#### **Concluding Remarks**

Thank you for consulting the Agency in line with the Local Planning Regulations on the scope and content of the proposed DPD, which is intended to identify allocations for development in and adjacent to the existing built-up area of Chippenham.

At this initial stage of plan preparation it is the Agency's view that the critical task for the LPA, in liaison with the Agency and other relevant bodies, is to ensure that:

- . Relevant and up-to-date transport evidence is available to support the DPD, with an evaluation undertaken of the both individual and cumulative traffic impacts of proposed allocations; and with
- . Any mitigation measures which are required to serve the allocations having been identified, taking account of government policies on *inter alia* viability and deliverability.

This will enable all relevant bodies to form a definitive view as to the suitability of the allocations and to understand the infrastructure requirements which will arise. The Agency is keen to work constructively and closely with the LPA and other relevant bodies to agree the necessary transport evidence and prepare the DPD. This will help demonstrate that the duty to cooperate is being met by relevant bodies.

SHLAA submission

SHLAA submission

No

# **DEPARTMENT FOR TRANSPORT**

DfT Circular 02/2013

Department for Transport

Great Minster House, 33 Horseferry Road, London SW1P 4DR

10 September 2013

# THE STRATEGIC ROAD NETWORK AND THE DELIVERY OF SUSTAINABLE DEVELOPMENT

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#### INTRODUCTION

- 1. The Highways Agency is an executive agency of the Department for Transport and is responsible for operating, maintaining and improving the strategic road network in England on behalf of the Secretary of State for Transport, guided by its core principles of 'safe roads, reliable journeys, informed travellers'.
- 2. The Highways Agency undertakes this role in the context of wider Government policies and objectives. Operating an effective and efficient strategic road network makes a significant contribution to the delivery of sustainable economic growth, helping to create the conditions that support the realisation of the aspirations of businesses and communities, and is a key deliverable for the Highways Agency in meeting its remit of delivery partner to national economic growth.
- 3. This document sets out the way in which the Highways Agency will engage with communities and the development industry to deliver sustainable development and, thus, economic growth, whilst safeguarding the primary function and purpose of the strategic road network. It replaces the policy set out in Department for Transport (DfT) Circular 02/2007 Planning and the Strategic Road Network and DfT Circular 01/2008 Policy on Service Areas and other Roadside Facilities on Motorways and All-purpose Trunk Roads in England. Annex A provides additional policy specific to certain types of development, whilst Annex B sets out the requirements for roadside facilities that are eligible for permanent signing from the strategic road network.
- 4. This policy should be read by local authorities, developers, enterprise partnerships, community groups and others involved in any development proposal which may result in any traffic or other impact on the strategic road network. It should be read in conjunction with the Highways Agency's planning protocol documents<sup>1</sup> which provide advice on working with the Highways Agency, within the parameters of national policy and this policy, to progress their planning proposals in an effective and positive manner.
- 5. The provisions set out in this document may be updated when appropriate to do so and readers are encouraged to check that they have the latest and true version by reference to the published version on the Department for Transport website. Further, from time to time the Highways Agency will issue advice that seeks to address matters arising from the planning process that have the potential to impact on the strategic road network but which may require some particular consideration. Developers are encouraged to check the Highways Agency website or to contact the Highways Agency for further advice. 

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- 6. This Circular is applicable to the whole strategic road network in England, including those roads managed by the Design, Build, Finance and Operate (DBFO) Companies.

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<sup>1</sup> http://www.highways.gov.uk/publications/planning-protocols-for-planning-and-development/

<sup>&</sup>lt;sup>2</sup> https://www.gov.uk/government/organisations/department-for-transport

<sup>&</sup>lt;sup>3</sup> www.highways.gov.uk; Highways Agency Information Line (HAIL) ha\_info@highways.gsi.gov.uk, 0300 123 5000; planningqueries@highways.gsi.gov.uk; roadside\_facilities@highways.gsi.gov.uk

#### POLICY AIMS AND APPLICATION

# The strategic road network and economic growth

- 7. As operator, the Highways Agency supports the economy through the provision of a safe and reliable strategic road network, which allows for the efficient movement of people and goods. Such a network can play a key part in enabling and sustaining economic prosperity and productivity, while also helping support environmental and social aims by contributing to wider sustainability objectives and improved accessibility to key economic and social services.
- 8. A well-functioning strategic road network enables growth by providing for safe and reliable journeys. This can help reduce business costs by providing certainty, improving access to markets, enabling competition, improving labour mobility, enabling economies of scale, and helping attract inward investment.
- 9. Development proposals are likely to be acceptable if they can be accommodated within the existing capacity of a section (link or junction) of the strategic road network, or they do not increase demand for use of a section that is already operating at over-capacity levels, taking account of any travel plan, traffic management and/or capacity enhancement measures that may be agreed. However, development should only be prevented or refused on transport grounds where the residual cumulative impacts of development are severe.
- 10. However, even where proposals would not result in capacity issues, the Highways Agency's prime consideration will be the continued safe operation of its network.
- 11. Local authorities and developers will be required to ensure that their proposals comply in all respects with design standards. Where there would be physical changes to the network, schemes must be submitted to road safety, environmental, and non-motorised user audit<sup>4</sup> procedures, as well as any other assessment appropriate to the proposed development. The Design Manual for Roads and Bridges<sup>5</sup> sets out details of the Secretary of State's requirements for access, design, and audit, with which proposals must conform.

<sup>5</sup> http://www.dft.gov.uk/ha/standards/

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<sup>&</sup>lt;sup>4</sup> Non-motorised user audit will consider the needs of pedestrians, cyclists and horse riders, and should give particular consideration to the needs of disabled people.

#### **PLAN MAKING**

# Interaction with the strategic road network

- 12. The preparation and delivery of Local Plans<sup>6</sup> provides an opportunity to identify and support a pattern of development that minimises trip generation at source and encourages the use of sustainable modes of transport, minimises journey lengths for employment, shopping, leisure, education and other activities, and promotes accessibility for all. This can contribute to environmental objectives and also reduce the cost to the economy arising from the environmental, business and social impacts associated with traffic generation and congestion.
- 13. To make most efficient use of the limited available capacity on the strategic road network, and because additional physical capacity is difficult, costly and takes time to provide, the Highways Agency will engage in the Local Plan process to reduce the potential for creating congestion on the strategic road network.

# **Location of development**

- 14. In framing its contribution to the development of Local Plans, the Highways Agency's aim will be to influence the scale and patterns of development so that it is planned in a manner which will not compromise the fulfilment of the primary purpose of the strategic road network.
- 15. In order to develop a robust transport evidence base, the Agency will work with the local authority to understand the transport implications of development options. This will include assessing the cumulative and individual impacts of the Local Plan proposals upon the ability of the road links and junctions affected to accommodate the forecast traffic flows in terms of capacity and safety. Such assessments should be carried out in line with current Department for Transport guidance or on a basis otherwise agreed with the Highways Agency.

# Promoting sustainable transport solutions through Local Plans

- 16. Through the production of Local Plans, development should be promoted at locations that are or can be made sustainable, that allow for uptake of sustainable transport modes and support wider social and health objectives, and which support existing business sectors as well as enabling new growth.
- 17. The Highways Agency will work with local authorities and developers to identify opportunities to introduce travel plan and demand management measures through the Local Plan. These will be based on existing and proposed patterns of development in a manner that will support sustainable transport choice and retain capacity within the transport network so as to provide for further development in future Plan periods.

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<sup>&</sup>lt;sup>6</sup> Each Planning Authority is required to produce a Local Plan in accordance with the provisions of the Town & Country Planning Act 1990 (as amended) taking account of the guidance set out in the National Planning Policy Framework.

# **Capacity enhancement**

- 18. Capacity enhancements and infrastructure required to deliver strategic growth should be identified at the Local Plan stage, which provides the best opportunity to consider development aspirations alongside the associated strategic infrastructure needs. Enhancements should not normally be considered as fresh proposals at the planning application stage. The Highways Agency will work with strategic delivery bodies to identify infrastructure and access needs at the earliest possible opportunity in order to assess suitability, viability and deliverability of such proposals, including the identification of potential funding arrangements.
- 19. Where a potential capacity need is identified, this will be considered and weighed alongside environmental and deliverability considerations. Additional capacity may be considered in the context of the Highways Agency's forward programme of works, balancing the needs of motorists and other road users with wider impact on the environment and the local/regional community.

# **Development Orders and Neighbourhood Planning**

20. The Highways Agency will seek to engage with Local Enterprise Partnerships, communities and neighbourhoods in the development of their proposals, applying the principles outlined above.

#### **DEVELOPMENT MANAGEMENT**

# **General principles**

- 21. Where development proposals are consistent with an adopted Local Plan, the Highways Agency does not anticipate the need for engagement in a full assessment process at the planning application stage. In such circumstances, considerations will normally be limited to the agreement of the details of the transport solution, including any necessary mitigation measures, and to ensuring that the transport impacts are included in the overall environmental assessment provided to the local planning authority, rather than the principle of the development itself.
- 22. However, where proposals are not consistent with the adopted Local Plan then a full assessment of their impact will be necessary, which will be based on the performance and character of the strategic road network as determined by the presumption that the Plan proposals will be fully implemented.
- 23. The Highways Agency will provide the local planning authority or other relevant consenting body with its assessment of the transport impact, as generally derived from a Transport Assessment or Transport Statement incorporating a Travel Plan as required in the National Planning Policy Framework, produced by the promoter of the development concerned in line with current Department for Transport guidance or on a basis otherwise agreed with the Highways Agency.
- 24. Where appropriate, conditions may be agreed to offset any unacceptable impacts that may be identified through the assessment process.

# **Assessment of development impact**

- 25. The overall forecast demand<sup>7</sup> should be compared to the ability of the existing network to accommodate traffic over a period up to ten years after the date of registration of a planning application or the end of the relevant Local Plan whichever is the greater. This is known as the review period.<sup>8</sup>
- 26. The Highways Agency expects the promoters of development to put forward initiatives that manage down the traffic impact of proposals to support the promotion of sustainable transport and the development of accessible sites. This is particularly necessary where the potential impact is on sections of the strategic road network that could experience capacity problems in the short or medium term.
- 27. Where the overall forecast demand at the time of opening of the development<sup>9</sup> can be accommodated by the existing infrastructure, further capacity mitigation will not be sought.

#### **Travel Plans**

- 28. The preparation and implementation of a robust travel plan that promotes use of sustainable transport modes such as walking, cycling and public transport is an effective means of managing the impact of development on the road network, and reducing the need for major transport infrastructure.
- 29. The Highways Agency will work with local authorities and developers to identify opportunities to introduce travel plan measures for individual developments and groups of development that will support sustainable transport choice. Such measures contribute to the ongoing effectiveness of the strategic road network in ensuring efficient national and regional connectivity, whilst retaining capacity within the strategic road network so facilitating provision for further development in future Plan periods.
- 30. By the inclusion of existing development within the provisions of a travel plan associated with new development, it may be possible to free up additional capacity within the road network so that the demand generated by a proposed new development, which would otherwise be unacceptable, can be accommodated.

<sup>7</sup> The overall forecast demand will be the existing flow plus traffic likely to be generated by development already committed, plus traffic likely to be generated by the development under consideration, less any reduction arising from any travel plan or demand management measures that are being proposed.

<sup>&</sup>lt;sup>8</sup> The length of the review period, at the discretion of the Secretary of State for Transport, can be amended for individual cases, where there is a wider political and economic imperative or, for example, where proposals will take a long time to develop fully. This would only be in exceptional circumstance.

<sup>&</sup>lt;sup>9</sup>The opening of the development shall be taken to be the date at which the development first becomes available for occupation, unless agreed otherwise.

# **Demand management**

- 31. Demand management involves a range of techniques that can be implemented to minimise traffic generation. There may be circumstances where the implementation of travel plan measures alone would not be sufficient to reduce the traffic demand of an individual development or group of developments to acceptable levels.
- 32. In such instances the Highways Agency will work with local planning authorities and local highway authorities to determine whether the implementation of traffic management measures could effectively regulate and manage traffic flows so as to make the most effective use of the available capacity on the strategic road network.

# **Capacity enhancement**

- 33. Only after travel plan and demand management measures have been fully explored and applied will capacity enhancement measures be considered. While capacity enhancements should normally be addressed at the planmaking stage, such measures may be considered at the time when individual planning applications are submitted, subject to the over-riding principle that delivery of the adopted Local Plan proposals should not be compromised.
- 34. Where insufficient capacity exists to provide for overall forecast demand at the time of opening, the impact of the development will be mitigated to ensure that at that time, the strategic road network is able to accommodate existing and development generated traffic. Any associated mitigation works should be appropriate to the overall connectivity and capacity of any affected part of the strategic road network.
- 35. These improvements will normally be delivered by means of a funding agreement with the Secretary of State for Transport.
- 36. Where a development will be brought forward in phases, any mitigation needs will be assessed based on the opening of the final phase. However it may be necessary to implement some mitigation measures in line with the opening of certain phases of development according to the impacts that they generate.

#### ACCESS TO THE STRATEGIC ROAD NETWORK

- 37. The creation of new accesses to the strategic road network can impact on its ability to fulfil the function of facilitating the safe and effective movement of goods and people in support of economic growth by compromising traffic movement and flow.
- 38. In delivering economic growth at local level, it is essential that the wider economic needs of the country are not compromised. New accesses to busy high speed strategic roads lead to more weaving and turning manoeuvres, which in turn create additional risk to safety and reduce the reliability of journeys, resulting in a negative impact on overall national economic activity and performance.

- 39. Where appropriate, proposals for the creation of new junctions or direct means of access may be identified and developed at the Plan-making stage in circumstances where it can be established that such new infrastructure is essential for the delivery of strategic planned growth.
- 40. Where the strategic growth test cannot be met there will be no additional junctions with, or direct means of access to, motorways and other routes of near motorway standard 10 other than for the provision of signed roadside facilities for road users (see Annex B), maintenance compounds and. exceptionally, major transport interchanges.
- 41. Where access is agreed for such development, the Highways Agency will be unable to support any subsequent change in permitted land use that retained the agreed access. Further through access to other developments will not be permitted.
- 42. Access to motorways and routes of near motorway standard for other types of development will be limited to the use of existing junctions with all-purpose roads. Modifications to existing junctions will be agreed where these do not have an adverse impact on traffic flows and safety. In line with the standards contained in the Design Manual for Roads and Bridges, for safety and operational reasons, direct connections to slip roads and/or connector roads will not be permitted.
- 43. The Highways Agency will adopt a graduated and less restrictive approach to the formation or intensification of use of access to the remainder of the strategic road network. However, the preference will always be that new development should make use of existing junctions. Where a new junction or direct means of access is agreed, the promoter will be expected to secure all necessary consents, and to fund all related design and construction works.
- 44. On a trunk road that is not a motorway or a route of near motorway standard. any proposal to change the use of an existing roadside facility for road users will be considered against local conditions and the merits of the individual case.

#### **ENVIRONMENTAL IMPACT**

In consultation with relevant infrastructure providers, statutory environmental 45. advisors and consenting authorities, developers must ensure all environmental implications associated with their proposals, are adequately assessed and reported so as to ensure that the mitigation of any impact is compliant with prevailing policies and standards. This requirement applies in respect of the environmental impacts arising from the temporary construction works and the permanent transport solution associated with the development, as well as the environmental impact of the existing trunk road upon the development itself.

<sup>&</sup>lt;sup>10</sup> Routes of near motorway standard will normally be grade-separated dual carriageway routes benefitting from restricted direct access.

- Where a likely negative impact on the environment resulting from the proposals occurs outside of a highway boundary as a result of the proposals (for example air quality, visual impacts, artificial light or noise impacts at new housing affected by a road), any required mitigation measures must be located outside of the strategic road network's highway boundary.
- 47. Developers must ensure adequate environmental information is provided at all stages of the planning process to satisfy the local planning authority and any other consenting authorities that the environmental impacts have been appropriately considered, that measures have been included within the proposals as required by relevant policies or otherwise, as fully as is reasonably possible, and to enable all residual impacts to be taken into account by the local planning authority in the development consent process.
- 48. Transport assessment undertaken by the promoter of the development should be comprehensive enough to establish the likely environmental impacts, including air quality, light pollution and noise, and to identify the measures to mitigate these impacts. This will enable local authorities to fulfil their remit of considering appropriate environmental impact assessment of development.

### PHYSICAL IMPACT OF DEVELOPMENT ON THE STRATEGIC ROAD NETWORK

- 49. There may be development proposals that, whilst not within the statutory requirement for a local planning authority to consult the Highways Agency, have the potential for direct or indirect physical impact on the strategic road network or its amenities, or to put users of the road at risk (such as fire hazard; stability of embankments and cuttings; integrity of structures; water run-off; air quality; visibility of traffic signs; etc.). Developers and local authorities are encouraged to identify such potential risks and discuss with the Highways Agency at the earliest opportunity to avoid the possibility of delaying or putting the delivery of their proposals at risk.
- 50. In order to ensure the integrity of the highway drainage systems, no water run off that may arise due to any change of use will be accepted into the highway drainage systems, and there shall be no new connections into those systems from third party development and drainage systems. Where there is already an existing third party connection the right for connection may be allowed to continue provided that the input of the contributing catchment to the connection remains unaltered.

<sup>&</sup>lt;sup>11</sup> Advice and standards for environmental assessment of development affecting trunk roads can be found in the Design Manual for Roads and Bridges at http://www.dft.gov.uk/ha/standards/dmrb/vol11/

# ANNEX A: SPECIAL TYPES OF DEVELOPMENT

#### NOISE FENCES, SCREEN FENCES, ETC

A1. For reasons of safety, liability and maintenance, with the sole exception of fences owned and provided by the Highways Agency at its own cost, all noise fences, screening and other structures must be erected on the developers land, and far enough within the developers land to enable maintenance to take place without encroachment onto highway land.

#### **ADVERTISEMENTS**

A2. The Highways Agency will not object to proposals for advertising consent for displays outside of the highway boundary of the strategic road network unless it has specific reason to consider that a hazard to road safety would be a direct consequence of the development. This would include advertisements that are located where particular attention should be given to the driving task, or where they unlawfully incorporate elements of traffic sign design, such as directional arrows. Advertisements within the highway boundary are not permitted. The Highways Agency will remove any unauthorised adverts placed within the highway boundary.

#### **GATEWAY STRUCTURES AND PUBLIC ART**

- A3. The siting of gateway structures and public art within the highway boundary of the strategic road network will not be permitted for legal, safety and operational reasons. However, the siting of such features near the strategic road network may be seen as desirable to local authorities and developers. The Highways Agency is keen to support delivery of such proposals where no additional risk to road users is presented.
- A4. Due to the wide variety of design and form that such structures may take, and therefore the scope for the potential impact on safety and operation of the strategic road network, it is not practical to address all possible considerations in this policy. The Highways Agency encourages any promoter of such a proposal that may be near to or impact on the road network to discuss design and delivery proposals at the earliest opportunity.

#### TELECOMMUNICATIONS EQUIPMENT

- A5. Mobile Network Operators have the right under the Telecommunications Act 1984 to install equipment within the boundary of a highway that is not a protected street (as defined by section 61 of the New Roads and Street Works Act 1991) once they have obtained planning permission where required.
- A6. Such installations must not cause a safety or environmental hazard to any road users, workers, or any third party and it must not interfere in our ability to carry out either routine or structural maintenance. Neither should any harm be caused to the long-term integrity of the highway including pavement, earthworks, structures, drainage works and ancillary equipment. Traffic signs must not be obscured. These factors should be discussed with the relevant Highways Agency's Area Manager prior to any works being undertaken.

- A7. All operations must be carried out without interference to traffic flows.
  - To these ends, the Highways Agency requires Mobile Network Operators to obtain technical approval for their installation, and provide a full road safety audit, which must consider the installation of the equipment and its maintenance as well as any static hazard presented. Full details of .the registration procedure can be found in the DMRB at <a href="http://www.dft.gov.uk/ha/standards/tech\_info/">http://www.dft.gov.uk/ha/standards/tech\_info/</a>

#### **WIND TUBINES**

#### Location

- A8. In order to mitigate the risks to the safety of road users arising from structural or mechanical failure, the Highways Agency will seek a minimum setback from the highway boundary of height + 50 metres or height x 1.5, whichever is the lesser. 12
- A9. The Highways Agency recognises that, in certain circumstances, variation to the above set-back may be considered appropriate, subject to the findings of a site-specific assessment. In particular this may apply where there is a significant difference in elevation between the highway and the proposed turbine location. The proposer would be expected to demonstrate that any relaxation on the suggested set-back distance poses no unacceptable risk. The burden of proof will lie with the proposer.

# 'Icing'

A10. Most modern wind turbines will have vibration and/or climate sensitive technology that will shut down the turbine if there is the potential for icing. Where this technology is present there should be no need to consider this issue further. Evidence of this technology on the proposed turbines should be provided.

#### Visual distraction

A11. Any potential for visual distraction should be minimised by the provision of a clear, continuous view of the wind turbine(s) that develops over the maximum possible length of approach carriageway.

- A12. Wind turbines should not be located where motorists need to pay particular attention to the driving task, such as the immediate vicinity of road junctions, sharp bends, and crossings for pedestrians, cyclists and horse riders.
- A13. The existing road accident record nearing the vicinity of the proposed wind turbine(s) should be analysed with particular attention being given to accident types. Locations with a history of rear end shunt accidents should be treated with particular caution.

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<sup>&</sup>lt;sup>12</sup> Subject to over-riding provisions contained in legislation elsewhere, for example those relating to permitted development.

#### Dazzle

A14. Most turbines will be constructed with materials that eliminate dazzle, and this should be easy to establish and eliminate as a concern. Evidence of this technology on the proposed turbines should be provided.

#### Access

- A15. The promoter of a wind farm should prepare a report covering the construction, operation and de-commissioning stages of the development. From this, the acceptability of the proposal should be determined and any mitigating measures should be identified.
- A16. Access to the site for construction, maintenance and de-commissioning should be obtained via the local road network and, normally, there should be no direct connection to the strategic road network.
- A17. Swept path analyses should be provided by the developer for the abnormal load deliveries to the site.

# ANNEX B: ROADSIDE FACILITIES FOR ROAD USERS ON MOTORWAYS AND ALL-PURPOSE TRUNK ROADS IN ENGLAND

#### INTRODUCTION

- B1. This annex sets out policy on the provision, standards and eligibility for signing of roadside facilities on the strategic road network, to enable compliance with the Traffic Signs Regulation and General Directions 2002. 

  It replaces Department for Transport (DfT) Circular 1/2008 Policy on Service Areas and other Roadside Facilities on Motorways and All-purpose Trunk Roads in England.
- B2. All such proposals will be considered in the context of the National Planning Policy Framework and, in particular, the statement that it includes regarding the primary function of roadside facilities being to support the safety and welfare of the road user.

#### APPLICATION OF POLICY

B3. This policy applies to all existing signed roadside facilities, and to all proposed signed roadside facilities. It should be noted that the operation of all signed roadside facilities will be the subject of a legal agreement between the Secretary of State and the operator.

#### **SPACING**

- B4. Motorway service areas and other roadside facilities perform an important road safety function by providing opportunities for the travelling public to stop and take a break in the course of their journey. Government advice is that motorists should stop and take a break of at least 15 minutes every two hours. Drivers of many commercial and public service vehicles are subject to a regime of statutory breaks and other working time restrictions and these facilities assist in compliance with such requirements.
- B5. The network of service areas on the strategic road network has been developed on the premise that opportunities to stop are provided at intervals of approximately half an hour. However the timing is not prescriptive as at peak hours, on congested parts of the network, travel between service areas may take longer.

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<sup>&</sup>lt;sup>13</sup> Or any subsequent replacement. To be lawfully placed on the highway all signs (whether permanent or temporary) must either be prescribed by legislation or be specially authorised on behalf of the Secretary of State.

- B6. The Highways Agency therefore recommends that the maximum distance between motorway service areas should be no more than 28 miles. The distance between services can be shorter, but to protect the safety and operation of the network, the access/egress arrangements of facilities must comply with the requirements of the Design Manual for Roads and Bridges<sup>14</sup> including its provisions in respect of junction separation.
- B7. Speed limits on the strategic road network vary and therefore, applying the same principles, the maximum distance between signed services on trunk roads should be the equivalent of 30 minutes driving time. This distance can also be shorter, also subject to compliance with design requirements set out in the Design Manual for Roads and Bridges.
- B8. The distances set out above are considered appropriate for to all parts of the strategic road network and to be in the interests and for the benefit of all road users regardless of traffic flows or route choice. In determining applications for new or improved sites, local planning authorities should not need to consider the merits of the spacing of sites beyond conformity with the maximum and minimum spacing criteria established for safety reasons. Nor should they seek to prevent competition between operators; rather they should determine applications on their specific planning merits.

#### PLANNING AND DEVELOPMENT

- B9. It is for the private sector to promote and operate service areas that meet the needs of the travelling public. New and existing roadside facilities are subject to the provisions of relevant planning legislation and regulation, which together set the framework within which local planning authorities would consider the planning proposals for such developments.
- B10. As a statutory consultee within the planning system, the Highways Agency continues to have an interest in such proposals and will provide advice to local planning authorities on matters relating to the impact that such proposed developments will have upon the safety and operation of the strategic road network. Local planning authorities and developers are encouraged to discuss with the Highways Agency at the earliest opportunity any proposals to develop new roadside facilities or to alter and/or sign existing sites. All such proposals should be referred to the Highways Agency, Planning & Economic Development, The Cube, 199, Wharfside Street, Birmingham B11RN; roadside\_facilities@highways.gsi.gov.uk

#### TRIP GENERATION

road network.

B11. In circumstances where there is potential for these to become destinations in their own right, the Highways Agency will only support proposals for or within service areas and other roadside facilities if it can be shown that there would be no overall increase in trip mileage, and always provided that there would be no significantly adverse impact on the safety and operation of the strategic road network.

<sup>&</sup>lt;sup>14</sup> http://en.wikipedia.org/wiki/Design Manual for Roads and Bridges

#### IMPACT OF ROADSIDE FACILITIES ON THE STRATEGIC ROAD NETWORK

B12. At all roadside facilities, it is particularly important to avoid adverse impacts upon the effective operation of the strategic road network, such as increasing the risk of congestion or of vehicles slowing or stopping on the main carriageway. Proposals for new roadside facilities will be subject to road safety audit procedures to be undertaken in accordance with the requirements of the Design Manual for Roads and Bridges.

#### **LOCATION**

- B13. On-line (between junctions) service areas are considered to be more accessible to road users and as a result are more attractive and conducive to encouraging drivers to stop and take a break. They also avoid the creation of any increase in traffic demand at existing junctions.
- B14. Therefore, in circumstances where competing sites are under consideration, on the assumption that all other factors are equal, the Highways Agency has a preference for new facilities at on-line locations.
- B15. However, in circumstances where an on-line service area cannot be delivered due to planning, safety, operational or environmental constraints, a site sharing a common boundary with the highway at a junction with the strategic road network is to be preferred to the continued absence of facilities.
- B16. An exception to these general location criteria are truckstops located within 2 miles of the strategic road network that otherwise meet the minimum requirements for signing. However signing will not be agreed in circumstances where, in order to reach such a truckstop, HGVs would be required to pass through residential areas.

#### MINIMUM REQUIREMENTS FOR SIGNING

B17. The following criteria set out the minimum requirements for the various types of roadside facility that may be eligible for signing from the strategic road network. All facilities accessed from the motorway must be signed for safety reasons and as such all existing or future sites must meet the requirements for signing.

Table B1: Minimum requirements for the various types of roadside facility that may be eligible for signing from the strategic road network

Minimum requirements to be	Motorway		APTR service	Truckstops	Truckstops signed	Truckstops on All-
eligible for signing M= Mandatory P = Permitted	Service Area	Rest Area	area * on Moto	on Motorways	from SRN #	Purpose Trunk roads
Open 24 hrs a day 365 days a year	М	М	N/A	М	N/A	N/A
Open minimum 12 hours per day between 8am and 8pm every day except Christmas Day, Boxing Day and New Year's Day.	N/A	N/A	М	N/A	М	М
Free parking for up to 2 hours minimum for all vehicles permitted to use the road served by the facility.(see schedule 1)	М	М	М	М	М	М
Free toilets/hand washing facilities with no need to make a purchase.	M	M	М	M	M	М
Shower and washing facilities for HGV drivers, including secure lockers in the shower/washing area.	M	Р	Р	М	М	М
Fuel	М	Р	М	М	Р	Р
Hot drinks and hot food available at all opening hours for consumption on the premises.	M	Р	Р	М	Р	Р
Hot drinks and hot food available 8am to 8pm for consumption on the premises.	N/A	Р	М	N/A	М	М
Access to a cash operated telephone.	М	М	М	М	М	М
Use as an operating centre for the purposes of the Goods Vehicles (Licensing of Operators) Act 1995 or the Public Passenger Vehicles Act 1981.	Prohibited	Prohibited	Prohibited	Prohibited	Р	Р

<sup>\*</sup> Limited to a single or exceptionally 2 adjoining interconnected premises, accessed directly from the trunk road or directly from a junction on the trunk road.

<sup>#</sup> See note B16 Location

B18. Further guidance on the design, authorisation, funding, installation and maintenance of signs is available from the Highways Agency. 15

#### **PARKING CHARGES**

B19. At all types of site, where a charge is to be levied for parking beyond the mandatory two free hours, the charging regime must be clearly displayed within both the parking areas and the amenity building. Drivers must at all times be afforded the opportunity to pay the charge on the site, before leaving and without the necessity to use a mobile phone. Cash payments must be accepted.

#### **PICNIC AREAS**

- B20. Picnic areas will be permitted at all of the above types of facility.
- B21. The provision of a minimum of ten tables, each with seating for six, will allow the inclusion of a 'picnic area' symbol as one of the generic symbols/logos shown on the advanced direction sign to that site.

#### ACCESS TO THE STRATEGIC ROAD NETWORK

- B22. The availability of other connecting access routes at new sites will be considered on a site by site basis by the relevant local planning authority as part of the planning process. The Highways Agency will provide input as a statutory consultee to the planning process.
- B23. In order to avoid the creation of unofficial road junctions there must be no through connection to the associated motorway or all-purpose trunk road. Where subsidiary accesses may be approved their will be restricted to staff, deliveries, parties carrying out duties for and on behalf of the Secretary of State for Transport, the emergency services, and breakdown recovery and assistance.
- B24. Access to other developments through a roadside facility is not permitted.

#### **SIGNING**

B25. All signing of roadside facilities and signing arrangements within sites must comply with the current Traffic Signs Regulations and General Directions and any other guidance as may be issued from time to time by the Department for Transport or the Highways Agency. Approval must be sought from the Highways Agency's signs specialist for the use of all non prescribed signs. Advice and working drawings may be obtained from <a href="mailto:traffic.signs@dft.gsi.gov">traffic.signs@dft.gsi.gov</a>

#### MANDATORY PARKING PROVISION

B26. Where a site is subject to a pre-existing sealed agreement which specifies the levels of parking provision, this shall continue to apply until such time as the scale and/or scope of on-site activities is extended.

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<sup>&</sup>lt;sup>15</sup> This will be provided as a guidance note alongside the published circular.

- B27. Where the scale and/or scope of on-site activities is extended, the methodology set out in Schedule 1 shall be used for calculating the numbers of parking spaces by vehicle type that should be provided for the various types of roadside facility. The methodology set out in Schedule 1 will also be used for calculating the levels of parking provision for all new sites promoted after the publication of this policy.
- B28. However, notwithstanding the provisions of the previous two paragraphs, levels of provision may be adjusted to reflect local conditions through a process of site specific negotiation. It will be the responsibility of the site operator to demonstrate that any departure from the requirements of Schedule 1 is appropriate.

#### **RETAIL ACTIVITIES**

B29. The scope and scale of retail activities at roadside facilities is a matter for consideration by the relevant local planning authority in line with the National Planning Policy Framework and local planning policies. However, local planning authorities should have regard to the primary function of roadside facilities which is to support the safety and welfare of the road user.

## HOTELS, CONFERENCE CENTRES AND BUSINESS CENTRES

- B30. Such development will be a matter for consideration by the relevant local planning authority in line with the National Planning Policy Framework and local planning policies.
- B31. As a statutory consultee to such proposals, the Highways Agency will not object to the provision of hotels; conference centres; and business centres at the sites of roadside facilities for motorists unless there would be demonstrable adverse impact on the safety and/or operation of the strategic road network such as a net increase in travel.
- B32. Separate parking must be provided to service such developments so as to avoid any reduction in the general parking provision available to other road users.

#### COACH INTERCHANGES, PARK & RIDE, AND PARK & SHARE

- B33. Such development will be a matter for consideration by the relevant local planning authority in line with the National Planning Policy Framework and local planning policies.
- B34. As a statutory consultee to such proposals, the Highways Agency will take account of the local transport benefits in its response to proposals for coach interchanges; park & rides; and park and share facilities for motorists, and will not object unless there would be demonstrable adverse impact on the safety and/or operation of the strategic road network or the roadside facility in question.. The Highways Agency particularly welcomes proposals that will produce a net reduction of trip mileage.
- B35. Separate parking must be provided to service such activities so as to avoid any reduction in the general parking provision available to other road users.

#### **FACILITIES FOR LOW EMISSION VEHICLES**

B36. Operators of roadside facilities are encouraged to provide refuelling facilities for low emission vehicles, including recharging facilities for plug-in vehicles and other arrangements that meet the needs of emergent low carbon and alternative fuel technologies as appropriate, such as gas refuelling stations. More information can be found at www.gov.uk/government/organisations/department-for-transport.

#### DRIVER AND TOURIST INFORMATION

B37. Operators of roadside facilities are encouraged to provide live traffic information services and to make available local, regional and national tourist information.

#### ON-SITE POWER GENERATION AND OTHER SUSTAINABILITY MEASURES

B38. Operators are encouraged to introduce measures that reduce the carbon footprint of their sites. However, such measures as may be provided should be compliant with relevant guidance as may be issued from time to time by the Highway's Agency. In this context, operators' attention is drawn to the provisions set out in Annex A regarding wind turbine development.

#### **SCHEDULE 1**

Parking requirements for different types of vehicle should be calculated on the basis of the table below, using the most recent complete year data to identify the peak monthly flow, averaging that to find the daily flow and then applying the appropriate formulae:

A = number of cars and light goods vehicles; and

B = number of HGVs and coaches

Advice on obtaining and interpreting traffic flows should be obtained from the Highways Agency

Parking requirements at motorway service areas			
	Calculation <sup>16</sup>	Variable	Notes
Traffic flow (Vehicles per day	y) <sup>17</sup>		
Light vehicle		А	Advice on traffic flows is available
HGV and coach		В	from the Highways Agency
No. of parking spaces requir	red <sup>18</sup>		
Cars	0.5 % of A	С	
HGV	0.5 % of B	D	
Abnormal load	Minimum of 1		
Coach	0.1 % of B	Е	
Coach interchange <sup>19</sup>	No. of bays provided	E1	
Caravan/motorhome/vehicle and trailer	0.015 % of A	F	
Motorcycle	0.015% of A (where the percentage falls below 10 a minimum of 10 should be provided)	G	Dedicated motorcycle bays for securing bikes
Additional spaces for lodges	One space per 2 bedrooms		3
Spaces for disabled users	5% of C (where the percentage falls below 5 a min. 5 should be provided)		
Spaces for disabled users caravan/motorhome/ vehicle and trailer	5% of F (where the percentage falls below 2 a min.2 should be provided)		Located adjacent to the front entrance
Spaces for disabled lodge users	min. of 2		

# Parking requirements at motorway rest areas

The parking requirements for a motorway rest area are half those required for a motorway service area, rounded up to the higher whole number as necessary.

<sup>&</sup>lt;sup>16</sup> The Highways Agency's Planning and Economic Development Team can assist with these

calculations. <sup>17</sup> Where the necessary supporting information is available operators may wish to increase the number of parking spaces for particular types of vehicle in recognition of the particular make up of the road users served by the facility.

<sup>&</sup>lt;sup>18</sup> Parking for disabled travellers should be clearly signed at the entrance to the MSA.

<sup>19</sup> Where such a facility has been permitted.

# Parking requirements at motorway truckstops

The parking requirements for a motorway truckstop are the same as the HGV requirement for a motorway service area. For safety reasons a minimum of 10 parking spaces for cars; 1 space for a car with caravan; and 1 space for a coach should be provided. A minimum of 1 abnormal load space should also be provided.

Parking requirements at trunk road service areas			
	Calculation <sup>20</sup>	Notes	
No. of parking spaces require	d <sup>21</sup>		
Cars	0.1 % of A	Minimum of 10	
HGV	Minimum of 2		
Abnormal load	Minimum of 1		
Coach	Minimum of 1		
Coach interchange <sup>22</sup>	No. of bays provided		
Caravan/motorhome/ vehicle and trailer	Minimum of 2		
Motorcycle	0.015% of A (where the percentage falls below 10 a minimum of 10 should be provided)	Dedicated motorcycle bays for securing bikes	
Additional spaces for lodges	One space per 2 bedrooms		
Spaces for disabled users	Minimum of 3		
Spaces for disabled users caravan/motorhome/vehicle and trailer  Spaces for disabled lodge	Minimum of 1 Minimum of 2	Located adjacent to the front entrance	
users			

 $<sup>^{\</sup>rm 20}$  The Highways Agency's Planning and Economic Development Team can assist with these calculations.

21 Parking for disabled travellers should be clearly signed at the entrance to the services.

22 Where such a facility has been permitted.

Department for Transport
Great Minster House
33 Horseferry Road
London SW1P 4DR
Telephone 0300 330 3000
General email enquiries FAX9643@dft.gsi.gov.uk
Website www.gov.uk/dft

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# **SPATIAL PLANNING ADVICE NOTE: SP 09/09**

# LOCAL PLANS EVALUATING TRANSPORT IMPACTS

#### **Document Control**

This document requires formal sign off by the senior policy advisor in the Strategy and Planning Directorate Planning & Economic Development team. Sign off implies that the guidance is relevant and accurate on the date it was published.

Please note that the latest version of this guidance will always be located on the Agency's Way we Work QMS system. If you print this document be aware that it may be subsequently updated.

Sign Off:

HA Staff Name	Position	Date	Signature
Ian Askew	Document Owner	30.01.12	Jan Asla
Iain Reidy	Review Manager	29.01.14	Weidy.

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Version	Date	Comments/Principal Changes
V1.	16/05/2007	Live Version 1
V.1.1	31/01/2009	Review
V1.2	30/01/2012	Format updates, minor text changes
V1.2	29/01/2014	Review and reissue

#### Dear Sir/Madam

#### **EVALUATING TRANSPORT IMPACTS OF LOCAL DEVELOPMENT FRAMEWORKS**

- 1. Circular 02/2013 "The Strategic Road Network and the Delivery of Sustainable Development" was published in September 2013 by the Department for Transport (DfT).
- 2. DfT Circular 02/2013 sets out new policy for the Highways Agency's role within the national spatial planning system and describes how the Agency will participate at all stages in the planning process. The circular can be found on the DfT's website at:

http://www2.dft.gov.uk/pgr/regional/strategy/policy/circular207planningandstrategic.html

3. Published jointly by CLG and DfT in 2007, "Guidance on Transport Assessments" (GTA) which gives advice about the preparation and content of Transport Assessments and Transport Statements for submission with planning applications remains valid. Chapter 5 of this document sets out the link between transport assessments and the development plan making process. The GTA can be found on DfT's website at:

http://www.dft.gov.uk/publications/guidance-on-transport-assessment/

- 4. To assist you in applying these documents the Agency has also produced the attached short advice note about evaluating the transport impacts of Local Development Framework proposals, which we hope will be of assistance in the production of Local Development Documents.
- 5. If you have queries about the note please contact us at: planningqueries@highways.gsi.gov.uk
- 6. We hope you find this helpful.

# LOCAL DEVELOPMENT FRAMEWORKS EVALUATING TRANSPORT IMPACTS

# **Background: Why is the Highways Agency interested?**

- 1. The Highways Agency (HA) is responsible for managing and operating the Strategic Road Network (SRN the trunk road and motorway network) on behalf of the Secretary of State. The efficient movement of people and goods on the SRN has a key part to play in supporting the economy.
- 2. Amongst its activities, the HA is responsible for considering the potential impact on this network of proposals for new development. We therefore have an interest in the preparation of Local Development Framework's (LDF) Local Development Documents (LDDs)\* and how they will affect the SRN. This note also covers Minerals and Waste Development Frameworks (MWDF) and so is applicable to the relevant Authorities\*.
- 3. Local Planning Authorities (LPAs) need to be aware of the implications for their LDDs of the Department for Transport (DfT) Circular 02/2013 "The Strategic Road Network and the Delivery of Sustainable Development". This sets out how the HA will take part in the development of LDFs from the earliest stages. The Circular says;

"The preparation and delivery of Local Plans provides an opportunity to identify and support a pattern of development that minimises trip generation at source and encourages the use of sustainable modes of transport, minimises journey lengths for employment, shopping, leisure, education and other activities, and promotes accessibility for all."

- 4. Circular 02/2013 represents the basic policy background to the HA's interest in the planning system. This advice should be considered alongside it. The HA needs to consider the proposals in Development Plan Documents (DPDs) produced by LPAs. The HA believe that an evaluation of the transport impact on the SRN is necessary to demonstrate that Local Plans (and the development based on them) are set on a adequate, relevant and up-to-date evidence base and hence enable their soundness to be assessed in accordance with National Planning Policy Framework (NPPF) (in particular paragraph 182).
- 5. Whilst the HA's direct interest is the SRN, such evaluations will probably need to encompass all transport issues in relation to the Plan-making process. They need to take into account a range of wider policy issues that provide the opportunity to reduce the need to travel (particularly by private car), encourage travel by sustainable modes and mitigate the traffic impacts of development in accordance with the NPPF. This should be of benefit to an LPA in any case to ensure development takes place in sustainable locations.

\*\* In the context of MWDFs references in this Note to Local Planning Authorities should be taken to also cover Counties and Unitary

<sup>\*</sup> ie Development Plan Documents and Supplementary Planning Guidance

- 6. An *evaluation* will need to be prepared with regard to Circular 02/2013 and the NPPF. LPAs should ensure that the HA is involved from the pre-production stage of Local Plans and throughout the preparation process. The earlier the issues are addressed, the more likely there is to be a mutually satisfactory outcome ie that development is deliverable from a transport perspective and that DPDs are sound. The HA can only ensure that the *evaluation of the impact* on the SRN is adequate in its opinion. There is guidance on *Soundness* produced by the Planning Inspectorate.
- 7. The HA assume that *evaluations* will be undertaken by the LPA (in-house or by the use of consultants) or jointly with other LPAs or where appropriate with the Local Transport Authority. With "Site Allocation" (and if appropriate Area Action Plan) DPDs there may also be a role for developers.

### **Evaluation of Transport Impact: How much detail?**

- 8. The level of detail required by the HA will vary depending upon;
  - the type of DPD,
  - the characteristics of the development being assessed, for example whether it is evenly spread or concentrated at specific locations;
  - the type of area being examined;
  - the ease of access to and levels of stress on the SRN; and
  - the flexibility of a DPD, particularly a Core Strategy, in the event of a site or a number of sites subsequently proving undeliverable.
- 9. For example, an *evaluation* produced for a highly urbanised LPA may need to focus on different issues to those applicable in more rural areas.
- 10. The *evaluation* should be sufficient to support a sound DPD; include an adequate assessment of the impacts of development in the DPD and any mitigation measures that may relate to the SRN (and which may not actually be on the SRN itself).
- 11. The overall scale of the *evaluation* will depend on the amount of locationally specific detail contained within a DPD. However as a general rule a Core Strategy's *evaluation* is likely to be more strategic in nature than one for a Site Specific DPD. For the former the *evaluation* should be sufficient to identify and exclude "showstoppers" (ie development where the mitigation required is undeliverable); confirm there is a realistic expectation that the impact of development can be mitigated; and provide a basis for a comparison between alternative sites. It should certainly inform the nature and content of the policies in the Core Strategy.
- 12. A "Site Allocation" DPD may require detail on a par with the requirements of a Transport Assessment. The specifics would need to be discussed between the HA and the LPA on a case by case basis but the *evaluation* should identify the nature and magnitude of any mitigation required.

## How to approach an Evaluation.

- 13. A pre-requisite to any *evaluation* is for the LPA to have assembled an adequate evidence base. The adequacy or otherwise of the evidence base will often be a strong indicator as to whether the LPA has had sufficient regard to the strategies, policies and issues that apply to transport in its area, as well as existing transport problems
- 14. In Annexes A and B to this note we have set out two approaches an LPA might adopt to carry out an evaluation a Full Transport Evaluation and a Reduced Transport Evaluation.
- 15. However in some cases an adequate *evaluation* might comprise a non-quantitative assessment of current transport problems and of advice from transport providers, including the HA, as to the scale and nature of future problems. This approach might be suitable for an LPA with low levels of development spread widely through its area and where either the SRN is relatively lightly stressed or where an overall transport strategy has been set by a major study such as a Multi Modal Study. The LPA should set out how their LDF has taken account of such a study in terms of policies etc.
- 16. At the opposite end of the scale where a Development Plan relies for deliverability on a major development site with easy access to the SRN a *Full Transport Evaluation* of the scale and nature normally only associated with a Transport Assessment for a major planning application may be required. And within these two "extremes" a *Reduced Transport Evaluation* may be appropriate. For MWDFs Authorities may wish to discuss their *evaluation* with the HA as such *evaluations* may require a slightly different approach.
- 17. In all cases the safe entry to and exit from the SRN should be a prime consideration in an evaluation. Some accident analysis may be needed where there is poor accident rate currently or where an existing accident site may be made worse with an increase in traffic. A particular consideration is that traffic should be able to freely exit high speed roads.
- 18. The advice set out in this note is pragmatic and is intended to provide a starting point for discussions between LPAs and the HA. It is not intended as a replacement for DfT Circular 2/2013 or the Guidance on Transport Assessments.
- 19. The level of detail of the information expected by the HA will be the minimum required to adequately evaluate the transport impacts of LDDs and MWDFs. However LPAs may find it helpful to provide greater detail; for example where it is expected that detailed modelling will be needed at the later stages of the Plan-making process or where appropriate transport models already exist.
- 20. However it is for the individual authority to decide the most appropriate way of evaluating transport impacts in their area and satisfy themselves that they have had regard for the NPPF requirement of soundness in producing a adequate, relevant and

up-to-date evidence base and developing appropriate policies and mitigation measures in respect of the SRN.
21. Further advice and assistance can be obtained from HA staff and early contact is recommended.

## **Full Transport Evaluation (FTE)**

- 1. This is the most detailed method of determining the impact of the development proposals on the SRN and would rely on the use of a standard (proprietary) software traffic modelling package.
- 2. LPAs should make use of existing regional, sub-regional, or local transport models, where available and appropriate. These will be useful in assessing the rates of background traffic growth. Other studies, including Transport Assessments (TAs) undertaken for recent planning applications in the area, may also be a valuable resource of information and should be incorporated within the *evaluation* wherever possible. It is recognised that not all LPAs will have access to sophisticated modelling approaches and as such we suggest contacting County Councils or Regional Bodies to see if they have tools available which could be used by the LPA to derive modelling information. The HA may also have some modelling information available covering particular locations.
- 3. As with standard transport modelling work, this approach should be based on the principles of four stage modelling and the best practice approaches as outlined in Design Manual for Roads and Bridges (DMRB) and WebTag. The modelling will ideally be multi-modal in nature, or have a multimodal evaluation element. This will be particularly useful in assessing mode transfer and differing demand scenarios, alongside the impact of mitigation measures involving public transport upgrades.
- 4. Such an approach will enable:
  - An assessment of Do Nothing/Do Minimum options relative to various development scenarios for a number of time periods and/or time horizons;
  - The detailed assessment of the impacts of specific development on the SRN, including any junction impacts;
  - An evaluation of the cumulative impacts of a large number of small development sites and/or the assessment of the impacts of significant proposals – i.e. the sort of analysis that will feed into a TA;
  - The analysis of mode transfer opportunities and the possible assessment of mitigation/demand management scenarios; and
  - Interpretative outputs to be developed including select link analysis information and desire line outputs etc
- 5. Assuming a fully validated network model does not already exist, there are various proxy methods that can be used to develop a 'full' model. For example:
  - For Core Strategy work it may be possible to develop a hybrid strategic model based on a link based modelling approach to assessment. This strategic level assessment type is particularly appropriate for a Core Strategy level of

assessment. Such an approach can usefully draw on any established modelling within an area to derive current or future-year trip matrices, and as such will be relatively easy to develop if there is an existing model. The disadvantage of the approach is that the modelling will be strategic in outlook as it assesses only the link capacity. It will therefore not provide a basis for looking at junction capacity based constraints.

- An alternative method might be to develop a two-stage only strategic network-based assignment model, using a proprietary software package to assess key transport movements derived from 2011 Census Journey to Work travel patterns. This would utilise a high level network and Census based zoning to create a basic assignment model. The method would incorporate the use of TEMPRO and the details of the DPD proposals as a basis for forecasting the strategic impacts of various development scenarios in order to develop an assessment of forecast-year assignments.
- 6. The choice of proxy method will depend on resource availability, finances, the nature and the extent of the development being proposed.
- 7. Clearly the outputs from any Model need to be carefully validated and be subjected to a reality check based on local knowledge of local conditions.

## **Reduced Transport Evaluation (RTE)**

- 1. The HA recognises that in some circumstances a Full Transport Evaluation may not be necessary.
- 2. In this situation the HA suggests that an RTE may be the best approach. This will use a first principles approach, building on the four stage modelling principles and the methodology utilised in TA analysis, to determine the impact of the development proposals on the SRN.
- 3. An RTE analysis might be achieved through a spreadsheet type assessment of development scenarios. A suggested methodology for an RTE is outlined below.

### A. Trip Generation Phase

- 4. For such an *evaluation* it will be necessary to assume minimum details regarding the basics of the developments such as size/number of units, use and access arrangements. In the absence of hard and fast details, an estimation of the proposed number of dwellings and any other proposed development land uses will be required as the basis for an estimation of trip rates. It is important that these assumptions are noted so the robustness of the RTE can be considered.
- 5. In assessing individual sites, trip generation estimates should, where possible, be derived using similar methodologies and assumptions typically applied at the planning application stage. For most development, 85<sup>th</sup> percentile trip rates derived from a proprietary software package such as TRICS should be used as a basis for the assessment of trip generation. For larger, mixed-use sites, a lower percentile trip rate may be appropriate. The use of a lower rate should be based on a careful judgement taking account of individual circumstances. Alternatively site survey data, using observed trip generation rates for similar sites, might also be used but this and any lower trip rates would need to be justified in discussion with the HA.

#### B. Trip Distribution

- 6. Ideally, the analysis would provide an indication of the number and proportion of trips from individual developments that will have an impact on the SRN, and details of what percentage of overall SRN traffic flow this figure would represent. A national dataset such as the 2011 Census Journey to Work matrices could be used to determine approximate home-work traffic within the authority (a "best guess" approach based on local knowledge may be acceptable to the HA in some circumstances). However existing travel to work patterns will change (through policies in the LPAs Local Plan etc) and so the *evaluation* will need to make some assumptions about this.
- 7. The RTE will need to provide an indication of the operational capabilities and deficiencies of the transport system and how this will be dealt with. From the HAs perspective it should focus on the relevant SRN links, network 'pinch points' and relevant junctions. These may be both within <u>and</u> outside the boundary of the LPA carrying out the *evaluation*. A benchmark or baseline for assessing the potential

impacts of development aspirations on the transportation system should also be established if possible.

8. The HA can provide indicative assessments of road capacity based on our own flow data (however currently this would only be link data; even with this simpler form of evaluation there may be a requirement for detailed assessment work at junctions as this is where problems that affect the development may occur first) via DMRB type calculations and can also provide an assessment of network stress mapping using outputs from assessments carried out by the HA. However such outputs may be too high level for any detailed analysis and therefore would only be indicative.

## C. Modal Split

9. Modal splits estimates can be estimated by choosing comparable existing developments within an LPAs boundary to that of proposed development, whilst also including the effects of any influencing travel behaviour proposals. Such comparable sites should be, wherever possible, similar in scale, public transport provision and non-car accessibility. The sites chosen for comparison would need to be justified to the HA. Using these techniques, it should be possible to derive estimates of the numbers travelling to the site, their choice of mode, and the overall modal split.

## D. Trip Assignment

- 10. The details of the assignment and distribution methods used within the study should be provided wherever possible; however, it is reasonable to base the assignment approach around the 2011 Census Journey to Work matrices (but see para 6 above).
- 11. In the absence of easily accessible strategic modelling, the assessment of the cumulative impacts of sites on the trunk and local road network will not be straightforward. There should, however, be an emphasis placed on reporting the impacts of specific sites such that the implications of individual site development can readily be assessed and compared as a part of a site evaluation framework. A comparison of the options should broadly demonstrate their relative benefits and disadvantages in transport terms.
- 12. For forecasting assessment a programme (normally TEMPRO) could be used to obtain an estimate of the potential background growth for the LPA as part of the wider forecasting methodology. All committed background developments should be included within the growth forecasts (if necessary these will need to be subtracted from the TEMPRO background growth).
- 13. If time allows the LPA may also, where appropriate, wish to conduct sensitivity testing in assessing proposals against low and/or high growth traffic scenarios. A low growth scenario, for example, might be assumed to reflect the implications of the implementation of demand management policies and/or travel plans for individual sites.
- 14. The HA would be happy to be involved in agreeing the appropriate methods to be used for determining the traffic impact.

# Minimum Outputs

15. If the *evaluation* concludes that adverse impacts exist on the SRN are likely to arise, for example in terms of unacceptable levels of congestion, safety or unacceptable environmental impacts then mitigation measures should be considered and detailed. Please note that where there are specific, significant junction issues full scale modelling work may still be required.

Agent Mr Mark Fox (382794)

Email Address mark.fox@pegasuspg.co.uk

Company / Organisation Pegasus Planning Group

**Address** Pegasus House

Whitworth Road Gloucestershire

GL7 1RT

Consultee Mr Jeremy Sutcliffe (558007)

Company / Organisation Barratt Development Plc

**Address** Unknown

Unknown Unknown

**Event Name** Chippenham Sites Reg 18

Comment by Barratt Development Plc (Mr Jeremy Sutcliffe)

Comment ID 10

**Response Date** 29/04/14 14:58

**Status** Processed

Submission Type Email

Version 0.2

Comments

#### Comments

Thank you for the opportunity to comment on the scope of the proposed Chippenham Site Allocations DPD. I set out a response on behalf of Barratt Developments Plc to the current consultation. Please note that my clients will be submitting shortly a separate response to the Council in respect of the proposed delivery trajectory at Rawlings Green and the criteria for assessing the potential allocations at Chippenham.

As the Council is aware, my client Barratt Developments Pic, is progressing the Rawlings Green development. It is noted that the Inspector, in his letter dated 2nd December 2013, highlighted potential problems with the Sustainability Appraisal in respect of the proposed allocations at Chippenham. The Inspector stated that it appears necessary for the Council to review its approach to the development allocations at Chippenham. He noted it could be secured through a subsequent Chippenham specific document.

Barratt note the proposed scope of the Chippenham Site Allocations DPD.

The scope states that the plan will also present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Masterplan. Barratt welcome

this approach. It is desirable for the new plan to adopt a 'town-wide' approach, which would enable the relationships between the potential mixed use urban extension at Chippenham and the regeneration schemes, and the town centre as a whole, to be better understood and planned for in a co-ordinated manner.

It will also be essential that the baseline evidence takes full account of the committed large site favourable resolutions at Showell Farm, Hunters Moon and North Chippenham and any associated infrastructure to be provided by such developments. The Council should also take account of any other significant commitments at Chippenham.

Clearly, given the Council's intention to go straight to consultation, it will be essential that the plan is kept relatively uncomplicated and should not seek to address and resolve all the planning issues facing Chippenham, particularly given the limited time available to prepare the plan.

Barratt consider that the DPD should be restricted to simply providing policy guidance on the priority regeneration schemes and the proposed mixed use urban extensions.

Barratt note that the DPD will need to be in general conformity with the emerging Wiltshire Core Strategy and the National Planning Policy Framework (NPPF). The emerging Core Strategy is subject of further consultation.

The housing requirement for the Chippenham Community Area has increased from 4,500 to 5,090 dwellings 2006-2026. The town specific requirement has increased to 4,510 from 4,000. However, the level of provision for strategic sites will need to be clear as to how the commitments at Hunters Moon and North Chippenham are being taken into account and whether or not the strategic sites to be identified figure remains unchanged or is further reduced.

Barratt note that the remainder to be identified is lower despite the overall increase in the dwellings requirement, in light of the level of completions since 2006 at Chippenham. Barratt also note that the DPD will cover the geographic area of the Chippenham Community Area and parts of the Corsham and Caine Community areas, which are adjacent to the built up areas of Chippenham.

A plan should be included in the Core Strategy and the DPD to clearly depict the area covered by the Chippenham DPD. Given that part of the previous preferred South West Chippenham Strategic Site was in the Caine Community Area and some competing sites were in the Caine Community Area, it will be important for potential objectors to appreciate which areas are to be covered by the Chippenham DPD and which are not.

In summary, it will be important that the scope and nature of the DPD be restricted to address specific matters rather than comprehensive a local plan for Chippenham being prepared.

My clients submitted extensive evidence based material to the Council in respect of the Rawlings Green mixed use urban extension. It is considered that this information more than justifies the allocation of Rawlings Green in the Chippenham Site Allocations DPD.

SHLAA submission

SHLAA submission

No

Consultee Mr T Molloy (394945)

Email Address dexionsmith@me.com

Address Home Cottage

Tytherton Lucas Chippenham SN15 3RJ

Event Name Chippenham Sites Reg 18

Comment by Mr T Molloy

Comment ID 11

**Response Date** 29/04/14 15:04

**Status** Processed

Submission Type Email

Version 0.2

Comments

#### Comments

I am writing to state my objection to the changes to the Core Strategy which propose housing and other associated developments on all the land between Langley Burrell and the A4 to the east of Chippenham for the following reasons:

The development would result in the destruction of an area of great natural beauty and tranquility, which is a valuable resource for the people of Chippenham as well as for those lucky enough to live in the area. The beautiful meadows running down to the place where the Marden and the Avon rivers meet would be irreversibly destroyed for posterity. Building on the higher ground at Peckingell and New Leaze Farm would ruin the views from the river valleys. The natural river environment consisting of important wildlife habitats would be badly degraded by housing development.

The cycle path along the former track of the branch line railway to Calne is a wonderful resource created for everyone in Chippenham. From it there are uplifting views of the Cherhill monument and the downs, and the walker or cyclist has an immediate sense of emerging into a quintessential Wiltshire landscape right on the doorstep of the town. This amenity would be destroyed for ever by building a housing estate between Hardens Farm and New Leaze Farm.

This year there have been extensive floods over a prolonged period, of both the river Avon and also the river Marden. Development of the catchment areas would lead to greater run-off and worse flooding.

The economic centre of gravity of Chippenham is now to the west of the historic town centre, in the Bumpers Farm and Methuen Park industrial estates and the housing at Cepen Park, and it is this development which should be continued. The A350 around the west of Chippenham was constructed from the outset with a view to being widened to a dual carriageway. Modern economic activity cannot be based around the now dead idea of a town with an old fashioned 'high street'. There is no logical reason why such a historic centre should be geographically located in the centre of the town as it grows.

**SHLAA** submission

No

Consultee

Email Address	Rohan.Torkildsen@english-heritage.org.uk		
Company / Organisation	English Heritage		
Address	29 Queens Square Bristol BS1 4ND		
Event Name	Chippenham Sites Reg 18		
Comment by	English Heritage (Mr Rohan Torkildsen)		
Comment ID	12		
Response Date	24/04/14 15:06		
Status	Processed		
Submission Type	Email		
Version	0.2		
Comments			
Comments			
base and the DPDs should avoid allocating th	to be informed by the preparation of a robust evidence ose sites which are likely to result in direct and indirect ne relevant tests for assessing harm to the significance is.		
The vital issue of <i>setting</i> can be considered by ensuring your evidence base applies <i>The Setting of Heritage Assets</i> (EH Oct 2011) http://www.english-heritage.org.uk/publications/setting-heritage-assets/setting-heritage-assets.pdf			
The impact of necessary associated infrastructure to facilitate the delivery of large scale developmed can have a profound effect on the character of historic places and must be considered.			
It will be important to ensure the significance a conserved.	and integrity of Wiltshire's historic towns and villages are		
SHLAA submission			
SHLAA submission	No		

Mr Rohan Torkildsen (403792)

Consultee	Mr G Gardiner (548256)	
Email Address	geo-gardiner@lineone.net	
Address	Langley Burrell Chippenham SN15 4LQ	
Event Name	Chippenham Sites Reg 18	
Comment by	Mr G Gardiner	
Comment ID	13	
Response Date	07/04/14 15:10	
Status	Processed	
Submission Type	Email	
Version	0.3	
Comments		
Comments		
I have the following comment to make in repres	entation on the Wiltshire Housing Site Allocations DPD	
Action on the Wiltshire Housing Site Allocations DPD should be deferred until there is evidence of inward investment into Chippenham by business/commercial/entertainment entities. The town has long since outgrown its capability to sustain its local population and/or offer an attractive quality of life		
No meaningful policy or planning can be under	rtaken until such investment is in place.	
SHLAA submission		
SHLAA submission	No	

Agent Mr Graham Singer (836674)

Email Address mail@grahamsinger.com

Company / Organisation Graham Singer Chartered Surveyors

Address 5 Warren Business Park

Knockdown Tetbury GL8 8QY

Consultee Mr G Shiles (839749)

Address Manor Farm

Allington Chippenham Unknown

Event Name Chippenham Sites Reg 18

Comment by Mr G Shiles

Comment ID 14

**Response Date** 25/03/14 15:30

**Status** Processed

Submission Type Email

Version 0.5

Files <u>chippenham220140325153548\_001.jpg</u>

chippenham120140325153320\_001.jpg

Comments

#### Comments

I act for Mr. G. Shiles, Manor Farm, Allington, Chippenham, who is the sole owner of land shaded mauve on the attached plans being

(a) 32 ha (80 acres) north west of the A350 and

(b) 39 ha (96 acres) land south of Pewsham Way - No. 8 on plan

I attended the meeting with the planning team and others to consider the proposed 'Range' application to be sited on Shiles land adjacent to the A350. I noted enthusiasm for the application and the employment opportunities it presents.

Referring to the multi-coloured plan, a link road from Pewsham Way to the (allocated) residential site at Milbourne Farm (No. 4) would involve a short stretch of new road. This would facilitate free movement of traffic from Pewsham, Calne, Marlborough and Devizes to the A350 without congesting the Bridge Centre and the Bristol Road area of central Chippenham and offer quick access to The Range. To

fund the cost of this link road additional allocation of housing numbers would be required on Council land and Shiles land in south Chippenham.

I submit that this proposal is readily deliverable and more affordable, sensible and preferable to the circuitous project to the East.

SHLAA submission

**SHLAA** submission

Yes

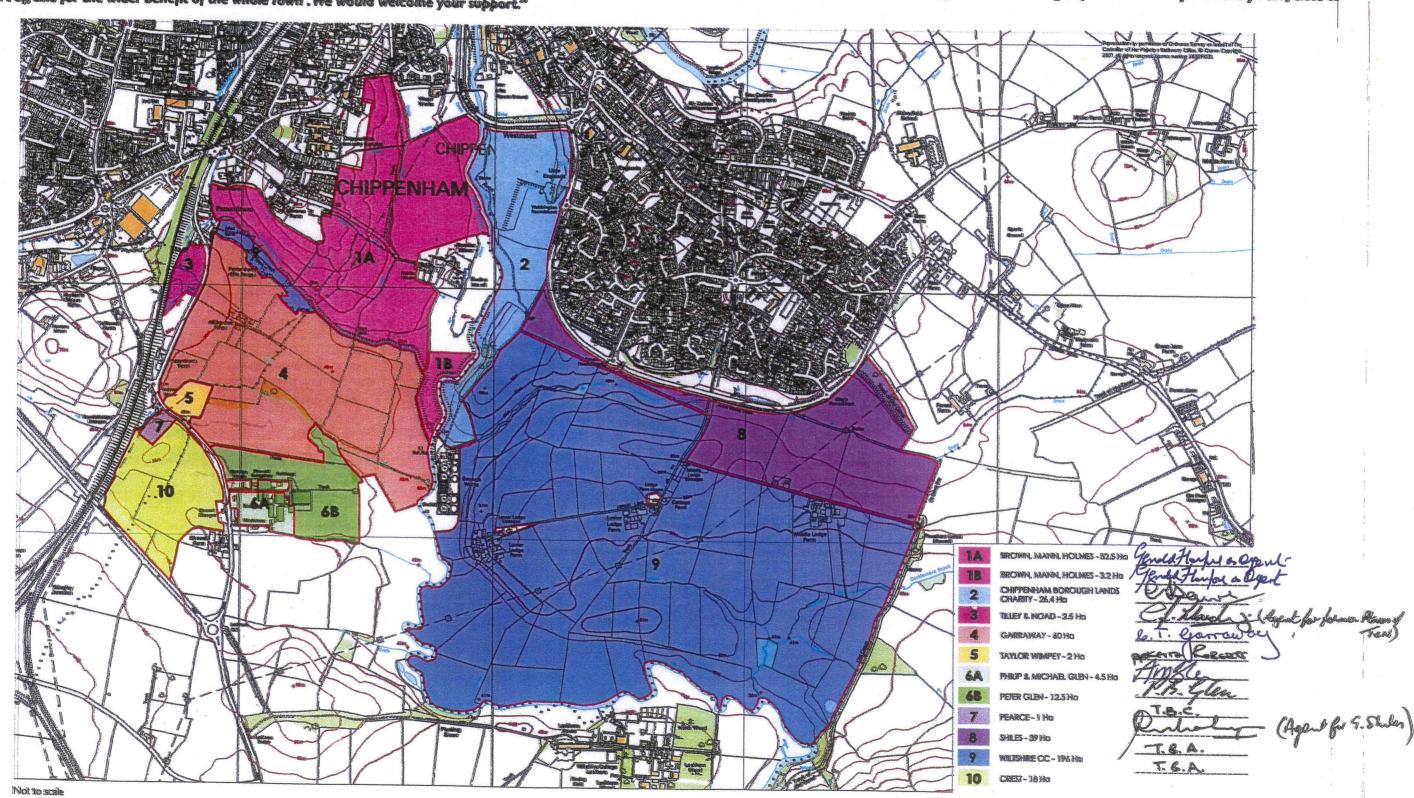
# **ROWDEN PARK, CHIPPENHAM**

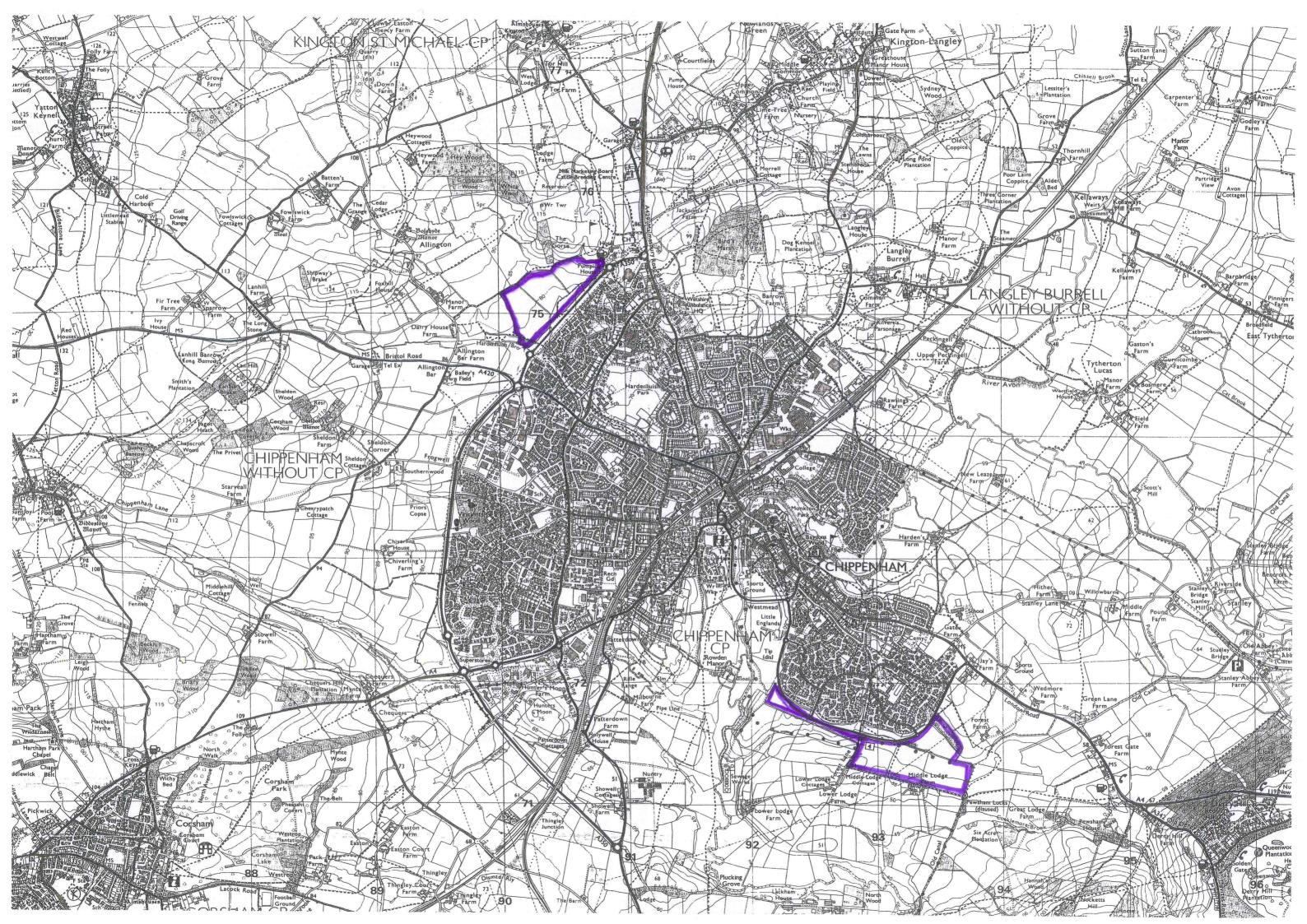
Alternative Strategic Site Report

# ROWDEN PARK LANDOWNER'S STATEMENT

# ROWDEN PARK LANDOWNER'S STATEMENT

"The Landowners within Rowden Park are committed to Redcliffe Home's comprehensive proposals for a sustainable urban expansion around the South of Chippenham and integrally linked to a major Country Park, close to the heart of, and for the wider benefit of the whole Town . We would welcome your support."





Agent Mr John Baker (556318)

Email Address jbaker@peterbrett.com

Company / Organisation Peter Brett Associates

Address 10 Queen Square

Bristol BS1 4NT

Consultee Unknown (556321)

Company / Organisation Strategic Land Partnerships

Address Unknown

Unknown Unknown

Event Name Chippenham Sites Reg 18

Comment by Strategic Land Partnerships ( Unknown)

Comment ID 15

**Response Date** 04/05/14 09:55

**Status** Processed

Submission Type Email

Version 0.3

Comments

#### Comments

#### Scope of the Development Plan Document

We support the Council in its desire to allocate land for development as housing in order to meet the needs of the population and to stimulate and accommodate employment growth at Chippenham. As a consequence of the appropriate increase in housing provision in Wiltshire above that which was originally proposed in the Core Strategy, it is necessary to undertake a comprehensive assessment of sites for development. A key first stage of the Chippenham DPD must be to ensure that all suitable sites within the settlement boundary are adequately identified for development, before sites adjacent to the boundaries are considered.

The scope of the Chippenham Allocations DPD should clearly set out the area covered by the policies of the DPD. This should be in accessible map form with a clear boundary delineating the area identified as 'Chippenham'. A transparent definition of the area covered and its relationship with the 'community areas' is an essential element of the plan.

Wiltshire District is currently split into 'Community Areas', which provide the basis for the distribution of the overall housing requirement in the emerging Core Strategy Policy CP2: Delivery Strategy (Table 1). These 'community area' boundaries are presumably based on the historic district authority boundaries

and consequently have little relationship with contemporary settlement patterns. For example, the Saltersford Lane site, though inside the Chippenham settlement boundary, is incorporated in the Corsham community area. As such, an accurate housing requirement for the Chippenham Allocations DPD area will have to be set out in order to allocate sites that, combined, are able to meet the objectively assessed need of the Chippenham area and enable the level of growth set out in the emerging core strategy. The use of community areas in distributing the North West Wiltshire HMA requirement of 24,740 does not easily enable the level of housing provision required in Chippenham to be allocated in the forthcoming DPD. In order for the town to grow in a sustainable way, it will most likely be necessary to allocate land to the south of Chippenham, as was recognised by the inclusion of a strategic site in this location in earlier versions of the emerging Core Strategy. Furthermore, the major residential planning permissiongranted by the Council at Hunters Moon, adjacent to the site at Saltersford Lane in south west Chippenham (13/01747/FUL), endorses the sustainability credentials of south Chippenham, in particular south west Chippenham, as a location for residential development. New homes in this location would go towards meeting the need for Chippenham, though much of the developable land in south west Chippenham crosses over the community area boundary into Corsham 'community area remainder'. As such, there is potential for double counting, which may result either in the under provision of housing for some community areas, or the misguided attempt to rely too heavily on community areas at the expense of the sustainable development of settlements. The Inspector warned of the dangers of this in his comments

"Whilst the intention to disaggregate the housing provision at the level of each Community Area would provide useful clarity of the Council's intentions, particularly in the knowledge of likely constraints, such disaggregation should not be so prescriptive as to be inflexible and potentially ineffective in delivering the identified level of housing for each market area."

#### (EXAM/82)

Besides defining the geographic scope of the Chippenham DPD, the allocation of sites should be approached from the bottom up; assessing sites on the basis of the sustainability of their location, particularly the relationship with the existing settlement. A clear methodological framework for assessing sites promoted to the DPD should be set out in the DPD itself. This methodology should be established early and in collaboration with landowners, developers, agents and other interested parties to ensure that there is agreement to the approach and that it is also consistently applied when assessing sites.

#### Land at Saltersford Lane

The site at Saltersford Lane, as shown on the attached plan, though in the 'Corsham Community Area', is located within the Chippenham settlement south western boundary. The site is bounded by Saltersford Lane (B4528) to the west, and the railway line to the east.

The site sits directly south of the Herman Miller Industrial Estate and other associated business units, which offers nearby employment opportunities, and is connected to the town centre by the A4 Bath Road which also connects the site to Bath city centre via Corsham. The site is within a 30 minute walk of the town centre and is currently served by a half-hourly bus service to Chippenham town centre, Corsham and Bath. Within one mile of the site are essential community and retail services, including Chippenham Community Hospital and Sainsbury's supermarket.

While part of the site is susceptible to flooding, the majority is outside the flood risk zone and residential access can be satisfactorily and safely provided to ensure the site can be developed. A previous but unimplemented planning permission for employment use demonstrates that the principle of development is acceptable. The site at Saltersford Lane offers 3.85ha of land with an estimated capacity of around 100 homes. The 2012 Wiltshire SHLAA recognises that the site is predominantly unconstrained and therefore suitable for residential development. The lapsed permission for employment use required significant improvements to the Saltersford Lane site, the cost of which made development of the site for employment uses unviable. However, there are no significant infrastructure requirements for the proposed residential development and, as such, the site is able to come forward early and be delivered swiftly, potentially within the next five years, aiding the district in meeting its 5 year land supply requirement. Consequently we assume that although the site is not allocated it would fall within the large windfall allowance for Chippenham.

We are able to confirm that the site is deliverable, available and achievable, and as such should be specifically identified within the DPD for development. As part of this process the site is being formally put forward through the call for sites process for formal consideration and inclusion with the SHLAA and consequent inclusion within the Chippenham Allocations DPD.

Though a greenfield site, the land at Saltersford Lane lies adjacent to the land at Hunter's Moon Farm, which has recently been granted hybrid consent for up to 450 dwellings, a primary school and 2.33ha of employment use (13/01747/FUL). The proposed development at Hunter's Moon and potential further urban extension to the east of the railway line will remove the open aspect of the Saltersford Lane site, which will be surrounded by residential and employment use. The substantial scheme planned at Hunter's Moon will also provide additional infrastructure and services, such as the new primary school, that can be utilised by the proposed development at Saltersford Lane.

SHLAA submission

**SHLAA** submission

Yes

## Comment

Agent

Email Address	John.Owen@greensquaregroup.com
Company / Organisation	GreenSquare Group
Address	Barbury House Swindon SN5 7HB
Consultee	(647559)
Company / Organisation	GreenSquare Group Ltd
Address	c/o agent c/o agent c/o agent
Event Name	Chippenham Sites Reg 18
Comment by	GreenSquare Group Ltd ( )
Comment ID	16
Response Date	04/05/14 10:05
Status	Processed
Submission Type	Email
Version	0.3
Files	836142 16 Parklands Chippenham SHLAA.pdf Parklands Chippenham Site Plan.jpg
Comments	
Comments	
Please find attached a site representation s to be included in the Chippenham Site Allo	ubmitted on behalf of GreenSquare Group for consideration ocations DPD.
SHLAA submission	
SHLAA submission	Yes

John Owen (836142)



## Wiltshire calls for sites submission form

## **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

## **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

In completing the form please:

- · use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- are outside of Wiltshire Council's boundary
- are within the remit of the New Forest National Park for planning purposes
- have previously been submitted to the previous or current authorities.

Please note that the information submitted using this proforma will be made public as it will form part of the evidence base to the LDF and will inform where future development may be delivered in the future. The only elements that will remain confidential are the names

## Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details	
Person/s submitting the site for	consideration
Name	John Owen Development Manager
Company	GreenSquare Group
Address	Barbury House Stonehill Green Swindon SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com
What is your interest in the land?	Site owners
Landowner	
Name	Westlea Housing Association Ltd
Address	Methuen Park Chippenham SN14 0GU
Telephone number	01793 602798
e-mail address	John.Owen@greensquaregroup.com

Contact	
Name	John Owen Development Manager
Address	GreenSquare Group Barbury House Stonehill Green Swindon SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com

Site details	
Site name	Parklands Malmesbury Road Chippenham
Site address	Parklands Malmesbury Road Chippenham
Site postcode	SN14 1PP
Is the site in multiple or single ownership?	Westlea HA
Current and previous use of the	Older persons bungalows and sheltered bedsits and
land	one bed flats scheme closed and emptied in 2010
	buildings currently vacant
Estimated site area (ha)	0.4

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints (such as topology, pylons, marshland, or access to utilities) that would limit development?	Electricity Substation to rear of existing building fronting the main road, shared access rights to be accommodated in any future planning application
Is there direct access to the land from the primary road network?	Yes
If not, has the cost of access been considered and if so is the site still considered to be economically viable?	Road down into the site would remain private and not be adoptable.
Is the land contaminated?	Asbestos present in Grade II building which will need to be removed

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

Are there any covenants on the land, which may prevent development?	
Does the site have ransom strips?	None that we are aware of
Are there any factors that might make part/all of the site unavailable for development?	Existing building is Grade II Listed therefore LB consent would be needed in addition to any new build planning application on land to the rear
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	Early designs being assembled, the land is already owned by Westlea HA, the existing building will be more expensive to refurbish than new build construction.
Are there any other issues that the council should be aware of that are not identified above?	
Has work been undertaken to	

Ambitions for the site

Phone number for access

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

consider how these constraints may be overcome? If so please explain.

Residential (housing)	18 flats in the listed building and 4 x LCHO bungalows
The state with the state of t	refurbished to rear of listed building
Employment (offices)	None
Franks was such (in descript)	<u> </u>
Employment (industrial)	None
Employment (warehousing)	None
Retail	None
Mixed uses	None
Other uses	None

No access permission required, land is fully

accessible existing buildings are empty & secured

If the site is proposed for residential	18 flats in Listed building and retention/refurb
uses, how many dwellings are	bungalows to rear. Or WHA may sell the listed building,
considered to be appropriate?	demolish bungalows and build 6 new houses and 1 FOG
If the site is proposed for other	NA
uses, how much floor space and	
how many units are proposed?	
Is there the potential to provide any	NA
community infrastructure as part of	
the site?	
How many dwellings or buildings for	other uses are anticipated to be developed on an
	h) subject to approval by the council?
armaar basis (nom 17 prints of Ware	ny subject to approval by the sourion.
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2013/14	
2013/14	
2014/15	
2015/16	
2016/17	22
0047/40	
2017/18	
2018/19	
2019/20	
2020/21	
2021/22	
2022/23	
2023/24	
2024/25	
2025/26	
Places provide any comments as	
Please provide any comments on the proposed delivery timetable.	
ine proposed delivery limetable.	

## **Further information**

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

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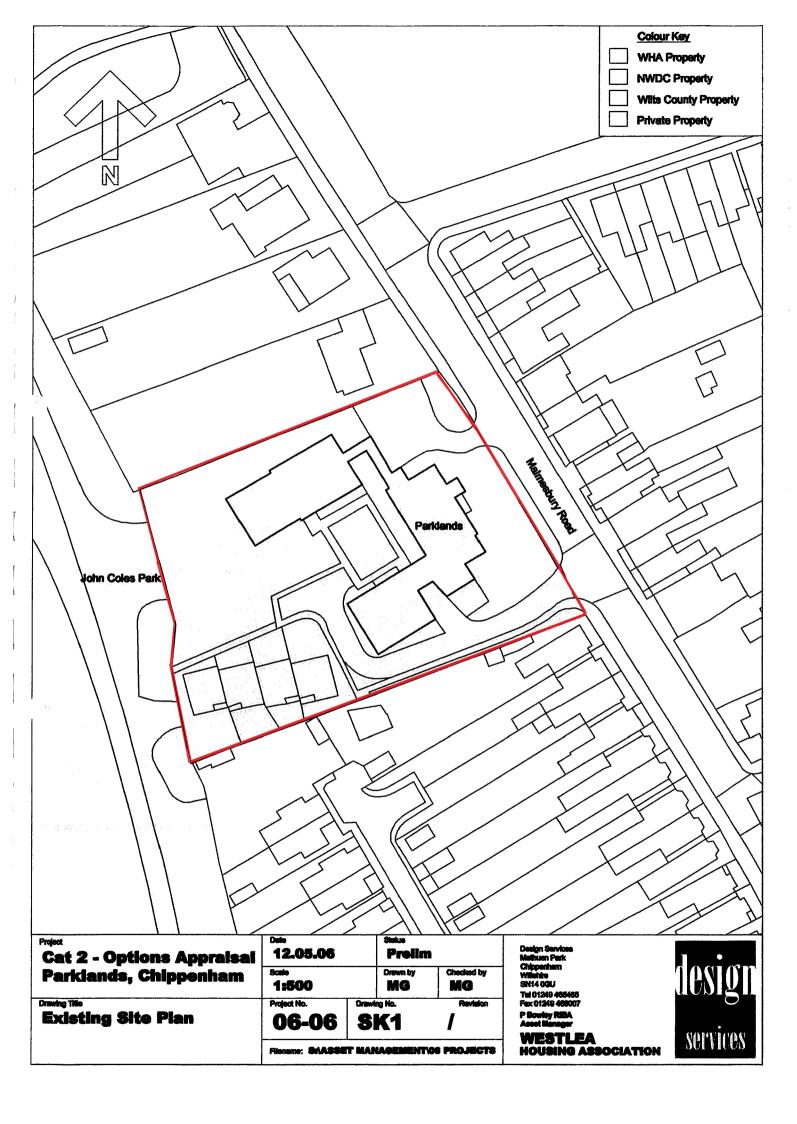
In order to administrate this Wiltshire Council may share your personal data with

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Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall



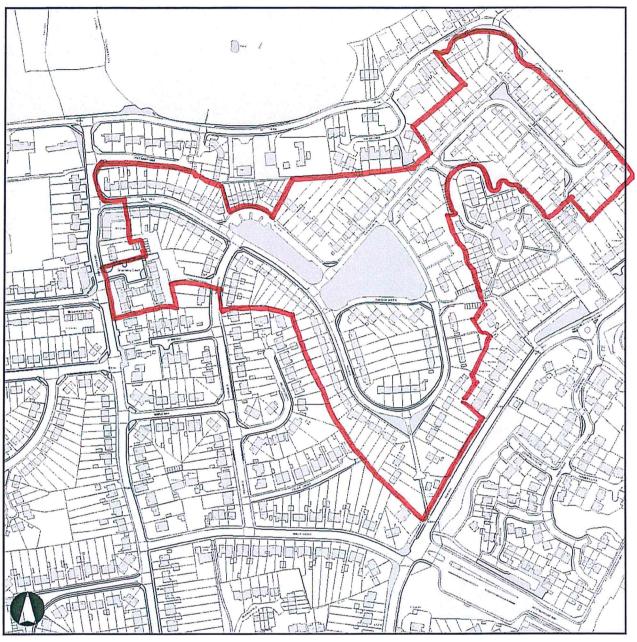
### Comment

**SHLAA** submission

Agent John Owen (836142) **Email Address** John.Owen@greensquaregroup.com **Company / Organisation** GreenSquare Group **Address Barbury House** Swindon SN5 7HB Consultee (647559)**Company / Organisation** GreenSquare Group Ltd **Address** c/o agent c/o agent c/o agent **Event Name** Chippenham Sites Reg 18 Comment by GreenSquare Group Ltd () **Comment ID** 17 02/05/14 10:16 **Response Date** Processed **Status Submission Type** Email Version 0.3 **Files** 836142 17 Hill Rise Greenway Ct, Chippenham, Site plan.pdf 836142 17 Hill Rise and Greenway Court, Chippenham, SHLAA Form.pdf Comments Comments Please find attached site representations submitted on behalf of GreenSquare Group for consideration to be included in the Chippenham Site Allocations DPD. SHLAA submission

Yes

# Map



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## Wiltshire calls for sites submission form

## **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

## **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

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In completing the form please:

- · use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- · are outside of Wiltshire Council's boundary
- are within the remit of the New Forest National Park for planning purposes
- have previously been submitted to the previous or current authorities.

Please note that the information submitted using this proforma will be made public as it will form part of the evidence base to the LDF and will inform where future development may be delivered in the future. The only elements that will remain confidential are the names

## Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details	
Person/s submitting the site for consideration	
Name	John Owen
Company	GreenSquare Group
Address	Barbury House, Swindon, SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com
What is your interest in the land?	Majority landowner
Landowner	
Name	As above
Address	
Telephone number	
e-mail address	

Contact	
Name	As above
Address	
Telephone number	
e-mail address	

Site details	
Site name	Hill Rise/Greenway Court Regeneration
Site address	Hill Rise, Chippenham
Site postcode	SN15
Is the site in multiple or single ownership?	Multiple ownership at present including Wiltshire Council
Current and previous use of the land	Currently the land is predominantly residential with small areas of open space owned by Wiltshire Council
	, , , , , , , , , , , , , , , , , , , ,
Estimated site area (ha)	9.2

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints (such as topology, pylons, marshland, or access to utilities) that would limit development?	The proposed scheme is for the regeneration of an existing residential estate and the key constraints lie in the current owners and occupiers of the properties that are not owned by GreenSquare. All utilities are available although no investigations have yet been undertaken into the feasibility of increasing capacity or diverting existing services.
Is there direct access to the land from the primary road network?	Yes, the estate is accessed from the primary road network and the majority of the existing road layout will remain.
If not, has the cost of access been considered and if so is the site still considered to be economically viable?	Not applicable

Is the land contaminated?	Not known although as current usage is residential or open space it is anticipated that there will be no contamination issues.
Are there any covenants on the land, which may prevent development?	Not known at this time
Does the site have ransom strips?	Not know at this time
Are there any factors that might make part/all of the site unavailable for development?	We have not yet consulted with the local population or entered into legal agreements with homeowners and their willingness to sell their properties will determine the extent of the redevelopment.
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	Not yet undertaken
Are there any other issues that the council should be aware of that are not identified above?	None known
Has work been undertaken to consider how these constraints may be overcome? If so please explain.	Not Yet
	ng permission for an officer of the council to access Are there any access issues, if so please provide
Phone number for access	Not necessary- access is freely available to the estate.

### **Ambitions for the site**

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

Residential (housing)	It is proposed that new higher quality homes will be provided
Employment (offices)	None planned
Employment (industrial)	None planned
Employment (warehousing)	None planned

Retail	None planned	
Mixed uses	None planned	
Other uses	None planned	
If the site is proposed for residential uses, how many dwellings are considered to be appropriate?	Not yet known, depending upon the extent of regeneration there's potential for around 250 new homes, which is around 50 more than currently on the site.	
If the site is proposed for other uses, how much floor space and how many units are proposed?	Not applicable	
Is there the potential to provide any community infrastructure as part of the site?	Public realm improvements are possible.	
How many dwellings or buildings for other uses are anticipated to be developed on an annual basis (from 1 April to 31 March) subject to approval by the council?		
2012/13	0	
2013/14	0	
2014/15	0	
2015/16	0	
2016/17	0	
2017/18	0	
2018/19	50	
2019/20	50	
2020/21	50	
2021/22	50	
2022/23	50	
2023/24		
2024/25		
2025/26		
Please provide any comments on the proposed delivery timetable.	Depends on extent of regeneration	

## **Further information**

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Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall

### Comment

SHLAA submission

**SHLAA** submission

Agent John Owen (836142) **Email Address** John.Owen@greensquaregroup.com **Company / Organisation** GreenSquare Group **Address Barbury House** Swindon SN5 7HB Consultee (647559)**Company / Organisation** GreenSquare Group Ltd **Address** c/o agent c/o agent c/o agent **Event Name** Chippenham Sites Reg 18 GreenSquare Group Ltd () Comment by **Comment ID** 18 02/05/14 10:16 **Response Date** Processed **Status Submission Type** Email Version 0.2 **Files** 836142 18 Redlands Patchway, Chippenham SHLAA Form.pdf 836142 18 Redlands Patchway, Chippenham Site Plan.pdf Comments Comments Please find attached site representations submitted on behalf of GreenSquare Group for consideration to be included in the Chippenham Site Allocations DPD.

Yes



## Wiltshire calls for sites submission form

## **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

## **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

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In completing the form please:

- · use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- · are outside of Wiltshire Council's boundary
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## Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details	
Person/s submitting the site for consideration	
Name	John Owen Development Manager
Company	GreenSquare Group
Address	Barbury House Stonehill Green Swindon SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com
What is your interest in the land?	Site owners
Landowner	
Name	Westlea Housing Association Ltd
Address	Methuen Park Chippenham SN14 0GU
Telephone number	01793 602798
e-mail address	John.Owen@greensquaregroup.com

Contact	
Name	John Owen Development Manager
	GreenSquare Group Barbury House Stonehill Green Swindon SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com

Site details	
Site name	Redland Patchway Chippenham
Site address	Redland Patchway Chippenham
Site postcode	SN14 OHZ
Is the site in multiple or single ownership?	Multiple (Westlea HA and Wiltshire Council)
Current and previous use of the land	Residential and commercial (parade of shops)
Estimated site area (ha)	1.2

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints (such as topology, pylons, marshland, or access to utilities) that would limit development?	Some existing services to reroute, site is flat. No significant physical constraints.
Is there direct access to the land from the primary road network?	Yes
If not, has the cost of access been considered and if so is the site still considered to be economically viable?	n/a
Is the land contaminated?	To be investigated in due course

Are there any covenants on the land, which may prevent development?	Some existing rights of way over Westlea HA have been granted to existing homes close to the land we own but these will be maintained in the redesign of the land.
Does the site have ransom strips?	None that we are aware of
Are there any factors that might make part/all of the site unavailable for development?	Redevelopment will require the co-operation of Wiltshire Council Land and Property Team and Planning Officers.
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	Early designs being assembled, most of the land is already owned by Westlea HA therefore there is no significant land purchase cost/burden envisaged
Are there any other issues that the council should be aware of that are not identified above?	Wiltshire Council owns the Parade of shops known as Redland and Westlea HA owns the houses situated above the shops and behind the parade of shops.  Westlea owns 28 lock up garages behind the shops and propose to redevelop this area

Has work been undertaken to consider how these constraints may be overcome? If so please explain.

Phone number for access No access permisson required, land is fully accessible

### **Ambitions for the site**

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

Residential (housing)	New Build – 10 x 3b5p houses, 3 x 1b2p flats, additional
	householder car parking and visitor spaces
Employment (offices)	None
Employment (industrial)	None
Employment (warehousing)	None
Retail	100m2 additional retail space in addition to existing
	shops
Mixed uses	
Other uses	

If the site is proposed for residential	Part residential yes retention of some existing homes
• •	
uses, how many dwellings are	and provision of new homes
considered to be appropriate?	
If the cite is proposed for other	
If the site is proposed for other	The existing Redland shop parade would be extended
uses, how much floor space and	adding approx 100m2 of retail trading space
how many units are proposed?	
Is there the potential to provide any	Landscaping will be enhanced around the existing and
community infrastructure as part of	proposed buildings
the site?	,
How many dwellings or buildings for	other uses are anticipated to be developed on an
	h) subject to approval by the council?
annual baolo (nom 1 Apin to 01 Maro	n) subject to approvariby the obtainent.
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2017/18	
2018/19	
2019/20	
2020/21	
2021/22	
2022/23	
2023/24	
2024/25	
2025/26	
Please provide any comments on	
the proposed delivery timetable.	
• •	

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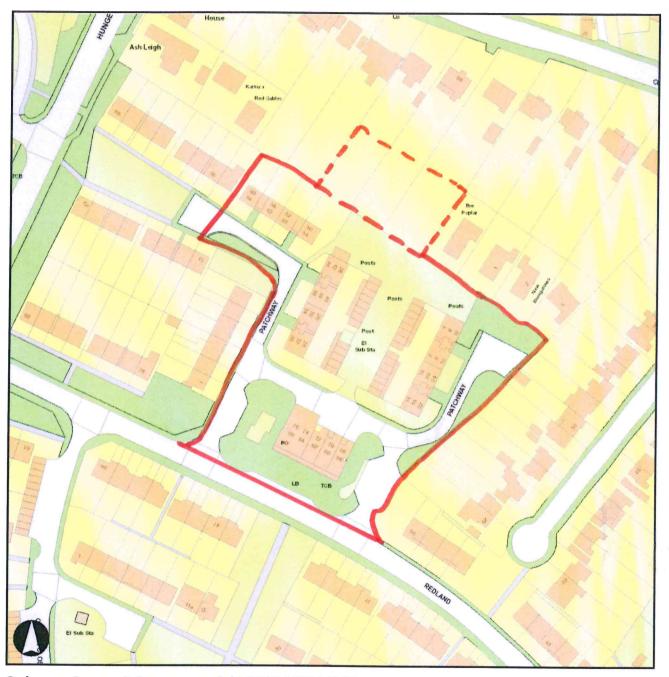
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Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall

# Map



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## Comment

**SHLAA** submission

Agent

Email Address	John.Owen@greensquaregroup.com
Company / Organisation	GreenSquare Group
Address	Barbury House Swindon SN5 7HB
Consultee	(647559)
Company / Organisation	GreenSquare Group Ltd
Address	c/o agent c/o agent c/o agent
Event Name	Chippenham Sites Reg 18
Comment by	GreenSquare Group Ltd ( )
Comment ID	19
Response Date	02/05/14 10:16
Status	Processed
Submission Type	Email
Version	0.2
Files	836142 19 Sheldon Road Chippenham Site Plan.pdf 836142 19 Sheldon Road Chippenham SHLAA Form.pdf
Comments	
Comments  Please find attached site representations submitted on behalf of GreenSquare Group for consideration to be included in the Chippenham Site Allocations DPD.	
SHLAA submission	

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John Owen (836142)

# Map



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Person/s submitting the site for consideration	
Name	John Owen
Company	GreenSquare Group
Address	Barbury House, Swindon, SN5 7HB
Telephone number	01793 602798
e-mail address	John.owen@greensquaregroup.com
What is your interest in the land?	landowner
Landowner	
Name	As above
Address	
Telephone number	
e-mail address	

Contact	
Name	As above
Address	
Telephone number	
e-mail address	

Site details	
Site name	Sheldon Road
Site address	Sheldon road, Chippenham
Site postcode	SN14 OBP
Is the site in multiple or single ownership?	multiple
Current and previous use of the land	Residential housing currently in use.
Estimated site area (ha)	0.44

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

realised scenier than earer wies.	
Are there any physical constraints	No
(such as topology, pylons,	
marshland, or access to utilities)	
that would limit development?	
Is there direct access to the land	Yes
from the primary road network?	
If not, has the cost of access	N/A
been considered and if so is the	
site still considered to be	
economically viable?	
Is the land contaminated?	Unlikely, but to be confirmed through detailed site
	investigation in due course.

Are there any covenants on the	N.1 -
LIGRA WRICH MAY NEWYORK	No
land, which may prevent development?	
development.	
Does the site have ransom	No
strips?	
Are there any factors that might	GreenSquare owns most of the existing properties on
make part/all of the site	the site but we have not yet entered into legal
unavailable for development?	agreements with homeowners and their willingness to
	sell their properties will determine the extent of the
	redevelopment.
Has the economic viability of the	The site is potentially economically viable
land been assessed by a	
developer? If so, what was the outcome?	
outcome?	
Are there any other issues that	We have not yet consulted local people on proposals.
the council should be aware of	
that are not identified above?	
Has work been undertaken to	We will undertake discussions with homeowners and
consider how these constraints	tenants in due course.
may be overcome? If so please	
explain.	
By identifying this site you are giving	ng permission for an officer of the council to access
the site to ascertain site suitability.	Are there any access issues, if so please provide
a contact number below.	
Phone number for access	The site is open for access at all times as it is a
Phone number for access	The site is open for access at all times as it is a residential area
Ambitions for the site	residential area
Ambitions for the site  Please detail the proposed uses for	residential area or the site and the scale of this development. Provide
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix	residential area
Ambitions for the site  Please detail the proposed uses for	residential area or the site and the scale of this development. Provide
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix	residential area or the site and the scale of this development. Provide
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.	residential area or the site and the scale of this development. Provide or of uses are proposed please detail each use and
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)  Employment (offices)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.  None planned
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)  Employment (offices)  Employment (industrial)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.  None planned  None planned
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)  Employment (offices)  Employment (industrial)  Employment (warehousing)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.  None planned
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)  Employment (offices)  Employment (industrial)	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.  None planned  None planned
Ambitions for the site  Please detail the proposed uses for as much detail as possible. If a mix the relative scales.  Residential (housing)  Employment (offices)  Employment (industrial)  Employment (warehousing)  Retail	residential area  or the site and the scale of this development. Provide of uses are proposed please detail each use and  we intend to demolish the 14 existing flats which are coming to the end of their life and build new houses in their place. There is potential for up to 20 new build homes depending on the extent of the redevelopment.  None planned  None planned  None planned
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If the site is proposed for residential uses, how many dwellings are considered to be appropriate?	Up to 20 depending on extent of redevelopment
If the site is proposed for other uses, how much floor space and how many units are proposed?	N/A
Is there the potential to provide any community infrastructure as part of the site?	There may be potential but we have no firm plans at this stage
annual basis (from 1 April to 31 Marc	other uses are anticipated to be developed on an ch) subject to approval by the council?
2012/13	
2013/14	
2014/15	
2015/16	
2016/17	
2017/18	20
2018/19	
2019/20	
2020/21	
2021/22	
2022/23	
2023/24	
2024/25	
2025/26	
Please provide any comments on the proposed delivery timetable.	Depends on extent of regeneration

## **Further information**

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

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In order to administrate this Wiltshire Council may share your personal data with

 Monitoring & Evidence, Economy & Enterprise, Department of Neighbourhood & Place, Wiltshire Council

You have a right to a copy of your information held by any organisation, with some exemptions. To gain access to your personal data held by Wiltshire Council or if you have any data protection concerns please contact Wiltshire Council's Corporate Information Team dataprotection@wiltshire.gov.uk.

Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall

### Comment

Agent Mr Neil Holly (839924)

Email Address Neil.Holly@bartonwillmore.co.uk

Company / Organisation Barton Willmore

Address 101 Victoria Street

Bristol BS1 6PU

Consultee Unknown (397750)

Company / Organisation Bloor Homes

Address Unknown

Unknown Unknown

Event Name Chippenham Sites Reg 18

Comment by Bloor Homes ( Unknown)

Comment ID 20

**Response Date** 01/05/14 10:30

**Status** Processed

Submission Type Email

Version 0.3

Files 839924 20 9616 A3 LT NH 140501 call for sites

submission form.pdf

Comments

#### Comments

This letter provides representations on behalf of our clients, Bloor Homes, in relation to the scope of the Chippenham Site Allocations DPD. We also enclose a completed 'call for sites' submission form in respect of our clients' site at Hunters Moon, Chippenham.

#### The Scope of the Chippenham DPD as Defined in the Core Strategy

The current (April 2014) track changes version of the Core Strategy incorporating the most recent proposed modifications (Exam/34b) describes the Chippenham Site Allocations DPD's role as:

- . reviewing the settlement boundaries of Chippenham (CS paragraph 4.13);
- . identifying a pattern of development that can best realise the town's economic potential (CS paragraph 4.26c);
- providing a more detailed framework for investment in the town's infrastructure (CS paragraph 4.26c) and assessing the viability and capacity to deliver infrastructure necessary to serve the needs created by new development and where possible contributing (cumulatively with other

developments) to solving strategic infrastructure problems facing the Town (reasoned justification of Core Policy 10):

- identifying strategically important mixed use sites for the town's expansion (CS paragraph 5.47a);
- including specific development proposals arising from the Chippenham Central Area Masterplan (CS paragraph 5.53);
- . identifying mixed use land opportunities necessary to deliver at least a further 2,625 dwellings (once existing completions and commitments have been taken into account) and 26.53ha of land for employment development on land adjoining the built up area (Core Policy 10 and reasoned justification of Core Policy 10);
- assessing how each of the 5 'strategic areas' for growth performs against the criteria in Core Policy 10.

As these paraphrased extracts illustrate, the scope of the Chippenham DPD is proposed to be determined by the Core Strategy and we intend to submit separate representations on behalf of our clients in relation to the proposed modifications to the Core Strategy. In this letter we briefly outline our general comments in relation to the scope of the Chippenham Site Allocations DPD, before commenting on its relevance to our clients' site at Hunters Moon.

#### Our Comments on the Scope of the DPD

First, we note that a new map identifying broad "strategic areas" for growth at Chippenham has been inserted into the reasoned justification of Core Strategy policy CP10. The addendum to the Core Strategy Sustainability Appraisal (SA) does not appear to provide a justification for the selection of these strategic areas. In light of the Inspector's comments in his tenth procedural letter about the SA, we believe that there must be evidence explaining why the proposed strategic areas are justified as the most appropriate strategy and this must be tested through public consultation and independent examination.

Second, the reasoned justification text to policy CP10 states that the Chippenham Site Allocations DPD will identify sites to accommodate at least a further 2,625 homes "once existing ... commitments have been taken into account". In our view, the planning status of larger sites, which are "existing commitments" but do not form historic allocations, should be regularised by their being allocated for residential development. Such sites are already being counted by the Council as part of their deliverable housing supply, and their allocation of would further secure their delivery which could otherwise be threatened by changes in planning policy and may be subject to viability issues.

Paragraph 031 (Reference ID: 3-031-20140306) of the recently issued Government Planning Practice Guidance confirms that deliverable sites for housing include those allocated in plans and with planning permission, unless there is clear evidence they will not be implemented within 5 years. Unallocated sites without permission may be considered deliverable if there is robust, up to date evidence to support their deliverability and no significant constraints to be overcome. This illustrates that value of allocating sites to firm up their deliverability, and therefore their ability to be counted as part of the Council's housing supply. The allocation of sites is also supported by the NPPF which, at paragraph 157, states that Local Plans should: "allocate sites to promote development and flexible use of land, bringing forward new land where necessary...".

The allocation of existing commitments would also ensure that the updated Chippenham Site Allocations DPD proposals map accurately represents the location and scope of housing development within the Chippenham area during the plan period. This should facilitate the achievement of the modified Core Strategy wording's aspiration to consider the infrastructure needs generated by new development "cumulatively" (see paraphrased extract from the reasoned justification to Core Policy 10 above).

We recognise that the Chippenham Site Allocations DPD cannot sensibly allocate all windfall housing commitments around the town, and this should realistically be restricted to larger sites. The implications of this for our clients' site at Hunters Moon are discussed in the following section.

#### **Our Clients' Site at Hunters Moon**

Our clients' site is currently subject of a planning application (ref. N13/01747/FUL) for:

...the demolition of existing buildings and structures and mixed-use development, comprising up to 450 dwellings; up to 2.33 ha of employment (B1, B2 & B8) development; land for a primary school; public open space; landscaping; and all associated infrastructure works (with all matters reserved other than access); with a full planning application for the first phase of the development comprising

103 dwellings, open space and 10 no. B1 employment units, drainage works including attenuation pond, and associated infrastructure.

On 22nd January 2014 the Strategic Planning Committee resolved to grant planning permission pursuant to our clients' application, subject to negotiation of S106 contributions. Our clients' site is partly within the Chippenham settlement boundary, as defined by the adopted North Wiltshire Local Plan. The site had previously met with favourable comment from the Inspectors examining the 1996 North Wiltshire Local Plan and the 2005 North Wiltshire Local Plan and was also included as part of the South West Chippenham Area of Search in the Wiltshire Core Strategy Consultation document 2011, though was not taken forward as one of the (now deleted) proposed strategic sites.

While the Wiltshire Council Housing Land Supply Statement April 2014 lists Hunters Moon as a "large permitted site", planning permission has not yet been issued and the delivery of the site cannot therefore be said to be guaranteed. There remain outstanding issues to be resolved in relation to developers' contributions and we will shortly be writing to the Council separately in that regard.

This uncertainty illustrates the importance of the Chippenham Site Allocations DPD regularising the Hunters Moon site's planning status by:

- redrawing the Chippenham settlement boundary so as to incorporate the Hunters Moon site within the town (in accordance with CS paragraph 4.13); and
- . identifying the Hunters Moon site as a formal housing site allocation under Core Policy 10. These steps would assist in securing the site's delivery and ensure that the policies map accurately reflects the planning status of the site.

#### **Summary**

For the reasons outlined in this letter, the Chippenham Site Allocations DPD should be used as an opportunity to regularise the planning status of the Hunters Moon site by redrawing the settlement boundary to incorporate it. In addition, the delivery of the Hunters Moon site should be secured by its inclusion in the DPD as an allocation for residential development. Similar steps should be taken for other large commitments in the town which have not yet been commenced, ensuring that the DPD properly reflects the development likely to take place at Chippenham.

We look forward in anticipation of implementation of the above steps in the publication version of the Chippenham Site Allocations DPD. In the meantime, if you have any queries about the contents of this letter, you are welcome to contact me.

[Please see attached SHLAA form and location plan]

SHLAA submission

SHLAA submission

Yes

BRISTOL
CAMBRIDGE
CARDIFF
EBBSFLEET
EDINBURGH
LEEDS
LONDON
MANCHESTER
NEWCASTLE
READING
SOLIHULL



Spatial Planning Economic Development and Planning Wiltshire Council County Hall Trowbridge BA14 OHD

Our Ref: 9616/A3/LMT/NH/jmm

1st May 2014

Dear Sirs

# <u>CHIPPENHAM SITE ALLOCATIONS DEVELOPMENT PLAN DOCUMENT (DPD) AND CALL FOR SITES</u>

This letter provides representations on behalf of our clients, Bloor Homes, in relation to the scope of the Chippenham Site Allocations DPD. We also enclose a completed 'call for sites' submission form in respect of our clients' site at Hunters Moon, Chippenham.

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Yours faithfully

### Simon Prescott

#### SIMON PRESCOTT

Partner

simon.prescott@bartonwillmore.co.uk

encl.

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# Wiltshire calls for sites submission form

## **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

## **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

In completing the form please:

- use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- are outside of Wiltshire Council's boundary
- are within the remit of the New Forest National Park for planning purposes
- have previously been submitted to the previous or current authorities.

Please note that the information submitted using this proforma will be made public as it will form part of the evidence base to the LDF and will inform where future development may be delivered in the future. The only elements that will remain confidential are the names

## Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- · be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details	
Person/s submitting the site for consideration	
Name	Bloor Homes
Company	C/O Barton Willmore
Address	101 Victoria Street, Bristol, BS1 6PU
Telephone number	0117 929 9677
e-mail address	Lawrence.turner@bartonwillmore.co.uk
What is your interest in the land?	Option
Landowner	
Name	Corsham Estate
Address	The Coach House, Pickwick Road, Corsham
Telephone number	
e-mail address	

Contact	
Name	Lawrence Turner
Address	Barton Willmore, 101 Victoria Street, Bristol, BS1 6PU
Telephone number	0117 929 9677
e-mail address	<u>Lawrence.turner@bartonwillmore.co.uk</u>

Site details	
Site name	Land at Hunters Moon
Site address	Hunters Moon, Easton Lane, Chippenham
Site postcode	SN14 ORW
Is the site in multiple or single ownership?	Single
Current and previous use of the land	Agriculture
Estimated site area (ha)	30ha

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints	N/A
(such as topology, pylons,	
marshland, or access to utilities)	
that would limit development?	
Is there direct access to the land	Yes - access from Easton Lane
from the primary road network?	
If not, has the cost of access	N/A
been considered and if so is the	
site still considered to be	
economically viable?	
Is the land contaminated?	No

Are there any covenants on the land, which may prevent development?	No
Does the site have ransom strips?	No
Are there any factors that might make part/all of the site unavailable for development?	No
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	Considered viable subject to scale of developers' contributions required.
Are there any other issues that the council should be aware of that are not identified above?	No
Has work been undertaken to consider how these constraints may be overcome? If so please explain.	N/A
	g permission for an officer of the council to access Are there any access issues, if so please provide

### **Ambitions for the site**

Phone number for access

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

Contact agent.

Residential (housing)	450 dwellings.
Employment (offices)	2.33ha B1, B2 & B8.
Employment (industrial)	
Employment (warehousing)	
Retail	
Mixed uses	
Other uses	Land for a primary school.

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

If the site is proposed for residential uses, how many dwellings are considered to be appropriate?	450 dwellings.
If the site is proposed for other uses, how much floor space and how many units are proposed?	
Is there the potential to provide any community infrastructure as part of the site?	Land for a primary school.
	other uses are anticipated to be developed on an
· .	h) subject to approval by the council?
2012/13	
2013/14	
2014/15	
2015/16	104 + 10 employment units
2016/17	80
2017/18	80
2018/19	80
2019/20	80
2020/21	26
2021/22	
2022/23	
2023/24	
2024/25	
2025/26	
Please provide any comments on	
the proposed delivery timetable.	

### **Further information**

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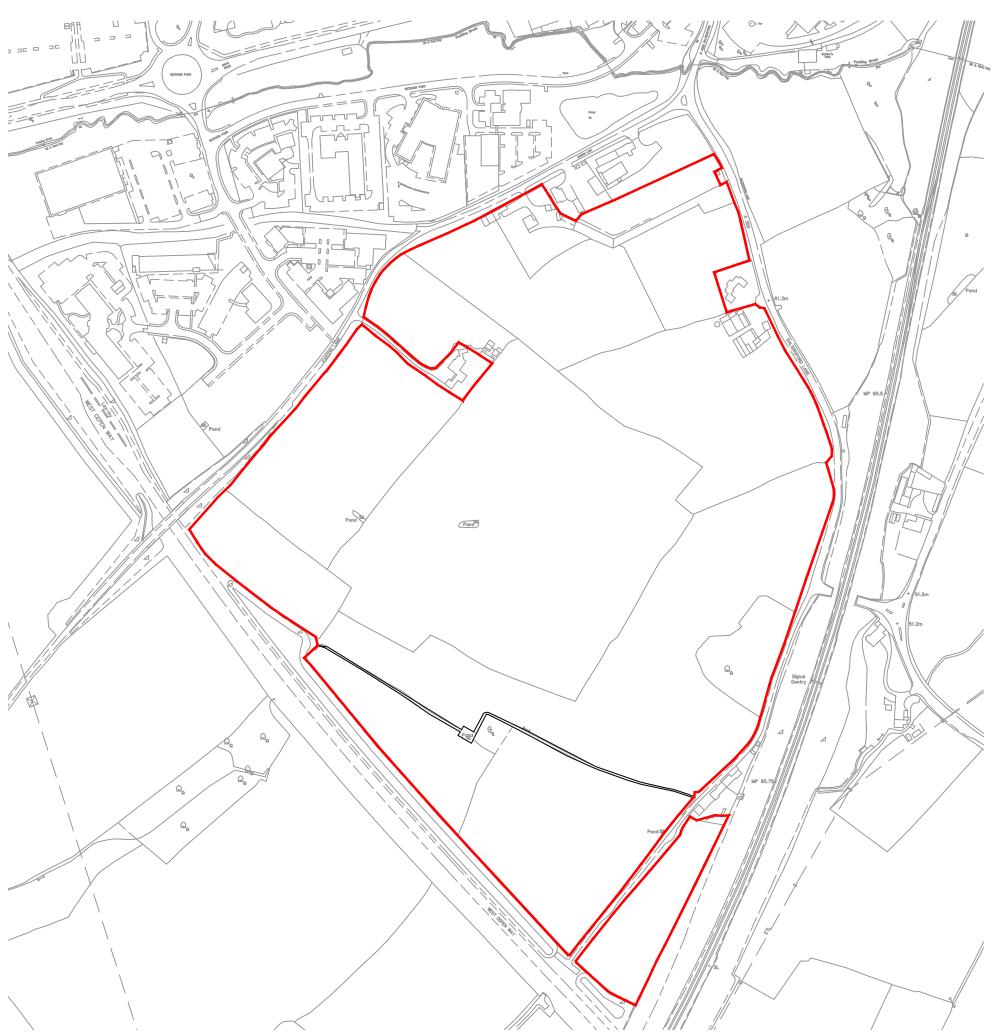
In order to administrate this Wiltshire Council may share your personal data with

 Monitoring & Evidence, Economy & Enterprise, Department of Neighbourhood & Place, Wiltshire Council

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Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall



The scaling of this drawing cannot be assured

Revision Date Drn Ckd

Project
Hunters Moon

Drawing Title

## Red Line Plan

14.08.12	NTS	PT	KP
Project No	Drawing No		Revision A
16563	9000		



Planning • Master Planning & Urban Design Architecture • Landscape Planning & Design • Project Services Environmental & Sustainability Assessment • Graphic Design

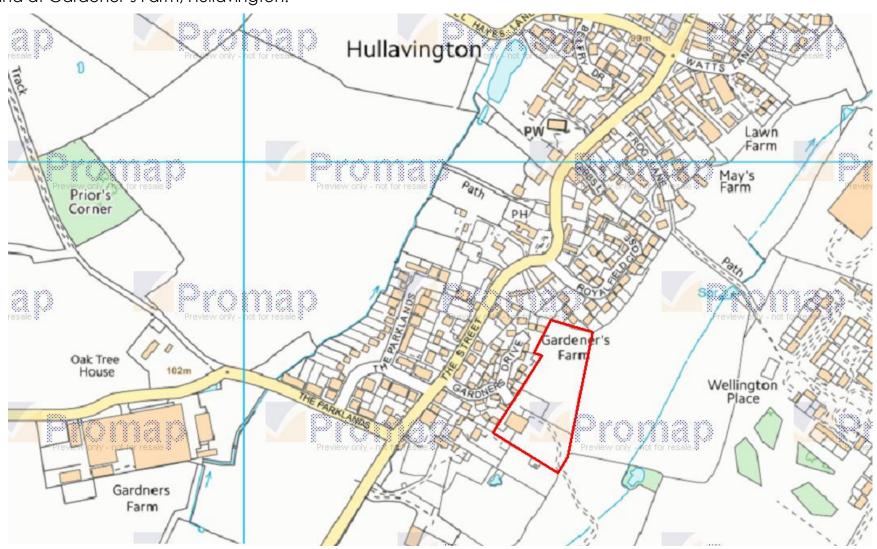
bartonwillmore.co.uk



## **Comment**

Consultee	Miss Clara Goss (839929)	
Email Address	claragoss17@hotmail.co.uk	
Address	Unknown Unknown Unknown	
Event Name	Chippenham Sites Reg 18	
Comment by	Miss Clara Goss	
Comment ID	21	
Response Date	05/05/14 10:40	
Status	Processed	
Submission Type	Email	
Version	0.3	
Files	839929 21 Call for Sites Site Plan-R L and A Hawker-Hullavington.pdf 839929 21 Call for Sites- R L and A Hawker-Hullavington.pdf	
Comments		
Comments		
I note on the Chippenham DPD webpage, there is a 'Call for Sites'. Please find attached a site i wish to be considered for residential development.		
SHLAA submission		
SHLAA submission	Yes	

'Call for Sites' May 2014. Land at Gardener's Farm, Hullavington.





# Wiltshire calls for sites submission form

## **Strategic Housing Land Availability Assessment**

National policy requires local authorities to produce a Strategic Housing Land Availability Assessment (SHLAA) for their housing market area. This builds on previous studies and is designed to provide a more realistic and justifiable indication of capacity. It will ensure that the new planning policies within the Local Development Framework (LDF) are based on reliable evidence and are, therefore, deliverable.

In order to create a comprehensive list of sites with the potential to deliver new land uses, information has been aggregated from the previous district councils. The sites included have been identified through the ongoing 'call for sites exercise' undertaken by the former and current authorities, and other relevant data sources. Information on any further sites is gratefully received.

It is intended to gather information on all potential land uses so that the evidence is in place to address any current or future needs. As such, the sites submitted will not only contribute to the SHLAA (if they relate to housing) but also build an evidence base for other land uses. The study will identify potential sites, the sites' potential capacity and any constraints that may exist. It will also identify the actions that may be needed to be taken to make sites available, suitable and viable for development.

If a site is identified as having potential it does not necessarily mean that planning permission will be granted, or that the land will be allocated for development. We will be assessing the constraints and deciding whether sites should be developed as part of work on the Local Development Framework. Similarly, if the assessment indicates that a site is undeliverable, that is not to say that the constraints identified could not be overcome, but rather that further work would be required to realise the potential of this site, and, as such, it is not currently considered to be developable.

## **Guidance on submitting information**

Please use the following proforma to suggest sites that you think Wiltshire Council should consider for development over the next 20 years.

Please return this form, together with a map that clearly identifies the boundary of the site. All sites will be added to the database. The Strategic Housing Land Availability Assessment is undertaken annually and so any housing site will be included in the following published assessment. For other land uses, assessments will be produced as necessary. However, all sites will be considered in any future planning work once the site has been recorded. All site information should be submitted to:

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

In completing the form please:

- · use a separate form for each site
- complete the form as comprehensively as possible
- submit sites that are likely to become available for development or redevelopment in the next 20 years
- submit sites that could accommodate more than five dwellings, and are 0.15 hectares or greater.

#### Do not submit sites that:

- already have planning permission for residential or employment development unless different proposals are identified
- are outside of Wiltshire Council's boundary
- are within the remit of the New Forest National Park for planning purposes
- have previously been submitted to the previous or current authorities.

Please note that the information submitted using this proforma will be made public as it will form part of the evidence base to the LDF and will inform where future development may be delivered in the future. The only elements that will remain confidential are the names

## Site submission proforma

For a site to be considered the proforma must:

- include details of the person submitting the site, the landowner and the appropriate contact
- be accompanied by a map clearly detailing the boundaries of the site
- be legible

Details		
Person/s submitting the site for consideration		
Name	Miss C. Goss	
Company	-	
Address		
Telephone number	07746026076	
e-mail address	Claragoss17@hotmail.co.uk	
What is your interest in the land?	a. Related to the Land Owner's	
	b. Successfully seeing residential development delivered on the site.	
Landowner		
Name	Mr Robert Hawker and Mr Ashton Hawker	
Address	Oaktree House, Gardners Farm, Hullavington,SN14 6UQ	
Telephone number	01666 837114	
e-mail address		

Contact	
Name	Robert/Ashton Hawker
Address	Oaktree House, Gardners Farm, Hullavington, SN14 6UQ
Telephone number	01666 837114
e-mail address	-

Site details	
Site name	
Site address	Land directly behind Gardners Drive, Gardners Drive, Hullavington
Site postcode	SN14 6EL
Is the site in multiple or single	Multiple Ownership – however one trading company
ownership?	'Gardners Farm' R L and A Hawker
Current and previous use of the land	Agricultural
Estimated site area (ha)	1.5ha

A clear map of the site should be enclosed with this proforma in order for the site to be accepted

### Potential constraints to development

By identifying such constraints they may be able to be addressed and development realised sooner than otherwise.

Are there any physical constraints (such as topology, pylons, marshland, or access to utilities) that would limit development?	This site has no physical constraints that would limit development.
Is there direct access to the land from the primary road network?	There is direct access into the site off of Gardeners Drive.
If not, has the cost of access been considered and if so is the site still considered to be economically viable?	Not required.
Is the land contaminated?	No.

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

Are there any covenants on the land, which may prevent development?	No.	
Does the site have ransom strips?	No.	
Are there any factors that might make part/all of the site unavailable for development?	No.	
Has the economic viability of the land been assessed by a developer? If so, what was the outcome?	No.	
Are there any other issues that the council should be aware of that are not identified above?	No.	
Has work been undertaken to consider how these constraints may be overcome? If so please explain.		
By identifying this site you are giving permission for an officer of the council to access the site to ascertain site suitability. Are there any access issues, if so please provide a contact number below.		

### Ambitions for the site

Phone number for access

Please detail the proposed uses for the site and the scale of this development. Provide as much detail as possible. If a mix of uses are proposed please detail each use and the relative scales.

01666 837114

the relative scales.	
Residential (housing)	This site represents an excellent sustainable
	opportunity for residential development in
	Hullavington, and would contribute positively to
	Wiltshire's Housing numbers. This site is available for
	residential development.
Employment (offices)	
Employment (industrial)	
Employment (warehousing)	
Retail	
Mixed uses	
Other uses	

If the site is proposed for residential	Approx 45.
uses, how many dwellings are	
considered to be appropriate?	
If the site is proposed for other	
uses, how much floor space and	
how many units are proposed?	
Is there the potential to provide any	Unknown.
community infrastructure as part of	
the site?	
, ,	other uses are anticipated to be developed on an
annual basis (from 1 April to 31 Marc	h) subject to approval by the council?
2012/13	
2013/14	
2014/15	
2014/13	
2015/16	
2016/17	Approx.45
2017/18	
2018/19	
2019/20	
2019/20	
2020/21	
2021/22	
2022/23	
2023/24	
2024/25	
2024/25	
2025/26	
Please provide any comments on	Once a developer has been instructed further details
the proposed delivery timetable.	regarding time scales will be available.
	1



## **Further information**

Monitoring & Evidence, Economy & Enterprise, Wiltshire Council, County Hall, Bythesea Road, Trowbridge, BA14 8JD, or email: <a href="mailto:spatialplanningpolicy@wiltshire.gov.uk">spatialplanningpolicy@wiltshire.gov.uk</a>

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

#### **Data Protection Information**

Wiltshire Council has a duty to protect personal information and will process personal data in accordance with the Data Protection Act 1998 and any amendments to the Act.

The personal data you provide on this form will only be used for the purpose of the Strategic Housing Land Assessment and related purposes, it may also be used for the prevention or detection of fraud or crime and in an anonymised form for statistical purposes. The data will be stored on computer and/or manual files.

In order to administrate this Wiltshire Council may share your personal data with

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Sharron Evans LLM **Principal Information Officer**01225 713643

County Hall

This document was published by the Spatial Planning team, Economic Development and Planning, Wiltshire Council. For further information please visit the following website: www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/ chippen ham site allocation splan. htm





Chippenham Site Allocations Development Plan Document

Record of initial consultation events - community and developer meetings

April 2014

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### 1 Introduction

### **Background to the Chippenham Site Allocations DPD**

- 1.1 The need for a site allocations plan specific to Chippenham has come about because of recent changes to the Wiltshire Core Strategy. Following the examination in public on the draft Wiltshire Core Strategy that ended in July last year, in December 2013 the independent Planning Inspector appointed by the Government to examine the Core Strategy issued his preliminary findings.
- 1.2 Specifically in relation to Chippenham, the Inspector highlighted issues regarding the assessment of options for strategic sites at the Town. He suggested that the strategic site allocations be removed from the Core Strategy to allow the council to review its approach to development allocations at the Town and that this could be done through a new development plan document so as not to hold up progress with the submitted Core Strategy.
- 1.3 In response to the Inspector's comments, the Council is preparing a Chippenham Site Allocations Development Plan Document (DPD). This is intended to ensure that specific development sites are allocated to fulfil the growth planned for the town over the period to 2026. The document will also present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Masterplan.
- 1.4 The document will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. It will cover the geographic area of the Chippenham Community Area and parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town.
- 1.5 Further information about the Chippenham Site Allocations DPD can be found on the council's website at: <a href="http://www.wiltshire.gov.uk/chippenhamsiteallocationsplan.htm">http://www.wiltshire.gov.uk/chippenhamsiteallocationsplan.htm</a>.

### **Initial consultation events**

- 1.6 Wiltshire Council published its intention to prepare the Chippenham Site Allocations DPD in March 2014 and invited comments on the scope of the plan during a six week consultation period running from Monday 24 March until Monday 5 May 2014. The results of this consultation exercise will be reported in a separate document.
- 1.7 As part of the initial stages of preparing the DPD, two stakeholder meetings were held in April 2014 to raise awareness and understanding of the emerging plan, and provide councillors (as representatives of their local community) and prospective developers with the opportunity to discuss the scope of the plan and comment on the draft methodology.
- 1.8 This report records the outputs of these two events:
  - Community meeting (8 April 2014 Monkton Park, Chippenham) representatives of town and parish councils, and Wiltshire Councillors, within and neighbouring Chippenham town were invited to this meeting. A representative of Chippenham Vision Board was also invited to attend.

- Developer meeting (22 April 2014 Monkton Park, Chippenham) landowners and agents with an expressed interest in developing sites around Chippenham were invited to this meeting.
- 1.9 The findings of these two events will inform the development of the methodology which will be used to support the identification of sites in the town. Sections 2 (community meeting) and 3 (developer meeting) of this report summarise the outputs of these events including the meeting agenda, list of attendees and notes from the discussion exercises. The presentation slides that were used at the meetings are attached to this report (see Appendix 1).

## 2 Outputs of the community meeting

## Agenda

Date: Tuesday 8 April 2014

Time: 14:00 - 16:00

Venue: Wiltshire Council Offices, Council Chamber, Monkton Park, Chippenham

Items:

1. Welcome and introduction

2. Update on the Wiltshire Core Strategy

3. Chippenham Site Allocations DPD

4. Discussion and feedback

5. Next steps



## List of attendees

First name	Surname	Organisation	Group
Desna	Allen	Wiltshire Councillor – Chippenham Queens and Sheldon	2
Richard	Aylen	Calne Without Parish Council	2
John	Boldon	Lacock Parish Council	4
Chris	Caswill	Wiltshire Councillor - Chippenham Monkton	4
Christine	Crisp	Wiltshire Councillor – Calne Rural	3
Chris	Dawe	Chippenham Borough Lands Charity	2
Maurice	Dixson	Kington Langley Parish Council	3
Bill	Douglas	Wiltshire Councillor – Chippenham Hardens and England	1
Howard	Greenman	Wiltshire Councillor - Kington	4
Maureen	Hall	Kington St Michael Parish Council	4
Peter	Hutton	Wiltshire Councillor – Chippenham Cepen Park and Derriads	1
lan	James	Bremhill Parish Council	1
David	Kilmister	Langley Burrell Without Parish Council	1
Linda	Packard	Wiltshire Councillor - Chippenham Lowden and Rowden	2
Mark	Packard	Wiltshire Councillor - Chippenham Pewsham	3
Peter	Pearson	Corsham Town Council	1
Nina	Phillips	Wiltshire Councillor – Chippenham Cepen Park and Redlands	3
John	Scragg	Chippenham Town Council	3
Toby	Sturgis	Wiltshire Councillor - Cabinet Member for Strategic Planning, Development Management, Strategic Housing, Property, Waste	1
Melody	Thompson	Chippenham Town Council	1

First name	Surname	Organisation	Group
Nick	Watts	Wiltshire Councillor – Chippenham Hardenhuish	2
Sandie	Webb	Chippenham Vision Board	4
Philip	Whalley	Wiltshire Councillor - Corsham Town	3
Susan	Wilthew	Chippenham Town Council	4

# List of speakers and facilitators

First name	Surname	Organisation	Group
Georgina	Clampitt-Dix	Wiltshire Council – Head of Spatial Planning	
Alistair	Cunningham	Wiltshire Council – Associate Director, Economic Development and Planning	
Carolyn	Gibson	Wiltshire Council – Spatial Planning Manager (Economy)	
Sarah	Hughes	Wiltshire Council – Senior Planning Officer	3
Tim	Martienssen	Wiltshire Council – Head of Service Delivery	4
Tim	McCombe	Wiltshire Council – Senior Planning Officer	2
James	Proyer	Wiltshire Council – Planning Officer	1

#### Notes from discussion exercise

How can we derive a set of measurements to assess whether a specific development or area will deliver a successful development in Chippenham?

### Discussion points:

- 1. In your view what makes a successful major development (preferably by reference to specific places in Chippenham)?
- 2. Which are the most important factors and why? (\*)

### Group 1:

### **Success factors**

# Good accessibility to Chippenham town

- centre (and Monkton Park) \*
   Well connected / integrated transport infrastructure specifically car parking (which may facilitate a large retailer coming in) \*
- Access to retail and amenity though it was recognised that this may actually have a detrimental effect, a local convenience shop within walking distance of any new development would be beneficial
- Development that includes a "focal point" for the local community e.g. community building, school, leisure facilities \*
- Take advantage of employment opportunities – locally around the railway station which would encourage employees to shop in the town centre
- Considers the local housing need there is a local demand for 1 and 2 bedroom homes that is not being met by the construction of larger houses
- Incorporates affordable housing
- Development that gets the maximum out of the developers

### **Obstacles to success**

- Conversely, poorly integrated transport infrastructure can result in accessibility issues e.g. lack of space for car parking, need for link road. Areas that can deliver the infrastructure required should be favoured \*
- Sites not coming forward in a joined up way e.g. knock on effects on transport infrastructure delivery
- Impact on Calne as a blockage to traffic movement discussed, recognised that link road not the solution to everything
- Conformity with national planning policy framework
- The geography / topography of Chippenham and the restrictions / limitations this brings \*
- Role and relationship between Chippenham and surrounding villages discussed
- Lack of community infrastructure e.g.
   Cepen Park South and North as examples of unsuccessful developments without an integrated community hall or school \*
- Distance between Chippenham railway station and bus stop
- Lack of employment as a barrier to people moving to Chippenham

<ul> <li>Environmentally sensitive areas e.g.</li> </ul>
Birds Marsh *
<ul> <li>Developer demands as an obstacle to</li> </ul>
delivering the type of housing that is
needed i.e. difficulties in getting 1 and 2
bedroom homes to the market.

## Group 2:

Success factors	Obstacles to success
Small-scale neighbourhoods	Not sticking to the plan
Creation of a local centre *	<ul> <li>Not looking further afield when assessing</li> </ul>
<ul> <li>Good balance between town centre and</li> </ul>	traffic effects
edge of town development	<ul> <li>Poor design e.g. parking</li> </ul>
Having a clear plan for all the appropriate	<ul> <li>Not tough enough in negotiations with</li> </ul>
infrastructure	developers – need to be firmer *
<ul> <li>A good mix of uses*</li> </ul>	

## Group 3:

Success factors	Obstacles to success
<ul> <li>Access to employment – local in Chippenham *</li> <li>Close to amenities e.g. schools, doctors, shops (convenience stores), leisure, public transport links *</li> <li>Maintains the viability of the town centre *</li> <li>Good walking and cycling links to the centre *</li> <li>Green spaces including allotments and play areas. Balance with the surrounding countryside</li> <li>Good design, including layout and house design</li> <li>Mixed community in terms of types of housing and the potential for a mix of ages</li> <li>Integrated community facilities e.g. community halls.</li> </ul>	<ul> <li>Link road issues – as if not delivered the levels of development proposed will not work. Existing congestion and car parking issues *</li> <li>No flooding or increased risk of flooding *</li> <li>Out commuting</li> <li>Environmental and ecological issues e.g. bats.</li> </ul>

### Group 4:

#### Success factors **Obstacles to success** Residential / industry / retail connectivity Appropriate uses as neighbours and integration concerns about houses right next to industrial uses \* Access to recreational facilities Bypass - taking people out Density – over concentration / need for Physical constraints \* circulation space (outside and inside) Connectivity to the town centre -All sites constrained by access to town residents need to feel connected to the centre - river / rail opportunities town centre by all modes (ease of Lack of town centre attractions \* access) \* Modes of transport - need viable access so cannot ignore the car. Should be alongside decent public transport River as the focus – desire to increase connections across the river Inward facing to the town centre perception surveys Town centre quality environment – control of frontages and design

Mixed development – office jobs in the centre. Mixed residential (not mix of

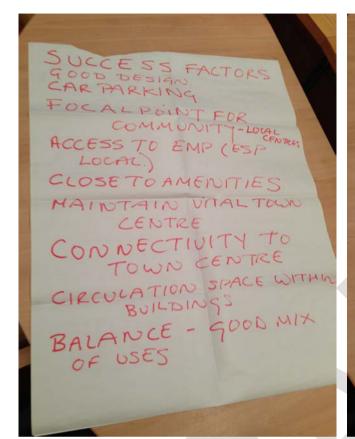
Really good design – architectural

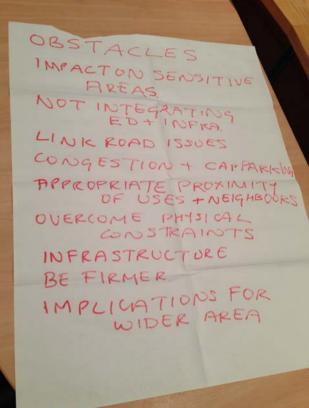
design)

ambition! \*

### Feedback to chair

Summary of success factors and obstacles to success:





#### 3 Ouputs of the developer meeting

# Agenda

Date: Tuesday 22 April 2014

Time: 10:00 - 12:00

Venue: Wiltshire Council Offices, Council Chamber, Monkton Park, Chippenham

Items:

1. Welcome and introduction

2. Update on the Wiltshire Core Strategy

3. Chippenham Site Allocations DPD

4. Discussion and feedback

5. Next steps



#### List of attendees

First name	Surname	Organisation	Group
Steve	Briggs	Smiths Gore	
Sarah	Conlan	Crest	
Sarah	Foster	SF Planning Link	
Mark	Fox	Pegasus Planning Group	
John	Hall	AMEC	2
Gerald	Harford	Chesterton Humberts	3
Edward	Heard	Chippenham 2020	1
Owen	Inskip	Pinnacle Regeneration Group	
Stephen	Morgan	Wiltshire Council – Estates and Valuation	
Michael	Orr	CSJ Planning	
Mark	Richardson	Gleeson Homes	
Stevan	Usher	Homewood Estates	1
Laura	Wilkinson	Crest / Redcliffe Homes	2

# List of speakers and facilitators

First name	Surname	Organisation	Group
Georgina	Clampitt-Dix	Wiltshire Council – Head of Spatial Planning	
Carolyn	Gibson	Wiltshire Council – Spatial Planning Manager (Economy)	
Tim	McCombe	Wiltshire Council – Senior Planning Officer	
James	Proyer	Wiltshire Council – Planning Officer	
Simon	Smith	Wiltshire Council – Development Control Team Leader	2
Louise	Tilsed	Wiltshire Council – Senior Planning Officer	1

#### Notes from discussion exercise

How can we derive a set of measurements to assess whether a specific development or area will deliver a successful development in Chippenham?

#### Chippenham Area Strategy - Core Policy 10

Areas for growth and site allocations within the Chippenham Site Allocations DPD will be guided by the following criteria:

- 1. The scope for the area to ensure the delivery of premises and land for employment development reflecting the priority to support local economic growth and settlement resilience.
- 2. The capacity to provide a mix of house types, for both market and affordable housing alongside the timely delivery of the facilities and infrastructure necessary to serve them.
- 3. Improves local traffic access to the primary road network and redresses traffic impacts affecting the attractiveness of the town centre.
- 4. Improves accessibility by alternatives to the private car to the town centre, railway station, schools and colleges.
- 5. Has an acceptable landscape impact upon the countryside and the settings to Chippenham and surrounding settlements, improves biodiversity and access to the countryside.
- 6. Avoids all areas of flood risk (therefore within zone 1) and surface water management reduces the risk of flooding elsewhere.

Each group was given one of these criteria (plus another criterion of their choosing) to discuss.

#### Discussion points:

- 1. Can you come up with 3 possible indicators / ways to measure the extent to which an area / site meets the criterion?
- 2. Do you have any other comments on this criterion?

1. The scope for the area to ensure the delivery of premises and land for employment development reflecting the priority to support local economic growth and settlement resilience.

Can you derive some possible indicators or ways to measure the extent to which an area or site meets this criterion?

- Needs to be attractive to market. Willing landowners with proof and commitment to
  deliver. Types of markets / premises being provided should be responsive to the needs
  of the market. Mix of premises and land being provided. Need for flexibility may require
  compatibility of uses if residential sited next door.
- Complementary to town centre. Strategic perspective, or within the town? Comes back to what is attractive to the market. Suggested micro sequential test for town centre i.e. to encourage appropriate uses close to town, but also need to have a degree of choice.
- Provision of jobs not necessarily just parcels of land on a site. Types and structures of employment has changed – not necessarily requiring large areas of employment land.

- This is a fundamental criterion.
- Reference to 'settlement resilience' in criterion means keeping Chippenham as a principal settlement, achieving self-containment and robustness of Chippenham.
- About getting balance between people in town and those who want to invest (inward investment).
- Encouraging people to walk through employment areas is difficult to achieve
- Design of buildings important
- Range of sites desired.

2. The capacity to provide a mix of house types, for both market and affordable housing alongside the timely delivery of the facilities and infrastructure necessary to serve them.

Can you derive some possible indicators or ways to measure the extent to which an area or site meets this criterion?

• Tie back to SHMA. A location that links well to existing infrastructure. Not just affordable and market – elderly / special needs also relevant. Link to town centre.

- This criterion is subsidiary of criterions 3 and 4 (related to accessibility)
- More like a requirement than a criterion CP10 is more about how rather than where.
   Nothing that precludes delivery for any zones. Deliverability is the key. Criterion 2 is a viability criterion.

3. Improves local traffic access to the primary road network and redresses traffic impacts affecting the attractiveness of the town centre.

Can you derive some possible indicators or ways to measure the extent to which an area or site meets this criterion?

- Distance from town centre as a basic indicator. On the basis that the closer an area / site is to the town centre, the more likely people are to use sustainable modes of travel. Acknowledged that there is some overlap with criteria 4.
- Sequential assessment to demonstrate the accessibility of an area / site to town centre
  car parks (existing and potential new ones). Happy with use of "heat maps" to show
  accessibility otherwise difficult to measure point in an area where distance should be
  measured from.
- Primary route network element of the criteria accounted for by measuring queue lengths (as an indicator of travel time). Need to identify key junctions.

- Difficulties in defining "local" and "attractiveness of town centre"
- Need / deliverability of transport infrastructure. Plan needs to address this
- Some overlapping with criterion 4
- Perhaps traffic issues in Chippenham town centre are a perception? Traffic issues are more prominent on the edge of centre (e.g. need for dualling of A350)
- Should we be aiming to remove traffic from the town centre?
- Economic growth proximity to PRN may be advantageous. Employment use as a traffic generator.
- Relationship with Chippenham Vision important
- Dependence of areas / sites on other sites to come forward first and provide necessary infrastructure is a consideration / complication.

4. Improves accessibility by alternatives to the private car to the town centre, railway station, schools and colleges.

Can you derive some possible indicators or ways to measure the extent to which an area or site meets this criterion?

- Assess how a site can contribute to achieving targets in Local Transport Plan / transport strategy for Chippenham. Provision of cycle routes around the town – provides choice. Opportunity to put in missing links. Railway station as centre point – accessibility should be measured from here. Also refer to Vision document – walkers, cyclists, movement plan for Chippenham.
- Schools a key issue for Chippenham. Need for connectivity to secondary schools (primary schools within a site). More growth attracts younger people - which puts greater pressure on secondary schools. Need to acknowledge / include Lackham – look at pupils coming from Chippenham.
- Attractiveness of routes. Distance linked to safety (between sites and railway station)
- Ability to plug into existing routes or from a new route can this be achieved? E.g. can it improve public transport patronage in Chippenham? Certainty of delivering bus routes potential to enhance bus routes.
- The relevance of different modes of transport depends on the local destination e.g. time taken by bicycle to railway station would be very useful, but for a school time taken by bus perhaps more relevant (due to travel safety considerations)
- Support for accessibility "heat map" indicator
- Links to established walking / cycling routes (and opportunity for new routes)
- Measure distance and time taken to town centre, railway station, schools and colleges.
   Access to footpaths, cycle and other public transport (not always on a road). Footpaths and cycle most important can improve public transport
- Barriers with walk / cycle and risks on journey, enjoyment and well being (e.g. not on main road). Opportunities to remove risks and improve well being
- Should there be weighting e.g. town centre primacy as per National Planning Policy Framework, then train station to reduce car travel. Where would you count the town centre? (Monkton Park in middle of town centre / railway station / college)
- Some thoughts on measuring accessibility perhaps use Monkton Park (as main point to centre / Olympiad / railway station) and middle of each large strategic site (though perhaps not reflective of externalities of site).

- Benefits of mainline railway line (Bristol to London) that other principal settlements do not offer
- Discussed importance of encouraging cycle use (a non-strategic, local, sustainable, relatively cheap mode of travel)
- Sustainable transport attractiveness, ease, safety of route also relevant e.g. pedestrian / cycle conflict points.
- Cost is important as it impacts on how people choose to travel / commute etc e.g. car parking
- Is quality of school relevant? Primary schools would be provided on site. Secondary not centrally located in Chippenham, therefore criteria should be about Secondary education
- Should access to leisure be added? (e.g. Olympiad)
- Should health facilities be added?
- Why not accessibility to employment? Difficulty as variety of jobs, working at home etc.
- Some thoughts on measuring accessibility perhaps use Monkton Park (as main point to centre / Olympiad / railway station) and middle of each large strategic site (though perhaps not reflective of externalities of site)
- Criterion 4 is a matter that can be used to distinguish between areas / sites as opposed to criterion 2 which feels like more of a (infrastructure) requirement.



5. Has an acceptable landscape impact upon the countryside and the settings to Chippenham and surrounding settlements, improves biodiversity and access to the countryside.

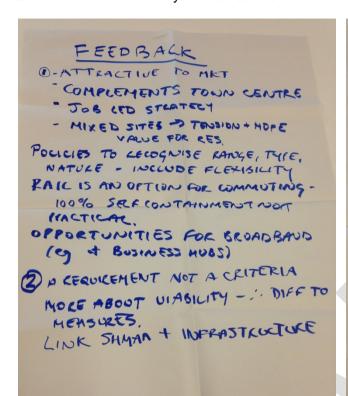
Can you derive some possible indicators or ways to measure the extent to which an area or site meets this criterion?

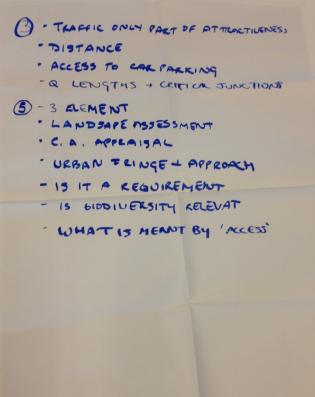
- How does the area / site measure against landscape assessment for Chippenham? And against Conservation Area appraisal? This requires up to date assessments.
- Enhance approaches to Chippenham / urban fringes. How do sites do this?
- Landscape and Visual Impact Assessment (LVIA) must be undertaken. Ability to provide a mitigation package to ameliorate impact
- Relate back to criteria set out in Planning Policy Guidance Note 2 (PPG2 Green Belts).
   Perhaps focus on defensibility centred assessment rather than 'can see' from certain points.

- 3 parts to this criterion landscape, biodiversity and access. Landscape element need to unpack between impacts on settlement and surrounding countryside / villages. Access part of criterion links to criterion 4
- Biodiversity and landscape immature may be too much for indicator
- Key is to understand the landscape context and setting for development
- Perhaps easier to get a handle on biodiversity etc. but is landscape a critical matter?
- Need clarify over this criteria "access to countryside" is ambiguous could mean existing or proposed new residents
- Biodiversity does not belong to other elements within criteria. Biodiversity is a requirement. Is this a requirement rather than a criterion?

#### Feedback to chair

Close session - summary of discussions:





# **Appendices**

# Appendix 1 – Presentation slides

The presentation slides that were used at the community and developer meetings are set out in this Appendix.



# Chippenham Site Allocations Development Plan Document

## **Developer Meeting**

22<sup>nd</sup> April 2014



#### Agenda

- 1. Welcome and Introduction
- 2. Update on Wiltshire Core Strategy
- 3. Chippenham Site Allocations DPD
- 4. Discussion and feedback
- 5. Next steps



#### Update on Wiltshire Core Strategy

#### 22<sup>nd</sup> April 2014

Georgina Clampitt-Dix
Head of Spatial Planning, Economic Development and Planning



## Inspector's Letters

- Wiltshire Core Strategy Examination in Public closed July 2013
- Inspector's letter December 2013
- · Further work in response to areas of concern raised:
  - Higher housing requirement (increase by 5,000)
  - Approach to Chippenham site allocations
  - Review of viability evidence to justify level of affordable housing
  - Need for more robust assessment of Gypsy and Travellers pitch requirement
  - Review of settlement boundaries



# Inspector's Letters (cont.)

- · Submitted response to Inspector on 28 February
- Six week consultation started 14th April (ends 27th May)
- · Inspector will consider response
- (Reopen hearing sessions ?)
- Adoption by end of year "Summer 2014 would appear to be the earliest reasonable adoption date"



Questions?



## Chippenham Site Allocations Development Plan Document

#### 22<sup>nd</sup> April 2014

Carolyn Gibson
Spatial Planning Manager, Economic Development and Planning



#### Chippenham - Inspector's view

- "...a number of concerns have been expressed at the way in which the Council has considered alternatives ..."
- "The Sustainability Appraisal does not inform robustly the equitable consideration of reasonable alternatives..."
- "...I have insufficient clear evidence upon which to base a recommendation as to which sites should be developed."
- "I am considering a modification to the plan which would, in effect, remove the strategic allocations ..."



#### Chippenham - Council's response

- · Remove sites from Core Strategy Core Policy 10
- Fresh look through a Chippenham specific DPD
- · Housing numbers for Chippenham are 'at least'
  - flexibility to allow for higher growth if required to deliver strategic infrastructure
- Criteria to guide development in Core Policy 10



#### Challenges

- To produce a Plan quickly
- To make sense of all the possible options and treat them all fairly
- · Most of all, to get the best for Chippenham



## Producing the Plan quickly – The timetable

- A consultation draft for the October-November 2014
- Submission to Secretary of State in March 2015
- Examination (including hearing and receipt of Inspector's Report) March – June 2015
- Adoption July 2015



#### Producing the Plan quickly ...

We need to do all the things required of every statutory plan

- Infrastructure planning
- · Sustainability appraisal
- · Duty to cooperate
- · Public consultation
- · Independent examination



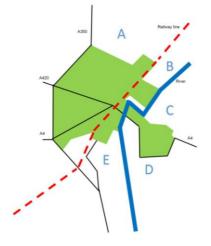
# Making sense of all the options





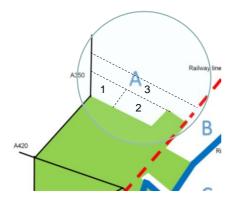
# Strategic Areas

- Barriers divide Chippenham into broad 'strategic areas' such as main roads, rivers and the railway line
- The DPD will assess how each of these areas perform against criteria contained in new Core Policy 10.





#### Strategic sites



The DPD will assess different site options within the preferred area(s) against the same criteria contained in new Core Policy 10 and select a preferred site(s).



#### Chippenham new criteria

The criteria in Core Policy 10 include:

- mixed use focus employment alongside housing
- · timely delivery of facilities and infrastructure to support growth
- Improvements to primary road network mitigate impacts on the town centre
- Improved choice in sustainable transport
- Acceptable landscape impact
- · Improved biodiversity and access to the countryside
- Avoid areas of flood risk and improve surface water management



# To get the best for Chippenham

The assessment criteria are to be used to select areas and then sites within them. What they mean in detail is central to getting the best. The criteria need to be:

- · Easily understood
- · Capable of being evidenced or measured
- · Helpful in distinguishing one area from another
- Directly related to maximising the benefits for Chippenham.



#### Your help

How can we derive a set of measurements to assess whether a specific development or area will deliver a successful development in Chippenham?



#### Discussion

Each group given 2 (of the 6) criteria to discuss.

- 1. Can you come up with 3 possible indicators / ways to measure the extent to which an area / site meets the criterion?
- 2. Do you have any other comments on the criterion?



# Next steps - Assessments

- · Review what we have learned today
- · Develop an assessment process
- · Circulate in draft for comments
- Amend assessment process
- Officers carry out the assessments



# Next steps - Delivery

• Information by 9th May 2014







# **Chippenham Site Allocations Plan**

# Consultation on Chippenham Strategic Site Assessment Framework

December 2014



#### Wiltshire Council

Information about Wiltshire Council services can be made available in other formats (such as large print or audio) and languages on request. Please contact the council on 0300 456 0100, by textphone on (01225) 712500 or by email on customerservices@wiltshire.gov.uk.

如果有需要我們可以使用其他形式(例如:大字體版本或者錄音帶)或其他語言版本向您提供有關 威爾特郡政務會各項服務的資訊,敬請與政務會聯繫,電話:0300 456 0100,文本電話:(01225) 712500,或者發電子郵件至:customerservices@wiltshire.gov.uk

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# Chippenham Site Allocations Plan

Strategic Site Assessment Framework Informal Consultation Report – Summary of Issues Raised and Council's Response

#### **Contents**

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Appendix 1 – Chairmans' announcement and area board dates

Appendix 2 - Copy of email sent out to advertise the Chippenham Area Board public meeting

Appendix 3 – Summary of Representations

#### 1. Introduction

1.1 The council declared its intention to prepare a Chippenham Site Allocations Plan (Development Plan Document) in its Local Development Scheme (LDS) of January 2014<sup>1</sup>.

- 1.2 At that time Proposed changes to Core Policy 10, The Spatial Strategy: Chippenham Community Area, of the Wiltshire Core Strategy (Wiltshire Core Strategy Schedule of Proposed Modifications, April 2014) introduced six criteria to guide the selection of strategic sites at Chippenham and a diagram of strategic areas. The proposed changes to Core Policy 10 are therefore the basis for deciding the most appropriate directions for growth by first selecting preferred strategic areas and then the detailed selection of the most appropriate development sites within them. The receipt of the core strategy Inspectors' Report at the end of November 2014 confirmed the inclusion of the 6 criteria in Core Policy 10.
- 1.3 The purpose of the Chippenham Strategic Sites Assessment Framework is to set out in more detail how each of these criteria will be used. It lists a set of indicators by which an area or site should be measured, the rationale explaining why it is included and what evidence will be used to describe how well a site or area performs against that measure.
- 1.4 A draft version of this framework culminated from initial drafts that were developed with input from community and developer meetings in April 2014. A separate report of these meetings can be found on the Council's web site (<a href="http://www.wiltshire.gov.uk/chippenham-sites-dpd-draft-record-of-community-developer-mtgs.pdf">http://www.wiltshire.gov.uk/chippenham-sites-dpd-draft-record-of-community-developer-mtgs.pdf</a>). Also on the web site is a copy of the amended SSAF at that time. Prior to 2014 there had also been considerable public consultation about Chippenham's future as a part of preparing the Wiltshire Core Strategy. Again these earlier comments also influenced the draft framework. The draft framework was published on 2 June and comments invited by 30 June 2014.
- 1.5 This report documents the process of consultation that took place to develop the Chippenham Strategic Sites Assessment Framework and provides a summary of the responses received.

#### 2. Part 1 – Process of Consultation

- 2.1 Consultation on the Strategic Site Assessment Framework (or SSAF) was not required by the regulations governing the preparation of the Plan. However, informal consultation at this stage in developing the proposed Chippenham Site Allocations Plan would help considerably in terms of establishing agreed evidence basis for decisions to follow about the Plan content.
- 2.2 To explain the role of the proposed Strategic Site Assessment Framework new web pages were created to explain the role of the Plan and outline the methodology for site selection and the steps taken so far. The consultation draft Strategic Site Assessment Framework was available to view online along with previous documentation such as the draft sustainability appraisal scoping report,

<sup>1</sup> The council's Local Development Scheme (document reference EXAM/79, January 2014) is available to view online at: http://www.wiltshire.gov.uk/wcs-exam78b-wiltshire-local-development-scheme-final-jan-14.pdf

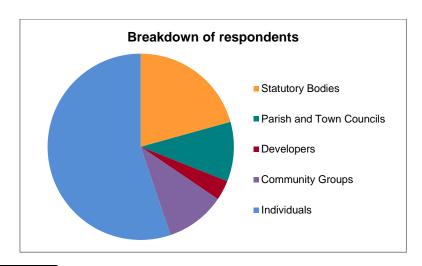
<sup>&</sup>lt;sup>2</sup> Reports of these early consultation events and the consultation draft 'Chippenham Strategic Site Assessment Framework' is available to view online at: <a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm#np-neeld-hall-anchor">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/chippenhamsiteallocationsplan/chippenhamcommunityengagement.htm#np-neeld-hall-anchor</a>

previous working versions of the framework and the amended to Core Policy 10 of the Wiltshire Core Strategy.

- 2.3 Each of the Community Area Boards covered by the Plan area were informed of the consultation (Chippenham, Corsham and Calne). Each Board meeting involved an invitation to Board members and the public to attend a public meeting to discuss the Plan on 16th June at the Neeld Hall in Chippenham (an example of the Chairmans' announcement is included at Appendix 1). In addition, everyone who had previously recorded a comment on Chippenham as a part of preparing the Core Strategy was notified by email and post, along with 'Duty to Cooperate' bodies and Parish and Town Councils in the Plan area and Chippenham, Calne and Corsham community areas. (The letter sent to consultees is attached at Appendix 2).
- The meeting was attended by approximately 100 people. The meeting agenda was to discuss planning policy for the community area. A presentation explained progress on the core strategy, planning for villages and settlements in the community area but outside the Plan area as well the role and content of the Chippenham Site Allocations Plan. It included an invitation to comment on the draft Strategic Site Assessment Framework. Copies of both the core strategy Core Policy 10 with its supporting text plus copies of the consultation draft Strategic Site Assessment Framework were made available for attendees to take home. A separate report of this event can be found on the Council's web site (<a href="http://www.wiltshire.gov.uk/report-of-neeld-hall-event.pdf">http://www.wiltshire.gov.uk/report-of-neeld-hall-event.pdf</a>).
- 2.5 Comments could be made either in writing or by email.

#### 3. Part 2 - Summary of responses

3.1 As stated above the consultation took place between 2 June and 30 June 2014. A total of 32 responses were received. A list of respondents is included at Appendix 3 together with a summary of the nature of their response e.g. scope/site/other. The majority of responses were from individuals. The next largest respondent category was Statutory Consultees, followed by community groups and Town and Parish Councils. Developers made up the smallest category.



<sup>&</sup>lt;sup>3</sup> The duty to cooperate was created in the Localism Act 2011, and amends the Planning and Compulsory Purchase Act 2004. It places a legal duty on local planning authorities in England and public bodies to engage constructively, actively and on an ongoing basis to maximise the effectiveness of Local Plan preparation in the context of strategic cross boundary matters. Further information on the duty to cooperate can be found in the government's Planning Practice Guidance available online at: <a href="http://planningguidance.planninggortal.gov.uk/blog/guidance/duty-to-cooperate/">http://planningguidance.planninggortal.gov.uk/blog/guidance/duty-to-cooperate/</a>

- 3.2 A large proportion of comments were not restricted to the content and scope of the draft Strategic Site Assessment Framework. Instead they were concerned with the extent of the plan area, the area west of the A350, housing numbers, the benefits of canals and area specific concerns about growth.
- 3.3 Comments on the Strategic Site Assessment Framework either suggested:
  - including additional aspects to include as potential evidence; or
  - queried how the Chippenham Site Allocations Plan might weight the six criteria.

#### **Additional aspects**

- 3.4 Several aspects were suggested for inclusion or more exact reference. All these suggestions are accepted. They cover the following topics:
  - Air and noise pollution
  - Identifying and protecting existing recreational assets
  - Replacing the primary retail frontage with Neeld Hall as the central reference point for the town centre
- 3.5 Amended wording to the Strategic Site Assessment Framework is set out in appendix 3 against relevant comments.

#### Weighting

- A number of comments queried what weighting would be attached to the different criteria. Some suggested that a criterion (e.g. number 4 relating to non-car travel) should have much less weight. Others suggested more weight should be attached to particular criteria (e.g. number 6 avoiding flood risk).
- 3.7 The criteria are not weighted at this point in the plan preparation process. Any greater importance of one criterion over another depends upon the evidence connected to it. The Strategic Site Assessment Framework lists what evidence will be used. A weight will be suggested by what the evidence says. For example, if a large proportion of pupils walk to school then possibly greater weight should be attached to relevant criteria than if there is only a small proportion. Or if business surveys indicate firms in Chippenham looking to expand, then greater weight might be attached to the timely delivery of land for employment development. The final judgment will, therefore, be led by the evidence.

#### **Comments on the Area Strategy for Chippenham**

3.8 Several responses repeated comments made about the replacement text to Core Policy 10 of the core strategy suggested by the Council. These comments will be considered by the Inspector examining the soundness of the core strategy. Although there were a variety of comments they fell broadly under the following headings:

Why were there no strategic areas west of A350?

The role of strategic sites

Housing requirements expressed as 'at least'

Expansion into adjoining parishes or community areas

3.9 The Council has responded to the Inspector examining the core strategy with respect to these issues. His response has been explained in his report published 1 December 2014. A fuller response with might provide a clearer context for the preparation of the Chippenham Site Allocations Plan. Wiltshire Core Strategy Addendum to Topic Paper 15 Housing Requirements Technical Paper (February 2014)<sup>4</sup> sets out the Council's reasoning for expressing housing requirements at Chippenham as at least. Briefing papers have also been made available on the Council's Chippenham Site Allocations Plan website on the following topics to respond to these continuing concerns:

Briefing Note 1 - Chippenham Strategic Site Selection Methodology

Briefing Note 2 - Definition of the Chippenham Strategic Areas

Briefing Note 3 - The Housing Requirement for Chippenham

Briefing Note 4 - Relationship with Neighbourhood Plans

Briefing Note 5 - The Role of Strategic Sites Briefing

3.10 A full summary of individual comments and responses is provided in Appendix 3. The representations are also available to view in full on the council's consultation portal<sup>5</sup>.

<sup>&</sup>lt;sup>4</sup> Wiltshire Core Strategy Addendum to Topic Paper 15 Housing Requirements Technical Paper (February 2014) (Document reference EXAM/84) is available to view online at: <a href="http://www.wiltshire.gov.uk/wcs-exam84-topic-paper-15-addendum-housing-requirement-technical-paper-final.pdf">http://www.wiltshire.gov.uk/wcs-exam84-topic-paper-15-addendum-housing-requirement-technical-paper-final.pdf</a>

<sup>&</sup>lt;sup>5</sup> All comments submitted during this consultation period are available to view on the council's online consultation portal at: <a href="http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/">http://consult.wiltshire.gov.uk/portal/spatial\_planning/chippenham\_sites\_dpd/</a>

# Appendix One: Chairmans' announcement and area board dates

Calne Area Board Tuesday, 3rd June, 2014 7.00 pm

#### Chairman's Announcements

Subject:

Future Development at Chippenham and

the Chippenham Community Area

#### **Summary of announcement:**

Wiltshire Council has a responsibility to plan for the future growth of communities in Wiltshire. Policies for the scale and general direction of growth are being determined through the Wiltshire Core Strategy and include proposals for Chippenham. Decisions about where the specific sites to deliver growth are being made through the Chippenham Site Allocations Development Plan. The Chippenham Area Board is hosting a specific event to hear more about how this plan is progressing and learn more about how you can inform the content. A short update will also be provided on the Wiltshire Housing Site Allocations Development Plan, which is the plan looking to review settlement boundaries throughout Wiltshire. You are invited to attend the meeting, which will take place at the Neeld Hall on 16 June 2014 from 7.15pm.

Appendix Two: Copy of email sent out to advertise the Chippenham Area Board public meeting

 From:
 Spatial Planning Policy

 To:
 Spatial Planning Policy

 Cc:
 McCombe. Tim

Subject: Chippenham Site Allocations Development Plan Document

**Date:** 02 June 2014 14:52:23

#### **Chippenham Site Allocations Development Plan Document**

Dear Sir / Madam,

We're contacting you because you've previously been interested in planning and development issues about Chippenham. Consequently, we thought you would be interested in a new Wiltshire Council web page, where you can find information about the Chippenham Site Allocations Development Plan Document and how to get involved in its preparation.

This new Plan will set the long term pattern and direction of growth for the town's expansion in the period to 2026. Its main purpose is to identify strategic mixed use sites for businesses, new homes and the infrastructure necessary to support development. Further information on the Plan can be found via the <a href="Chippenham Site">Chippenham Site</a> Allocations DPD webpages

The Chippenham Area Board is hosting an event where you can hear more about how this plan is progressing and learn more about how you can inform its content. If you would like to attend the meeting, which will take place at the Neeld Hall on 16 June 2014 from 7.15pm and haven't registered already please do so via this link to the <u>Area Board events page.</u>

It is our intention to let you know whenever new information is available so you can follow the Plan's preparation. We would welcome your views or questions at any time. Over the next few weeks there is the opportunity to comment on a draft of the proposed assessment framework the Council will use to assess the suitability of locations and sites to accommodate growth at Chippenham. More details are available on the web site.

If you no longer want to be involved please let us know using this email contact and we can remove you from our mailing list.

spatialplanningpolicy@wiltshire.gov.uk

Regards

Georgina Clampitt-Dix Head of Spatial Planning

# Appendix Three – Summary of Representations

Person	Summary	Criteria	Response	Amendment
Mr John Strain (Comment ID 1)	Wording should include smell and air pollution. Objective means of measurement should be included rather than subjective judgement.  Highlights the sewage treatment works in Area D makes as a case in point.	2	Agreed. Wording should be amended to make explicit reference to pollution from odours.	Insert "(including smell and air pollution)" at the end of the indicator description "Noise, contamination and other pollution" under criterion 2.
	Greater clarity and prominence within the criterion in how the heat maps described under 'Evidence Requirement' will reflect and prioritise the safety element and how safety will be weighted in relation to both journey time and quality, particularly bearing in mind travel to school For instance would the number of main roads crossed be a measure of safety?	4	The quality of routes will be considered in depth when site options are considered alongside the potential to improve them. The selection of a preferred area will consider accessibility more generally and includes identifying significant travel hazards.	
Mr Charles Routh, Natural England (Comment ID 2)	Assessment should consider how the allocation would detract from existing recreational assets.	2	Agreed, The identification, preservation and, where possible, scope to enhance existing assets should be stated more explicitly.	Add to evidence requirement for recreation potential under criterion 2: "Identification of existing recreational assets and description of role and importance and the scope to protect and enhance them."
	The key evidence requirement will be a Landscape and Visual Impact Assessment, or other form of assessment of the sensitivity of the site. This should subsume the evidence requirements listed	5	A landscape setting assessment looking in detail at all strategic areas will consider landscape character, features and sensitivity to an appropriate level of detail. It has been commissioned to describe and evaluate the relevant evidence requirements listed.	
Mr	Heritage assets should be have greater weight in	5	The purpose of the framework is to set out	

Person	Summary	Criteria	Response	Amendment
Rohan Torkildsen English Heritage (Comment ID 3)	consideration and consideration should be in accordance with principles of National Planning Policy Framework. Suggests a policy wording.		the range of evidence required to select preferred areas for growth and develop site options. Evidence is required to first identify assets, understand and then give them due weight in consideration. The framework itself does not set out policy and so therefore does not undervalue heritage assets compared to other attributes.	
Ms Debra Elliott  Director of Commissi oning  NHS England  (Comment ID 4)	No specific comments on the process to be adopted for reviewing site allocations. However we would kindly request that NHSE is consulted at the appropriate time on the Development Plan. Also that we continue to be consulted on any major housing plans across the whole County in order that we can consider the implications for NHS services to be able to respond accordingly.	General	Noted. NHS England will be involved further as preferred areas are selected and site options developed.	
Langley Burrell Parish Council (Comment ID 5)	Objects to further development proposals north of Chippenham and lists reasons why it would be inappropriate.	General	Noted. The framework is intended to establish what evidence will be gathered for judgements on the future direction of the town's growth will be based. Such evidence is necessary to properly and fully consider the reasons advanced by the Parish Council.	
Langley Burrell Residents' Associatio n	Set out a comprehensive list of factors and issues that need to be considered and which are of critical importance to the local community. Suggests an ongoing dialogue and exchange of information.	General	Noted. The offer of assistance is welcomed. The framework appears to encompass evidence relevant to each of the issues raised.	

Person	Summary	Criteria	Response	Amendment
(Comment ID 6)			•	
Mrs Helen Stuckey (Comment ID 7)	It is not clear how the criteria should be weighted, what influence will each one carry?  Raises several questions about potential locations for growth and the scale and form of development required on greenfield sites, including the capacity of schools to accommodate increased numbers.  Development will encroach into administrative areas beyond Chippenham where development should be planned by others.	General	The weight attached to any particular criteria will depend upon what the evidence suggests.  Many of these issues relate to the content of the core strategy rather than the framework.  Preparation of the core strategy has considered the scope to provide for development on brownfield sites in coming to a view on what then needs to be built on Greenfield areas. The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth.	
	There should be a subcriteria to "reduce the burden on the central gyratory systems" e.g. to reroute A4 traffic away from the Bridge centre along a Southern link road.	3	Transport assessment will consider the strategic areas and site options for their affects on parts of the network already congested or at capacity.	
	Should have a reduced weight because the objective is unrealistic	4	The framework is not a statement of objectives. The weight attached to any particular criteria will depend upon what the evidence suggests.	
	Should include impact of artificial light and noise, the need to preserve biodiversity and should include all viewpoints not just public ones.  There should also be a rural buffer zone. Enjoyment of the public rights of way network should not be diminished by development	5	The likely impact of artificial light is not considered to vary so markedly between different strategic areas as to be a significant factor in disguising one strategic area or site option from another.  The criteria requires, and evidence sought by the framework, how to enhance	

Person	Summary	Criteria	(December 2014)  Response	Amendment
. 313011		- CITCOING	biodiversity not just preserve the existing.  Landscape setting assessment will gather evidence on the need to preserve the settings to settlements. Biodiversity evidence will identify important characteristics, corridors and features that	, and the same of
	Risk of flooding should be a showstopper	6	need special protection, such as a buffer.  No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.	
Mrs Jane James (Comment ID 8)	It is not clear how the criteria should be weighted, what influence will each one carry?  Raises several questions about potential locations for growth and the scale of development required on greenfield sites.  Development will encroach into administrative areas beyond Chippenham where development should be planned by others, and is being planned in the case of Bremhill through a Neighbourhood Plan	General	The weight attached to any particular criteria will depend upon what the evidence suggests.  Many of these issues relate to the content of the core strategy rather than the framework. The scope to provide for development on brownfield sites has been considered in coming to a view on what then needs to be built on Greenfield areas. The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth.	
	Additional homes will require additional services. Further details are needed on how these needs will be met.	2	Planning for the growth of Chippenham's growth will inevitably involve other administrative areas and will be done so in collaboration with the preparation of neighbourhood plans.  The capacity of infrastructure and services, including local schools is a key consideration in determining scales and	

Person	Summary	Criteria	Response	Amendment
			locations for growth.	
	What resources will be made available to proposed and	6	No development will be proposed in flood	
	existing home owners to fund flood defences. No		risk areas. The evidence sought revolves	
	development should occur in an area at risk of flooding.		around the impact of development on flood	
			risk elsewhere including if development is	
			proposed adjoining flood risk areas.	
Swindon	Supports the assessment criteria.	General	Noted	
Borough	Development should not exasperate long distance	3	Noted and agreed.	
Council	commuting which would be contrary to collective			
	strategy			
(Comment				
ID 9)				
Mr Steve	Provides comments on the issues around growth and its	General	Noted.	
Riley	impact and comments on each of the strategic areas.			
(Comment				
ID 10)				
Susan	Giving all the criteria equal weight would seem unsound.	General	The weight attached to any particular	
Hartnell			criteria will depend upon what the	
	Development will encroach into administrative areas		evidence suggests.	
(Comment	beyond Chippenham where development should be			
ID 11)	planned by others, and is being planned in the case of		Planning Chippenham's growth will	
	Bremhill through a Neighbourhood Plan		inevitably involve other administrative	
			areas and will be done in collaboration	
			with the preparation of neighbourhood	
			plans.	
	Why should development sites have to provide both	1	The scale of strategic sites under	
	housing and employment? They would be safer as		consideration effectively results in	
	separate areas.		employment and housing being on	
			separated sites.	
			Stratagia sitas are miyed use not ivet	
			Strategic sites are mixed use, not just	
			employment and housing, and secure the	
			provision of serviced employment land or	
			business premises as a part of a larger	
			development when individually speculative	

Person	Summary	Criteria	Response	Amendment
			employment development would not be viable or too risky for the market.	
	How will additional pupil numbers be accommodated when local schools are already at capacity.	2	The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth.	
	Why is the land west of the A350 not included?	3	The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.	
l	Better bus and cycle provision is needed	4	Noted.	
	Requirements of core policy 50 require a rural buffer. This should be protected.	5	Landscape setting assessment will gather evidence on the need to preserve the settings to settlements. Biodiversity evidence will identify important characteristics, corridors and features that need special protection, such as a buffer.	
	Any flood risk should make an area unsuitable for development	6	No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.	
Ms Marilyn Mackay (Comment ID 12)	Development will encroach into administrative areas beyond Chippenham. Area C in particular should not be considered a potential growth area and should be protected. Planning for the area should be led by the neighbourhood plan for Bremhill. Consideration of this area has been unfair.	General	Planning Chippenham's growth will inevitably involve other administrative areas and will be done in collaboration with the preparation of neighbourhood plans.	
,	Suggests the 'scope' of Chippenham can encroach, with impunity, into another community at area C. Why does the 'scope not go further north to Chippenham Gateway for growth'?	1	The Plan considers the scope to extend the existing built up area of the town and not completely different locations beyond Chippenham.	
	The desirability of work sites directly alongside housing should be decided locally, since few people choose to work and live within close proximity.	4	Strategic sites are mixed use, not just employment and housing, and secure the provision of serviced employment land or	

Person	Summary	Criteria	(December 2014)  Response	Amendment
			business premises as a part of a larger development when individually speculative employment development would not be viable or too risky for the market.	
	Flooding is highly relevant to land east of Chippenham	6	No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.	
Anwar Hussein (Comment ID 13)	Development will encroach into administrative areas beyond Chippenham.  Why is land west of the A350 not being considered?  What is the scope for brownfield rather than Greenfield development?  How will the criteria be weighted?	General	Planning Chippenham's growth will inevitably involve other administrative areas and will be done in collaboration with the preparation of neighbourhood plans.  The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  The weight attached to any particular criteria will depend upon what the evidence suggests.  The scope to provide for development on brownfield sites has been considered in coming to a view on what then needs to be built on Greenfield areas. The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth.	
	A rural buffer zone should be protected at all costs for the	5	Landscape setting assessment will gather	

Person	Summary	Criteria	(December 2014)  Response	Amendment
	enjoyment of all residents including Chippenham.		evidence on the need to preserve the settings to settlements. Biodiversity evidence will identify important characteristics, corridors and features that need special protection, such as a buffer.	
	Vital that this criteria is given top priority	6	No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas	
Mr David Markham (Comment ID 14)	Submits evidence to support the view that area C should not be considered for development because of flood risk and surface water management issues	General	Noted. No development will be proposed in flood risk areas. The evidence, such as that submitted, informs consideration around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas	
Lacock Parish Council (Comment ID 15)	The site selection process is inequitable. Land at Showell Farm is included in the consideration, whilst land west of the A350 is excluded with no clear justification for doing so.  Strategic sites should not be solely for a mix of employment and housing. This ignores the tensions such a juxtaposition can cause.	General	The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  Strategic sites are mixed use, not just employment and housing, and secure the provision of serviced employment land or business premises as a part of a larger development when individually speculative employment development would not be viable or too risky for the market.	
Mr Derek Flexer (Wilts and Berks	The development of the Wilts and Berk canal could make a substantial contorution to several of the assessment faremwork criteria,	General	Noted. The Core Strategy supports the restoration and replacement of canals in principle. Core Policy 53 will be applicable in all circumstances.	
Canal Trust)	Canal restoration and a canal brings significant economic growth benefits.	1	Noted, but evidence is needed to support this.	

Person	Summary	Criteria	Response	Amendment
	A canal provides a massive recreational rsource	2	Noted and agreed.	
(Comment ID 16)	The towpath of a restored canal offers great, safe and family friendly walking and cycling routes.	4	Noted and agreed.	
10)	A canal would provide universally approved of environmental and landscaping improvements and offer benefits as a wildlife corridor.	5	Noted.	
	Canal restoration can provide a positive contribution to managing surface water and flood risk.	6	Noted.	
Kath Hatton (Wilts and Berks canal Trust) (Comment ID 17)	Areas C and D can contornute to public neefit by conrronutiong to the restoration of the Wilts and Berkshire canal. the Trust would support these schemes.  Several of CP10 criteria could be met by the canal. This is supported by recent studies.	General	Noted. The Core Strategy supports the restoration and replacement of canals in principle. Core Policy 53 will be applicable in all circumstances.	
Chippenh am Town Council (Comment ID 18)	<ol> <li>Suggest the following revisions:</li> <li>Remove the stipulation for a minimum number of houses and the reference to 'at least';</li> <li>Specify constraints/ limitations that would apply to the development of green space;</li> <li>Introduce key thresholds on i.) deliverability and ii.) affordable housing;</li> <li>Introduce an assessment criterion in relation to improving the town's natural environment and quality of life for its residents;</li> <li>Propose appropriate weightings for the various criteria and publicly consult on these;</li> </ol>	General	Several of these suggested revisions are aimed at amending the core strategy.  The core strategy phrases the housing requirement for Chippenham as 'at least'.  The scale of housing requirement for Chippenham is expressed as a minimum reflecting the further work needed to identify a pattern of development that can best realise the town's economic potential and provide strategic infrastructure that may be required. The level of greenfield development to be provided at the Town must be deliverable within the plan period and reflect the capacity of service and other infrastructure at the town.	

Person	Summary	Criteria	Response	Amendment
	6. Apply the SASF criteria to the full extent of the viable areas for development around the town (i.e. including to the West of the A350).		west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.	
			The purpose of the framework is to set out the range of evidence required to select preferred areas for growth and site options not to set thresholds or specify limitations. Constraints and thresholds may be useful later in the plan making process, potentially in developing and framing site options.	
			The Plan is required to be 'sound' and one of the tests is that it is effective and deliverable. Repeating this requirement is unnecessary. Scales of affordable housing sought as a part of housing development are set by the core strategy.	
			Evidence sought under criterion 4 addresses various more detailed aspects of the town's natural environment. Residents' "quality of life" would be represented by a combination of several of the measures and indicators already proposed.	
			The weight attached to any particular criteria will depend upon what the evidence suggests.	
	Monkton Park is not the centre of the town	4	It is not shown as the centre of the town.	
	There is no effective traffic assessment	3	Further transport assessment is in progress. It will, for instance, consider the strategic areas and site options for their	

Person	Summary	Criteria	Response	Amendment
			affects on parts of the network already congested or at capacity.	
Mr Steve Perry, Chippenh am Communit y Voice (Comment ID 19)	Land west of the A350 and at J17 of the M4 should be considered alongside the other strategic areas.  Area C is protected from development by Core Policy 51, is green belt and lies within the Calne community area not Chippenham.  Neighbourhood Plans should include rural buffer zones. Areas north east of Chippenham are highly valued green areas that should be protected.	General	The core strategy has not identified land west of the A350 as an appropriate location to consider fro the identification of strategic sites. The reasons are set out in a separate background paper.  Landscape setting assessment will gather evidence on the need to preserve areas such as settings to settlements in accordance with core policy 51.  Biodiversity evidence will identify important characteristics, corridors and features that need special protection, such as a buffer in accordance with core policy 50.  Planning Chippenham's growth will inevitably involve other administrative areas and will be done in collaboration with the preparation of neighbourhood plans	
	The desirability of work sites directly alongside housing should be decided locally, since few people choose to work and live within close proximity.  Public transport needs to be greatly improved to achieve this objective. Evidence suggests it is declining.	4	Strategic sites are mixed use, not just employment and housing, and secure the provision of serviced employment land or business premises as a part of a larger development when individually speculative employment development would not be viable or too risky for the market.	
Mrs Helen Minto (Comment ID 20)	1. Strategic area "C" is part of Bremhill Parish which comes under the Calne community area and not in the Chippenham community area. This should mean that any assessment should be carried out by Bremhill and Calne and not imposed by Chippenham. It also forms part of	General	Chippenham's growth will inevitably involve other administrative areas and will be done in collaboration with the preparation of neighbourhood plans.	

Person	Summary	Criteria	Response	Amendment
	the Bremhill Neighbourhood Plan.  2. Detail of the weighting criteria should be made available  3. The requirement for a single site to meet both criteria 1 (employment) and criteria 2 (housing), means that a full and proper evaluation of Sealy Farm (by junction 17 of the M4) is excluded on employment grounds.  4. There appears to be no evaluation of brownfield sites such as the old Westinghouse site. This site alone could easily accommodate a substantial number of homes  5. Why is the area to the West of the A350 not under consideration?		The weight attached to any particular criteria will depend upon what the evidence suggests.  Strategic sites are mixed use, not just employment and housing, and secure the provision of serviced employment land or business premises as a part of a larger development when individually speculative employment development would not be viable or too risky for the market.  Preparation of the core strategy has considered the scope to provide for development on brownfield sites in coming to a view on what then needs to be built on Greenfield areas. The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth.  The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.	
	There is no mention of the additional secondary school that would be necessary to accommodate the 4,510 new homes, or the likely location of this.	2	The capacity of infrastructure and services, including local schools is a key consideration in determining scales and locations for growth. The scale of development proposed in the core strategy does not require a new secondary school to be provided.	
	Under criteria 3, as well as "avoiding adding burdens to the central gyratory system", there should be a	3	Transport assessment will consider the strategic areas and site options for their	

Person	Summary	Criteria	Response	Amendment
	subcriteria to "reduce the burden on the central gyratory systems" e.g. to reroute A4 traffic away from the Bridge centre along a Southern link road.		affects on parts of the network already congested or at capacity.	
	This criteria should carry less weight than others because it is unrealistic to expect a significant shift from private car travel.	4	The weight attached to any particular criteria will depend upon what the evidence suggests.	
	Should include impact of artificial light and noise, the need to preserve biodiversity and should include all viewpoints not just public ones.  There should also be a rural buffer zone. Enjoyment of the public rights of way network should not be diminished by development	5	The impact of artificial light is not considered to vary so markedly between differently as to be a significant factor in disguising one strategic area or site option from another.  The criteria requires, and evidence sought by the framework, how to enhance biodiversity not just preserve the existing.  Landscape setting assessment will gather evidence on the need to preserve the settings to settlements	
	Any identified risk of flooding should be a major factor at the very core of any decision given recent events in other parts of the country.	6	No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.	
Keith Vickery Wilts and Berks Canal Trust	Developers could be encouraged to include restoration of the canal in appropriate areas, as is being done in the development south of Swindon. Here at Chippenham this would be restoration of an existing part of the local heritage, and is likely to increase the value of waterside residential properties.	General	The Core Strategy supports the restoration and replacement of canals in principle. Core Policy 53 will be applicable in all circumstances. No change necessary.	
(Comment	There is already a traffic free route from the canal towpath to Chippenham town centre for walkers and cyclists. Further restoration of the canal line will extend the traffic free range South to Melksham and North to the			

Person	Summary	Criteria	Response	Amendment
ID 21)	Chippenham/Calne cycleway and beyond.		•	
	For a number of the proposed development areas the			
	existence of the W & B canal will have an impact on the community, please ensure that this is not overlooked.			
David	Flaw in SSAF is that it gives little weight to effect on	General	In common with other strategic sites	
Mannering	existing residents, except indirectly. The SSAF should be		identified in the Core Strategy, a template	
	amended to incorporate an explicit principle that a		will be prepared for sites identified at	
(Comment	development is only acceptable if mitigation and/or		Chippenham which will set out the	
ID 22)	compensation measures ensure existing local residents are no worse off.		requirements that will be expected to be delivered on site or contributions towards	
	are no words on.		provision elsewhere.	
	SSAF omission – weighting for each criterion and		The weight attached to any particular	
	indicator.		criteria will depend upon what the	
			evidence suggests.	
	All proposed sites should be considered against criteria directly, not just those in preferred zone.		Assessment of broad strategic areas helps	
	directly, not just those in preferred zone.		focus consideration on central principles	
	Unclear relationship between SSAF and SA. Substantial		and issues. It would be difficult carry out a	
	overlap between the two and so some will be double		clear and equitable assessment of all possible sites because of the great	
	counted and distort decision-making process (this should		number plus their many different	
	be avoided).		combinations.	
	Developments will have direct effects on existing		TI 0	
	residents i.e. impacts on existing infrastructure. Suggests		The Sustainability Appraisal informs and is an integral part of the site selection	
	that there are two ways to ensure existing residents are		process. There are regulations and	
	no worse off – mitigation (infrastructure investment) and compensation.		guidance which specifically apply to	
			SA/SEA. It is inappropriate to remove	
	There is no CP10 objective to "enhance (or at least		factors which are repeated in the SA and the assessment itself. The SA carries out	
	maintain) the wellbeing of existing residents". A more		a separate and independent assessment	
	balanced approach would be to divide the overall		of the Strategic Site Assessment	
	framework into one section evaluating the impact on existing residents and another evaluating the conditions		Framework.	
	for occupants of the new development. Reference to "no		An Infrastructure Delicer Dies has been	
	1 11 11 11 11 11 11		An Infrastructure Delivery Plan has been	

Person	Summary	Criteria	Response	Amendment
	worse off" principle.  Comments also on Atkins SA scoping report. Need to ensure existing residents do not suffer harm. Traffic congestion a reality due to lack of bridges across the Avon. Cycleways could have a role in Chippenham area but they need to be separated from the road e.g. Cocklebury Lane opportunity. Essential that Chippenham section of A350 is dualled. First Great Western should be mandated to introduce direct rail services from Melksham to London via Chippenham, to alleviate congestion. Queue lengths are not an adequate proxy for travel times – should measure door to door travel time.		prepared alongside the Core Strategy through which service providers have indicated the implications of further development on their services and their future needs. A template will be prepared for sites identified at Chippenham which will explain what infrastructure each site will be expected to provide on site on contribute to.  The framework includes a range of evidence much of which can be seen as assessing the effects on existing residents (e.g. flood risks, infrastructure requirements and transport assessment). Other evidence is more indirect in its effects on existing residents (e.g. biodiversity).  Comments on transport issues noted.	
	"Noise" indicator has been given insufficient weighting. Evidence base only applies to mitigation measures (not compensatory). A much broader set of issues create harm than stated e.g. longer travel times. No indication that this can be quantified so that the relative impact of different sites can be compared.	2	Comments noted. Evidence will inform the consideration of areas and sites. The weight attached to any particular criteria will depend upon what the evidence suggests.	
	Should also include reference to time "on" the primary road network i.e. time spent queuing on A350.	3	Comments noted.	
	Key issue is time it takes to make indicated journeys vs. time taken under potential developments – unclear how heat map approach will provide this comparison	4	Comments noted.	
	Visual amenity indicator supported, plus loss of distinctive village identity.	5	Comments noted.	
Chris Caswill	Reference to "at least" 2,625 dwellings should be deleted – as subject to numerous objections to Core Strategy, not been accepted by the Inspector, and leaves	General	The scale of housing requirement for Chippenham is expressed as a minimum reflecting the further work needed to	

Person	Summary	Criteria	Response	Amendment
Comment ID 23	Chippenham open to unlimited amount of new housing.  Failure to include any clear thresholds on deliverability and affordable housing.  Criteria fail to give weight to improving quality of life of residents.  Not weighting criteria would be unsound. Weightings should be devised and subject to public consultation.  Proposal to exclude land west of the A350 has not been robustly justified. SSAF criteria should be applied to all potential sites around town. No reason for A350 boundary.  DPD should not proceed until effective traffic assessment has been produced and subject to public consultation. Should include robust estimates of costs and deliverability of any proposed infrastructural changes.  Complaints about community (restricted invitations) developer (more representatives of Chippenham 2020 than other sites) forums held in April.		identify a pattern of development that can best realise the town's economic potential and provide strategic infrastructure that may be required. The level of greenfield development to be provided at the Town must be deliverable within the plan period and reflect the capacity of service and other infrastructure at the town.  The plan is required to be sound and one of the effects is that is effective and deliverable. Repeating this requirement is unnecessary. The level of affordable housing provision will be determined in accordance with the provisions set out in CP43 Providing Affordable Housing.  The weight attached to any particular criteria will depend upon what the evidence suggests.  The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  A transport assessment is being prepared. This will be made available as part of the evidence base. Assessment of site options will consider the detailed viability sites and infrastructure requirements.  Development west of the A350 is not being considered as part of the DPD.	

Summary	Criteria	Response	Amendment
Critoria fail to enocify any limitations on cumulative	5	The framework includes a range of evidence much of which can be seen as assessing the effects on existing residents (e.g. flood risks, infrastructure requirements and transport assessment). Other evidence is more indirect in its effects on existing residents (e.g. biodiversity)  The draft Strategic Site Assessment Framework has been the subject of a number of iterations with a range of interests and consultation open to all. Therefore no one interest can be said to have had undue influence on its content.	Add to evidence
development of green space around the town. Council failed to designate any areas of Green Belt around Chippenham.	3	impacts on green space around the town.	requirement for recreation potential under criterion 2: "Identification of existing recreational assets and description of role and importance and the scope to protect and enhance them."
incorrect and advantages developers with an interest in promoting nearby sites.	6	This reference has already been amended in advance of the published consultation draft.	
	General		
addressed through appropriate authorities.  Infrastructure requirements need to be outlined for		administrative areas and will be done so in collaboration with the preparation of neighbourhood plans.	
coherent strategy.  No significant mention of existing Brownfield sites within		An Infrastructure Delivery Plan has been prepared alongside the Core Strategy	
	Criteria fail to specify any limitations on cumulative development of green space around the town. Council failed to designate any areas of Green Belt around Chippenham.  Reference to Monkton Park as the town centre is incorrect and advantages developers with an interest in promoting nearby sites.  Major parts of strategic areas C and D part of Bremhill parish and Calne Community Area and should be addressed through appropriate authorities.  Infrastructure requirements need to be outlined for coherent strategy.	Criteria fail to specify any limitations on cumulative development of green space around the town. Council failed to designate any areas of Green Belt around Chippenham.  Reference to Monkton Park as the town centre is incorrect and advantages developers with an interest in promoting nearby sites.  Major parts of strategic areas C and D part of Bremhill parish and Calne Community Area and should be addressed through appropriate authorities.  Infrastructure requirements need to be outlined for coherent strategy.	The framework includes a range of evidence much of which can be seen as assessing the effects on existing residents (e.g. flood risks, infrastructure requirements and transport assessment). Other evidence is more indirect in its effects on existing residents (e.g. biodiversity)  The draft Strategic Site Assessment Framework has been the subject of a number of iterations with a range of interests and consultation open to all. Therefore no one interest can be said to have had undue influence on its content.  Criteria fail to specify any limitations on cumulative development of green space around the town. Council failed to designate any areas of Green Belt around Chippenham.  Reference to Monkton Park as the town centre is incorrect and advantages developers with an interest in promoting nearby sites.  Major parts of strategic areas C and D part of Bremhill parish and Calne Community Area and should be addressed through appropriate authorities.  General Planning for the growth of Chippenham's growth will inevitably involve other administrative areas and will be done so in collaboration with the preparation of neighbourhood plans.  An Infrastructure Delivery Plan has been

Person	Summary	Criteria	Response	Amendment
	town boundary.  Questions need for housing without additional employment.  Core Strategy Inspector's comments should be challenged before committing to DPD.		indicated the implications of further development on their services and their future needs. A template will be prepared for sites identified at Chippenham which will explain what infrastructure each site will be expected to provide on site on contribute to.	
	Need to consider potential flood issues in areas C and D.		Strategic sites are mixed use, not just employment and housing, and secure the provision of serviced employment land or business premises as a part of a larger development when individually speculative employment development would not be viable or too risky for the market.  The Council has accepted the Inspector's preliminary conclusions and his suggestion to prepare a Chippenham Site Allocations Plan.  No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood	
Crest	Previously submitted representations in respect of criteria	General	risk elsewhere including if development is proposed adjoining flood risk areas.  The weight attached to any particular	
Strategic Projects	set out in CP10. Criteria are too general and unlikely to be useful in a comparative site assessment exercise.	General	criteria will depend on what the evidence suggests. The Strategic Site Assessment Framework sets out the range of evidence	
Comment ID 25	The indicators are extremely detailed – difficult to identify the most important issues so crucial that there is weighting and prioritisation to make them more useful. Reference to NPPF 3 criterion of sustainable development as starting point. Deliverability of the sites		and indicators that will be used to select preferred areas and sites. Measurable indicators are suggested where appropriate but others will require judgements.	

The six criteria under CP10 will be used to compare site options in a preferred area.  The plan is required to be sound and one of the effects is that it is effective and deliverable. Repeating this requirement is unnecessary.  Comments noted.	
Comments noted	I I
Measurable indicators are suggested where appropriate but others will require judgements. The Framework describes what form of evidence is required against each measure or indicator.  Comments noted. The plan is required to	
	comments noted. The plan is required to e sound and one of the effects is that is ffective and deliverable. Repeating this equirement is unnecessary.

Person	Summary	Criteria	Response	Amendment
	Must be a method of comparatively assessing sites for allocation against this measure. Important when certain sites do not rely on new expensive infrastructure.			
	Situation similar for recreational and environmental attractiveness – clear that south performs stronger than alternatives sites in this respect but there is not a comparative methodology.			
	Criteria 3 and 4 do not have any specific evidence requirements, methodology, measurable or definable assessment criteria. Council must prepare transport evidence as required by NPPF.	3 & 4	Comments noted. Criteria has been amended in the Core Strategy. Transport Assessment is being prepared as part of the evidence base. No further change necessary	
	Indicators for criterion 3 sensible. Though no understanding of how sites will be comparatively assessed against these. If mitigation proposed it should be demonstrably deliverable.		necessary	
	Phasing of any transport infrastructure critical and is not mentioned e.g. until bridge built all traffic will go through town centre – the effect and risk of bridge not being delivered would be significant. In such circumstance, alternative sites would be preferable.			
	No reference to efficient use of existing infrastructure.			
	Criterion 4 makes no reference to viability of bus services. Current low patronage in Chippenham. Colocation of employment and housing will generate opportunities for 2 way trips in both morning and evening peaks thereby bolstering the viability of bus services.			
Ian James Comment	Complaints about developer and community forums. Reference to previous request to rerun the workshops which was refused.	General	Comments noted. The weight attached to any particular criteria will depend on what the evidence suggests.	
ID 26	willon was relused.		The four key criteria reflect requirements	

Person	Summary	Criteria	(December 2014)  Response	Amendment
Person	Add page numbers.  Matrix of weightings must be applied, so that sites can be eliminated at early stage and shortlist taken forward.  Four key criteria suggested: deliverability, affordable housing delivery, flood risk and protection of environment and biodiversity.  Council should show why sites west of A350 have been discounted.  Strategic Area C will create traffic infrastructure issue as no traffic can get to town centre without new bridge (cost of which is a risk for delivery). Also lack of clarity on what type of road proposed.  Against open-ended "at least" housing number reference for Chippenham.  Strategic Area C in Calne Area and part of Bremhill Parish where a neighbourhood plan is being prepared.	Criteria	or policy already in place either through national policy or the core strategy. It is unnecessary to repeat them. For instance, the level of affordable housing provision will be determined in accordance with the provisions set out in CP43 Providing Affordable Housing.  The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas  The scale of housing requirement for Chippenham is expressed as a minimum reflecting the further work needed to identify a pattern of development that can best realise the town's economic potential and provide strategic infrastructure that may be required. The level of greenfield development to be provided at the Town must be deliverable within the plan period and reflect the capacity of service and other infrastructure at the town.  Planning for the growth of Chippenham's growth will inevitably involve other administrative areas and will be done so in collaboration with the preparation of	

Person	Summary	Criteria	Response	Amendment
			neighbourhood plans.	
	Distance to M4 – transport study should acknowledge	1	A transport assessment is being prepared	
	that A4069 is narrow and not suitable for HGV use.		as part of the evidence base.	
	Distance from railway station – proposed developments should be to employ people locally so railway station a less realistic measurement than high street. Should be assessed by travel time on road. Walking/cycling to railway station is unrealistic in winter/ with shopping and more to do with leisure so not relevant.  Speed of delivery - weighting to committed builders able to deliver development. Risk of allowing agent to sell off parcels of land to builders – may not deliver		Criteria 2 refer to both accessibility to the town centre as well as the railway station.  The weight attached to any particular criteria will depend on what the evidence suggests.	
	infrastructure.			
	Noise contamination and other pollution – close attention should be given to pollution in the event of encroachment into green space.	2	Noise is a sub indicator of criteria 2. It will include identification of all potential sources of harm including road noise.	
	Threats to wildlife and waterways should be considered.		The likely impact of artificial light is not considered to vary so markedly between different strategic areas as to be a significant factor in disguising one strategic area or site option from another. Sites will be expected to be of a good quality design in accordance with Core Strategy CP57 Ensuring High Quality Design and place shaping.	
			Criteria 5 seeks a positive improvements to biodiversity.	
	Landscape impact – reference to Maud Heath's	5	Comments noted. Landscape assessment	
	causeway, a recognised monument. Flooding risks		evidence will consider the role and	
	damaging this historical site. Evidence needed for		importance of the cauaseway. No	
	Environment Agency to guarantee protection of		development will be proposed in flood risk	

Person	Summary	Criteria	Response	Amendment
	properties and land in the area.		areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.	
Richard Walker Comment ID 27	Langley Burrell just started process of preparing a neighbourhood plan.  Issues with Barrow Farm north of Chippenham application.  Weight should be given to historical setting of Langley Burrell – which includes 42 listed buildings. Proper archaeological survey required.  Suggested amendments to CP10 – to strengthen emphasis on historical evidence, strengthen criteria for infrastructure to be of a high standard, identify areas of flood risk and drainage issues, clarify if there should be a buffer zone around designated conservation area, clearer policy on preservation of smaller villages.  Strengthen criteria for infrastructure to be of a high	General 2	No changes necessary.  Criteria 5 will include consideration of the impact on heritage assets.  A landscape setting assessment looking in detail at all strategic areas will consider landscape character, features and sensitivity to an appropriate level of detail. It has been commissioned to describe and evaluate the relevant evidence requirements listed.  The Core Strategy policies provide the planning policy position for villages.  Comments noted. Appropriate	
	standard  Identify areas of flood risk and drainage issues	6	infrastructure is identified as part of the Infrastructure Delivery Plan.  Comments noted. This information will be presented as a part of the Plan's preparation.	
Richard Walker Comment ID 28	Evidence of actual flooding should be good enough to class it as high risk and reason for refusal.  Reference to recent flooding at new developments (outside of Chippenham)  SUDS will not alleviate underlying problems of landscape and soil type.	6	No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas. This will address the issues raised around SUDS, recent flood events and what measures may be a necessary part of any development.	

Person	Summary	Criteria	(December 2014)  Response	Amendment
	There has been recent flowing Langley Burrell.  Flood relief provision should be identified as a planning condition.			
Richard Hames Comment IDs 29, 30 and 31	Criteria should be weighted – most important components are: deliverability; fixed maximum figure for number of new houses, absolute requirement for affordable housing (at least 25%), Environment Agency must be satisfied that any development will not result in any additional run off.	General	The plan is required to be sound and one of the tests is that it is effective and deliverable.  Other aspects form part of either national policy or the core strategy. Repeating requirement is unnecessary.	
	Need to clarify weighting and mathematical basis for scoring of each indicator.  Council need to clarify exclusion of land west of the A350.  Query about whether there should be a sub criteria dealing with rural buffer zones.  Query about what weight is given to a neighbourhood plan.		The scale of housing requirement for Chippenham is expressed as a minimum reflecting the further work needed to identify a pattern of development that can best realise the town's economic potential and provide strategic infrastructure that may be required. The level of greenfield development to be provided at the Town must be deliverable within the plan period and reflect the capacity of service and other infrastructure at the town	
			The core strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  A landscape setting assessment looking in detail at all strategic areas will consider landscape character, features and sensitivity to an appropriate level of detail. It has been commissioned to describe and evaluate the relevant evidence requirements listed. This will help to	

Person	Summary	Criteria	Response	Amendment
			identify features or characteristics requiring particular protection. This will accord with core policy 51. Biodiversity evidence will identify important characteristics, corridors and features that need special protection, such as a buffer in accordance with core policy 50.  A neighbourhood plan is an equal part of the development plan to Chippenham Site Allocations Plan. It deals with nonstrategic issues and must be general conformity with the policies and proposals of the core strategy.  The weight attached to any particular criteria will depend on what the evidence suggests.	
	Emphasis on links to station by road.  Suggested gateway to Chippenham at J17 with free electric bus service.	1	For the transport assessment, distances will be measured by road.  Development west of the A350 is not being considered as part of the DPD. The Core Strategy has not identified land west of the A350 as an appropriate location to consider for the identification of strategic sites. The reasons are set out in a separate background paper.  The Chippenham Site Allocations Plan considers expansion of the built up area to meet the town's future needs and not areas elsewhere outside the Plan area.	
	Query as to whether this would cover road noise and	2	Noise is a sub indicator of criteria 2. It will	

Person	Summary	Criteria	Response	Amendment
	light pollution.  Impact on schools – would a new secondary school be needed?		include identification of all potential sources of harm including road noise.  The scale of development envisaged by the core strategy does not justify an additional secondary school.	
	Town centre must be defined e.g. Neeld Hall	3	Agreed. Work on reviewing the extent of the primary retail frontage has not been completed, therefore this suggested location should be substituted.	Reference Neeld Hall as town centre under criterion 3.
	Town centre must be defined e.g. Neeld Hall  Has council considered that solar powered cars might be available in future and that short term loss of green space not needed.	4	Agreed. Work on reviewing the extent of the primary retail frontage has not been completed, therefore this suggested location should be substituted  No the Council is not considering solar powered cars. There is insufficient evidence at this time to include it for consideration as part of plan making.	Replace "(Primary retail frontage)" with Neeld Hall under criterion 4
	Scale of development – evidence should include important private and public views. Need to list which views that will be used in the assessment and open to public consultation.  Objective should be to preserve and enhance local biodiversity. Council should provide list of locations where visual impact is unattractive.  Connectivity to public rights of way – should add "without affecting current rights of way and surrounding area". Reason - access could be improved but enjoyment be ruined	5	A landscape setting assessment looking in detail at all strategic areas will consider landscape character, features and sensitivity to an appropriate level of detail. It has been commissioned to describe and evaluate the relevant evidence on the aspect suggested.  Evidence on biodiversity will identify areas and characteristics requiring protection plus scope to improve biodiversity as a part of development.	
	Evidence add at end "so that no additional water at all enters the Rivers Avon and Marden in a 1 in 1000 year	6	The criterion reflects broadly national policy. The rate of run-off a development	

Person	Summary	Criteria	Response	Amendment
	event due to such development".  It should be clarified to make clear the intention that surface water management should reduce run off from current amounts.		may create is only one of several other aspects that need to be considered.	
Sandra Hames Comment ID 32	Preferred areas and site options should meet minimum requirements, a gateway, that ensures:  They can be delivered on time with all promises fulfilled The maximum number of houses will not exceed a specified number. A minimum number of low cost housing as many in Chippenham can not afford current rents. No additional risk of flooding however severe the weather due to development	General	The plan is required to be sound and one of the tests is that it is effective and deliverable - and 'promises fulfilled.'  The scale of housing requirement for Chippenham is expressed as a minimum reflecting the further work needed to identify a pattern of development that can best realise the town's economic potential and provide strategic infrastructure that may be required. The level of greenfield development to be provided at the Town must be deliverable within the plan period and reflect the capacity of service and other infrastructure at the town  A scale and form of affordable housing will be sought in accordance with core policy 43 of the core strategy.  No development will be proposed in flood risk areas. The evidence sought revolves around the impact of development on flood risk elsewhere including if development is proposed adjoining flood risk areas.  Development will includes measures to reduce or at least avoid increasing flood risk elsewhere, in accordance with national policy.	

Chippenham Site Allocations Plan

This document was published by the Spatial Planning team, Economic Development and Planning, Wiltshire Council. For further information please visit the following website: www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/ chippen ham site allocation splan. htm







# **Chippenham Site Allocations Plan**

# Report of the Neeld Hall event on 16 June 2014



#### Wiltshire Council

Information about Wiltshire Council services can be made available in other formats (such as large print or audio) and languages on request. Please contact the council on 0300 456 0100, by textphone on (01225) 712500 or by email on customerservices@wiltshire.gov.uk.

如果有需要我們可以使用其他形式(例如:大字體版本或者錄音帶)或其他語言版本向您提供有關 威爾特郡政務會各項服務的資訊,敬請與政務會聯繫,電話:0300 456 0100,文本電話:(01225) 712500,或者發電子郵件至:customerservices@wiltshire.gov.uk

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Chippenham Site Allocations Plan

Record of Chippenham Area Board Public Meeting

16<sup>th</sup> June 2014

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Appendix One: Item in parish newsletter

Appendix Two: Copy of email sent out to advertise the Chippenham Area Board public meeting

Appendix Three: Presentation

# Purpose of the meeting

- 1.1 The public meeting was convened by the Chippenham Area Board to hear about development planning for the community area, including an explanation of the role and preparation of the Chippenham Site Allocations Plan. All individuals and organisations who had commented previously on earlier planning policy documents relating to Chippenham were informed of the event. It was also advertised through the Chippenham, Corsham and Calne Area Board networks, Wiltshire Council's Parish newsletter and at Wiltshire Council's Monkton Park office (see Appendix One).
- 1.2 The meeting took place from 7.15pm to 9.00pm at Neeld Hall, Chippenham on 16<sup>th</sup> June 2014. This is a record of the presentation made at the meeting and the issues raised in the discussion that followed.
- 1.3 Approximately 110 people attended. Wherever possible, attendees will continue to be informed of progress in the preparation of the Chippenham Site Allocations Plan and future opportunities to comment on the proposals.

#### Context

### The Wiltshire Core Strategy

- 2.1 The emerging Wiltshire Core Strategy provides the context in which the Chippenham Site Allocations Plan will be prepared. The Wiltshire Core Strategy sets out the objectives and planning strategy for the whole of Wiltshire. It also establishes a settlement hierarchy and sets levels of growth for each of the County's community areas and significant settlements over the Plan period of 2006-2026.
- 2.2 A draft of the core strategy is being examined by an independent inspector appointed by the Secretary of State to assess the soundness of the Plan.

# The Chippenham Site Allocations Plan

- 2.3 The need for a site allocations plan specific to Chippenham has come about because of recent changes to the Wiltshire Core Strategy. Following the examination in public on the draft Wiltshire Core Strategy that ended in July last year, in December 2013 the independent Planning Inspector appointed by the Government to examine the core strategy issued his preliminary findings.
- 2.4 Specifically in relation to Chippenham, the Inspector highlighted issues regarding the assessment of options for strategic sites at the town. He suggested that the strategic site allocations be removed from the core strategy to allow the council to review its approach to development allocations at the town. He indicated that this could be done through a new development plan document, so as not to hold up progress with the submitted core strategy.
- 2.5 In response to the Inspector's comments, the Council is preparing a Chippenham Site Allocations Plan. This is intended to ensure that specific development sites are allocated, to fulfil the growth planned for the town over the period to 2026. The document will also present policies designed to enable the delivery of priority regeneration schemes as set out in the draft Chippenham Town Centre Masterplan.

2.6 The Chippenham Site Allocations Plan will include proposals and associated policies designed to be in general conformity with the emerging Wiltshire Core Strategy and National Planning Policy Framework. It will cover the geographic area of Chippenham and its setting, which includes parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town.

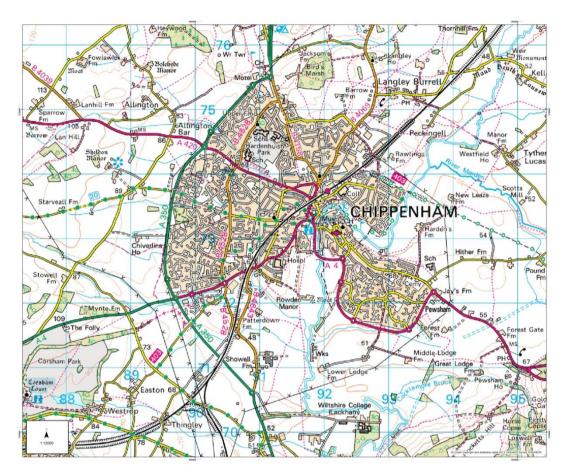


Figure 1: Chippenham Site Allocations Plan Area

2.7 Further information about the Chippenham Site Allocations Plan can be found on the council's website at: http://www.wiltshire.gov.uk/chippenhamsiteallocationsplan.htm.

#### The Wiltshire Housing Site Allocations Plan

- 2.8 The inspector examining the soundness of the Wiltshire Core Strategy has also suggested that the requirement for new housing in Wiltshire over the plan period 2006-2026 should be increased from 37,000 new homes to 42,000.
- 2.9 Wiltshire Council has revised housing proposals for each of the areas and settlements identified in the core strategy. It is preparing a Wiltshire Housing Site Allocations Plan to supplement the land for housing development and ensure an adequate supply of land in each of the County's housing market areas.
- 2.10 The Plan will review settlement boundaries of designated large villages in the Chippenham Community Area and in so doing may consider allocating land for housing development. This work will be done in collaboration with Neighbourhood Plans where they are being prepared.

2.11 Further information about the Wiltshire Housing Site Allocations Plan can be found on the Council's website at:

<a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshsgsiteallocationsplan.htm">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshsgsiteallocationsplan.htm</a>

# **Preparing the Chippenham Site Allocations Plan**

- 3.1 Wiltshire Council published its intention to prepare the Chippenham Site Allocations Plan in March 2014 and invited comments on the scope of the plan during a six week consultation period running from Monday 24 March until Monday 5 May 2014. The results of this consultation exercise are reported in a separate document.
- 3.2 As part of the initial stages of preparing the Plan, two stakeholder meetings were held in April 2014 to raise awareness and understanding of the emerging plan, and provide councillors (as representatives of their local community) and prospective developers, with the opportunity to discuss the scope of the plan and comment on a draft methodology for the assessment of sites.
- 3.3 The findings of these two events informed the development of the process which will be used to support the identification of sites in the town. The outcome was a draft Strategic Site Assessment Framework which was then published for consultation. All those who had previously commented on development plan issues were informed of its publication. At the same time, web pages were updated explaining the role of the Plan and the work done so far. Six hundred people were contacted by email or post. These included land owners and agents who registered an interest through the Strategic Housing Land Availability Assessment. Local Parish and Town Councils and duty to co-operate bodies were also informed and asked for input. The letter and e-mails circulated also raised awareness of the public event at the Neeld Hall (see Appendix Two).

# Record of the public meeting

4.1 The meeting was chaired by Councillor Desna Allen (Vice Chairman, Chippenham Area Board). Alistair Cunningham (Associate Director, Economic Development and Planning, Wiltshire Council) gave a presentation which followed the agenda set out below (attached at Appendix Three). Officers from Spatial Planning at Wiltshire Council were also available to help answer questions before, during and after the meeting.

## **Agenda**

Date: Monday 16th June 2014

Time: 19:15 - 21:00

Venue: Neeld Hall, Chippenham

- 1. Context Legislation and National Policy
- 2. Wiltshire Core Strategy
- 3. Chippenham Site Allocations Plan
- 4. Next Steps
- 5. Discussion and Questions

The main issues and questions raised during the presentation and the discussion that followed are summarised below.

#### Notes of main issues and questions raised during the meeting

#### Issue raised

#### Discussion of issue raised

No strategic areas west of the A350

There were no strategic areas identified west of the A350 and this was considered a questionable and inequitable presumption. Options for development should and were already being considered in this area; evidence of which were large proposals under discussion for a distribution centre.

The River Avon to the east of the town was a barrier to development just as much as the A350.

The Strategic Economic Plan highlighted the role of the A350 for growth and investment; this suggests that this area should be a focus for development.

**Council's response**: West of the A350 does not represent a set of reasonable options for allocating a strategic site which includes a mix of homes and jobs to support Chippenham; the separation caused by the A350 and impact of traffic generation on junction capacity of the A350 were two factors. This did not necessarily preclude development west of the A350 for non-residential uses, but this road did represent a clear and logical boundary to the town.

The River Avon does represent a barrier to development but potentially not an insurmountable one in the same sense or degree as the A350.

An 'at least' housing requirement

The reference to 'at least' did not provide a cap to possible scales of development. The rationale for including the reference, to provide for if need be, necessary infrastructure, might justify large scale development solely in order to underwrite an eastern ring road. Current rates of house sales would not support this.

Council's response: The 'at least' reference allowed flexibility to provide for infrastructure but was not open ended. It was essential that the Plan proposed realistic levels of development that could be delivered in the Plan period. This factor caps the scale of development.

Planning policy for large villages

What is being proposed for large villages?

**Council's response**: Large villages would be considered through the emerging Wiltshire Housing Site Allocations Development Plan Document. This planning document will review settlement boundaries and possibly identify land for housing development.

A draft methodology would be available for comment next month and this would be followed up by a dialogue with Parish Councils. Draft proposals could be published early next year.

Planning policy for small villages

Do small villages have settlement boundaries?

**Council's response**: There were no settlement boundaries around small villages. New housing on infill plots only would be acceptable. Neighbourhood Plans could be prepared to provide local policy and proposals that met a local community vision.

How to measure the criteria

It was not clear how the criteria in Core Policy 10 would be measured.

**Council's response**: The draft Strategic Site Assessment Framework explains how the Council was proposing to use the criteria under Core Policy 10. The framework was in draft and comments are invited on what may have been omitted or should not be included.

The justification for allocating mixed use sites

It was not clear why the Chippenham Site Allocations Plan was only allocating strategic sites for mixed use development and could not identify separate sites for housing or employment development.

**Council's response**: Sites solely for employment use are unlikely to be developed. Speculative commercial development was generally unviable in Wiltshire. Housing development would therefore take place without employment land being developed, inevitably increasing net out-commuting and the dormitory settlement role of the town.

Weighting the importance of criteria

There was some discussion about how the Council would compare the criteria and indicators in the framework and come to a decision. The framework should make explicit the importance of each criteria and indicator and there should be a clear mechanism to give scores for each.

**Council's response**: Currently the draft Strategic Site Assessment Framework does not weight the criteria or indicators. It would be helpful to hear people's views as to whether they should do and if so, how and why.

Community infrastructure levy funds

There was some concern about how CIL funds would be distributed and whether the public were being consulted on priorities for spending. Would, for example, funds be re-distributed from Chippenham to other parts of Wiltshire?

'Other infrastructure' should be defined and there needs to be a set minimum affordable housing requirement.

**Council's response:** A principal justification for CIL is that it addresses the impact of development. A list of types of infrastructure that the Council might fund, in whole or in part, through CIL, i.e. the

draft Regulation 123 List, was the subject of consultation (between January and February 2014). The Council will publish a final Regulation 123 List upon adoption of the CIL charging schedule (estimated in early 2015). The final list is likely to identify specific infrastructure projects that have been prioritised through discussion between the Council, service providers and the community. Parish and Town Councils would receive 15% of CIL funds gathered from development in their administrative area. This rises to 25% when a Neighbourhood Plan is in place.

Community involvement

The preparation of a Neighbourhood Plan could put the community in charge. There should be the opportunity for the community to have a dialogue directly with developers. This meeting only contacts a very narrow section of the community.

Council's response: Chippenham Town Council was considering whether it should prepare a Neighbourhood Plan. The Chippenham Site Allocations Plan was revisiting issues that had been discussed in detail over recent years; discussions that included school children and a wide selection of the community. The feedback from previous discussions was influencing the Plan's development.

Defining the town centre

There should be a specific, accurate location to measure accessibility to the town centre, not Monkton Park. The Town Hall was suggested as an alternative.

**Council's response**: The current draft of the Strategic Site Assessment Framework refers to the Primary Retail Frontage, in answer to criticism of Monkton Park being selected.

Transport assessment

The transport work was at fault in the core strategy evidence base. There was concern that this would not be remedied.

Council's response: New transport consultants have been appointed to do the work on transport afresh. Their work goes in parallel with the Chippenham Site Allocations Plan methodology. Information on the transport work along with other areas will be made available on the Council website.

Housing requirement

How has a requirement for new housing been set and what is the justification for them.

**Council's response:** The Council proposed levels of housing needed over the plan period (2006-2026) in a draft core strategy. The justification for this requirement is set out in detail in a topic paper<sup>1</sup>. This has been subject to public consultation and has been assessed

<sup>&</sup>lt;sup>1</sup> Topic Paper 15 Housing Requirement Technical Paper, Feb 2012 (TOP/21) <a href="http://www.wiltshire.gov.uk/corestrategydocument?directory=Topic%20Papers&fileref=15">http://www.wiltshire.gov.uk/corestrategydocument?directory=Topic%20Papers&fileref=15</a>.

by an independent inspector examining the soundness of the Plan. He concludes that the Plan requirements for Wiltshire need to be increased. The Council's view on the implications for Chippenham and elsewhere are set out in addendum to the topic paper<sup>2</sup>.

4.2 The opportunity to comment on the draft assessment framework by 30 June was emphasised throughout the meeting.

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<sup>&</sup>lt;sup>2</sup> Topic Paper 15 Addendum Housing Requirement Technical Paper, Feb 2014 (EXAM/84) <a href="http://www.wiltshire.gov.uk/wcs-exam84-topic-paper-15-addendum-housing-requirement-technical-paper-final.pdf">http://www.wiltshire.gov.uk/wcs-exam84-topic-paper-15-addendum-housing-requirement-technical-paper-final.pdf</a>.

# **Appendix One: Item in parish newsletter**



# Newsletter

#### Parish newsletter

#### Week commencing 2 June 2014

This week we are talking about Individual Elector Registration, Miliatry Basing for Salisbury Plian and future plans for Chippenham among other things.

## First World War Commemoration Event

#### **Tidworth Military Cemetery – 30 July 2014**



You are invited to attend a county-wide First World War Commemoration Event on Wednesday 30 July at 10am at Tidworth Military Cemetery.

This event will be for communities across the county to come together to mark and commemorate the sacrifice made by 10,000 soldiers from Wiltshire during the First World War.

Each fallen soldier will be represented on a named cross – the names researched, and the crosses produced by Wiltshire school children. Each cross will be placed on a wall of remembrance which will provide the focus for this special event.

This event is open to anyone who wishes to attend the service of remembrance and reflect on the huge sacrifice made by so many from Wiltshire. Please extend this invitation in your local community as there is the capacity to host up to 10,000 attendees at the cemetery and we recognise that many people will want to participate and show their personal respect for those who lost their lives.

Tidworth Military Cemetery, which contains burials of both wars, was directly connected with training grounds on, or near, Salisbury Plain. There are 417 First World War graves many of them Australian or New Zealand servicemen, 106 Second World War graves and 40 war graves of other nationalities.

Parking will be adjacent to the cemetery and refreshments will be served.

We look forward to seeing you on 30 July, and to welcoming you to the commemoration event.

Kind regards

Jane Scott OBE, Leader Wiltshire Council and Brigadier Piers Hankinson, 43 Wessex Brigade

# Individual Elector Registration (IER)

A new scheme of electoral registration is being introduced across the country, and the transition from the present system to the new will begin on 10 June this year.

All currently registered electors will have their name and address checked against government records so that they can be confirmed under IER. The vast majority of those on the register will be automatically transferred to the 'IER register' without having to do anything.

Each currently registered elector will then receive a letter from the Electoral Registration Officer to let them know that either:

- they have been confirmed and successfully transferred to the 'IER register' and do not need to do anything further, or
- they need to provide additional information to their Electoral Registration Officer in order to be registered under IER.

With IER, for the first time, new registrations can be completed on line at <a href="www.gov.uk/register-to-vote">www.gov.uk/register-to-vote</a> IER will make registering to vote safer and more convenient.

# **Chippenham and the Chippenham Community Area**

Wiltshire Council is responsible for planning the future growth of communities in Wiltshire. Policies for the scale and general direction of growth are being determined through the Wiltshire Core Strategy and include proposals for Chippenham.

Decisions about where the specific sites to deliver growth will be are being made through the Chippenham Site Allocations Development Plan.

You are invited to a special Chippenham Area Board event to hear more about how this plan is progressing and learn more about how you can help inform and shape the content.

A short update will also be provided on the Wiltshire Housing Site Allocations Development Plan which is the plan looking to review settlement boundaries throughout Wiltshire.

You are invited to attend the meeting, which will take place at the **Neeld Hall** on **16 June 2014** from **7.15pm.** To book your place please follow this link: <u>Future Development at Chippenham and the Chippenham Community Area</u>

# **Gypsy and Traveller Accommodation Needs**

Opinion Research Services (ORS) has recently been commissioned by Wiltshire Council's Spatial Planning Team to undertake a comprehensive Gypsy and Traveller Accommodation Needs Assessment in the area.

To inform this assessment we are carrying out a small survey with Parish and Town Councils in the area. We would be grateful if you could spare some time to answer a few questions. ORS will be contacting all parish councils by email from Thursday 5 June onwards and provide you with an electronic copy of the questionnaire. Hard copies can be made available upon request.

Any information you can give would be very helpful. Your views will be treated in the strictest confidence. ORS operate within the boundaries of the Data Protection Act and therefore ensure that your responses remain entirely confidential.

Thanks again in advance – your cooperation would be very much appreciated. If you have any queries please do not hesitate to contact Ciara Small at ORS on 01792 535323.

# Military Basing Plans for Salisbury Plain

As part of the Army's Basing Programme, an additional 4,300 military personnel and their families (approximately 3,300 dependants) will be moving to Wiltshire by 2019.

The Ministry of Defence's (MOD) estate management organisation – Defence Infrastructure Organisation (DIO), has put together a Masterplan which details proposals for delivering the additional infrastructure required. The DIO has worked with Wiltshire Council and partners to ensure the right level of facilities and services, including healthcare and education provision, are in place in time for the relocation of service personnel and their families.

Last night (May 28 2014) a special meeting took place, hosted by Tidworth Area Board, at the Tidworth Garrison Theatre, where the DIO presented the plans and answer questions, alongside representatives from the Army and Wiltshire Council.

People can view the Masterplan document at <a href="www.gov.uk/dio">www.gov.uk/dio</a> and at Salisbury, Tidworth, Ludgershall, Amesbury and Durrington libraries from May 20 until June 17 2014.

The Masterplan details proposals for delivering the additional infrastructure required by the Army in the Salisbury Plain area which will include:

Up to 1,300 new homes for service families;

New accommodation blocks for single soldiers:

Construction and conversion of other buildings, such as garages, armouries, offices and mess facilities: and

Future plans on the training estate.

All intended developments will be subject to the normal planning application process and Environmental Assessments. These will be submitted once the proposals have been finalised and all internal MOD approvals have been given.

After reviewing more than 300 comments received during the public consultation period, DIO has updated the Masterplan to take account of this feedback. A 'Statement of Community Involvement' outlines all comments received during the consultation and demonstrates how they have been considered in drawing up the document This will be published alongside the Masterplan.

The Masterplan and Statement of Community Involvement are also available at <a href="www.army.mod.uk/basing">www.army.mod.uk/basing</a> . DIO will submit the final Masterplan to Wiltshire Council's Strategic Planning Committee in July 2014

# **Quick links**

- Area Board information www.wiltshire.gov.uk/communityandliving/areaboards.htm
- All the latest news releases www.wiltshire.gov.uk/latestnews.htm

- Community virtual noticeboards www.wiltshire.gov.uk/ourcommunitymattersblogsites.htm
- Recycle for Wiltshire www.recycleforwiltshire.com
- Roadworks www.wiltshire.gov.uk/roadshighwayspavements/roadworks.htm
- Tree wardens for Wiltshire www.wiltshiretreewardens.co.uk
- What's on in Wiltshire www.wiltshire.gov.uk/leisureandrecreation/whatson.htm
- What's on at City Hall in Salisbury www.cityhallsalisbury.co.uk

The latest news from the council is available on the <u>full news listing</u> pages of the website.

Appendix Two: Copy of email sent out to advertise the Chippenham Area Board public meeting

 From:
 Spatial Planning Policy

 To:
 Spatial Planning Policy

 Cc:
 McCombe. Tim

Subject: Chippenham Site Allocations Development Plan Document

**Date:** 02 June 2014 14:52:23

#### **Chippenham Site Allocations Development Plan Document**

Dear Sir / Madam,

We're contacting you because you've previously been interested in planning and development issues about Chippenham. Consequently, we thought you would be interested in a new Wiltshire Council web page, where you can find information about the Chippenham Site Allocations Development Plan Document and how to get involved in its preparation.

This new Plan will set the long term pattern and direction of growth for the town's expansion in the period to 2026. Its main purpose is to identify strategic mixed use sites for businesses, new homes and the infrastructure necessary to support development. Further information on the Plan can be found via the <a href="Chippenham Site">Chippenham Site</a> Allocations DPD webpages

The Chippenham Area Board is hosting an event where you can hear more about how this plan is progressing and learn more about how you can inform its content. If you would like to attend the meeting, which will take place at the Neeld Hall on 16 June 2014 from 7.15pm and haven't registered already please do so via this link to the <u>Area Board events page.</u>

It is our intention to let you know whenever new information is available so you can follow the Plan's preparation. We would welcome your views or questions at any time. Over the next few weeks there is the opportunity to comment on a draft of the proposed assessment framework the Council will use to assess the suitability of locations and sites to accommodate growth at Chippenham. More details are available on the web site.

If you no longer want to be involved please let us know using this email contact and we can remove you from our mailing list.

spatialplanningpolicy@wiltshire.gov.uk

Regards

Georgina Clampitt-Dix Head of Spatial Planning **Appendix Three: Presentation** 

# **Future Development at Chippenham**

16 June 2014

Alistair Cunningham
Associate Director, Economic Development &
Planning



# Agenda

- 1. Context Legislation & National Policy
- 2. Wiltshire Core Strategy
- 3. Chippenham Site Allocations Plan
- 4. Next steps
- 5. Discussion and Questions



## **Context - Legislation**

- · Plan led system
- "Planning applications should be determined in accordance with the development plan unless material considerations indicate others"

(Section 38, Town and Country Planning Act)



# Context - National Policy

- National Planning Policy Framework (NPPF) Government policy
- · Aim to help achieve sustainable development
  - 3 dimensions (economic, social & environmental)
- · Presumption in favour of sustainable development
- For plan making, this means:
  - Pro growth i.e. meeting development needs of the area
  - "...unless any adverse impact of doing so would significantly and demonstrably outweigh the benefits"



## Wiltshire Core Strategy

- · Key part of development plan
- · Overall strategic planning policy for Wiltshire
- Draft plan being examined by an independent Inspector appointed by Secretary of State
- Identifies level of growth, how and where should take place
- Plans for the period 2006 to 2026



## Wiltshire Core Strategy (cont.)

- Draft Plan proposed:
  - at least 37,000 new homes over period 2006 to 2026
  - 178 hectares of employment land 2011 to 2026
- Identifies Principal Settlements strategically important employment and service centres, focus for development

Chippenham, Salisbury, Trowbridge

 4,000 new homes and 26.5 hectares of employment land at Chippenham including Strategic Site Allocations



## Wiltshire Core Strategy (cont.)

- Not all about Chippenham
- Identifies Large Villages development to support local housing needs, improve employment, services and facilities

Christian Malford, Hullavington, Kingston St Michael, Sutton Benger, Yatton Keynell

· Identifies Small Villages - development limited to infill



# Wiltshire Core Strategy - Update

- Wiltshire Core Strategy examination hearing sessions closed July 2013
- Inspector's letter December 2013
- · Further changes in response to areas of concern raised
  - Higher housing requirement (increase by 5,000)
  - Approach to Chippenham site allocations
- Council to prepare two new development plan documents
  - Wiltshire Housing Site Allocations Plan
  - Chippenham Site Allocations Plan



# Wiltshire Housing Site Allocations Plan

#### Key elements will be:

- · A review of settlement boundaries
- Identification of non-strategic housing sites



## What this means for Chippenham

#### **Core Policy 10: Chippenham Community Area Strategy**

- 5,090 homes to be delivered in community area
- At least 4510 homes to be delivered at Chippenham (increase of 510)
- 580 homes to be delivered in the rest of the community area (increase of 80)
- · 26.5ha of employment land
- · No strategic sites identified



## Chippenham Site Allocations Plan

The role of the Chippenham Site Allocations Plan is to identify:

- 26.5ha of land for employment
- at least 2,625 new homes (North Chippenham provides for 750 of these)
- · facilities and infrastructure to support growth

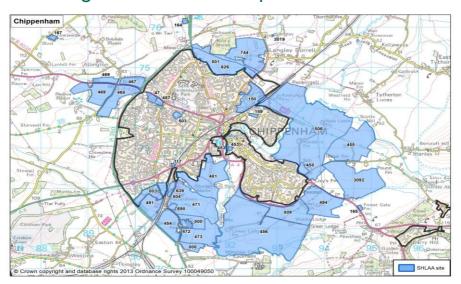


# Preparing the Chippenham Site Allocations Plan

- The Council is committed to producing a robust Plan as soon as possible to deliver plan-led growth at the Town
- · There is significant developer/land owner interest
- Transparent and fair process for assessing different sites to identify the best ones
- Working towards consultation draft Plan for October-November 2014



# Making sense of all the options: the sites



# Issues raised previously

- Employment development is essential to address outcommuting
- Effect on the landscape setting, designated sites and surrounding settlements e.g. Lacock; Tytherton Lucas
- Infrastructure improvements particularly in relation to transport are essential
- Regeneration in the town centre and reuse of brownfield sites in the town



# Making sense of all the options: New criteria (Core Policy 10)

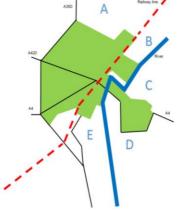
The new criteria include:

- mixed use focus employment alongside housing
- timely delivery of facilities and infrastructure to support growth
- Improvements to primary road network/impacts on the town centre
- Improved choice in sustainable transport
- Acceptable landscape impact
- Improved biodiversity and access to the countryside
- Avoid areas of flood risk and improve surface water management



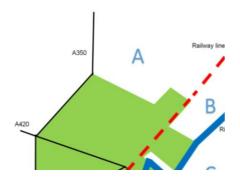
# Making sense of all the options : Strategic areas

- Barriers divide Chippenham into broad 'strategic areas' such as main roads, rivers and the railway line
- The plan will assess how each of these areas perform against criteria contained in new Core Policy 10.





## Strategic sites



The DPD will assess different site options within the preferred area(s) against the same criteria contained in new Core Policy 10 and select a preferred site(s).



## **Transport Assessment**

- Atkins Consultants appointed
- Purpose: To enable the Council to demonstrate and articulate why certain areas are preferable to others in transport terms.
- Stage 1: Identify strategic areas, or part of strategic areas, where development may be preferable.
- Stage 2: A more detailed analysis of specific sites within an area.
- Map based representation, reasoned argument and narrative will be used. A quantative scoring process is to be avoided as this oversimplifies the analysis.



# Next Steps - How can you help?

- Opportunity to comment on Strategic Site Assessment Framework
- See hand outs for more information
- Comments requested by 30 June 2014



#### The timetable

- A consultation draft Plan for October-November 2014
- Submission to Secretary of State in March 2015
- Examination (including hearing and receipt of Inspector's Report) March - June 2015
- Adoption July 2015



# **Discussion and Questions**



# Chippenham Site Allocations Plan

Chippenham Settlement Boundary Review

Informal consultation with town and parish councils Report of Consultation

January 2015

## **Contents**

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#### **Background**

- 1.1 The informal consultation of the Chippenham Settlement Boundary Review was carried out to help inform the preparation of the Chippenham Site Allocations Plan (Development Plan Document). Parish and Town Councils covering areas which abut Chippenham's settlement boundary were sent information regarding the review of Chippenham's boundary in relation to their parished area. The aim of the consultation was to seek views on the methodology used and the proposed revisions to its boundary, to inform the preparation of the Chippenham Site Allocations Plan. The boundary that was circulated for discussion is attached at Appendix C.
- 1.2 The Chippenham Settlement Boundary Review consultation was separate from, but ran alongside, a wider consultation on settlement boundaries, which was being completed to inform the Wiltshire Housing Site Allocations Development Plan Document. This review related to all other settlements with a defined boundary.
- 1.3 A review of all settlement boundaries (in planning policy terms known as Limits of Development) included on the Wiltshire Proposals Map is needed because the lines as currently drawn were defined as part of early local plans, some as old as 2006. Currently the settlement boundaries were delineated using different principles depending on which part of the county a settlement was located. The purpose of the review is to update all boundaries to a common set of underlying principles. (See explanatory leaflet circulated as part of the informal consultation at Appendix B.)

#### Context

#### The Wiltshire Core Strategy

- 2.1 The emerging Wiltshire Core Strategy provides the context in which the Chippenham Site Allocations Plan will be prepared. It sets out the objectives and planning strategy for the whole of Wiltshire. It establishes a settlement hierarchy and sets levels of growth for each of the County's community areas and significant settlements over the Plan period of 2006-2026.
- 2.2 The Wiltshire Core Strategy was adopted on 20 January 2015. The application of many policies within this plan is determined by defined settlement boundaries known as Limits of Development.
- 2.3 Further information about the Wiltshire Core Strategy can be found on the council's website at:

  <a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshirecorestrategy.htm">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshirecorestrategy.htm</a>

#### The Chippenham Site Allocations Plan

2.3 The Wiltshire Core Strategy does not identify specific sites for development at Chippenham. Instead it identifies the proposed scale of growth at the town in Core Policy 10. The

- Chippenham Site Allocations Plan will identify specific strategic mixed use sites to deliver the scale of growth specified in the Wiltshire Core Strategy.
- 2.4 The document will include proposals and associated policies designed to be in general conformity with the Wiltshire Core Strategy and National Planning Policy Framework. It will cover the geographic area of Chippenham and its setting which includes parts of the Corsham and Calne Community Areas which are adjacent to the built area of Chippenham town. It will also include a revised settlement boundary to correspond to the existing built up area of the town.

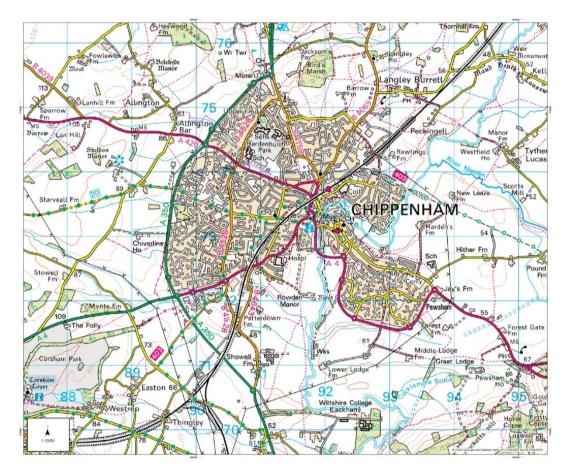


Figure 1: Chippenham Site Allocations Plan Area

2.5 Further information about the Chippenham Site Allocations Plan can be found on the council's website at: http://www.wiltshire.gov.uk/chippenhamsiteallocationsplan.htm.

#### The Wiltshire Housing Site Allocations Plan

2.6 Each community area in Wiltshire has an approximate level of housing to be delivered during the period to 2026 included in the Wiltshire Core Strategy. The core strategy does not include housing sites in all these community areas; only in locations considered to be strategically important because of the scale of growth proposed (e.g. Trowbridge and Salisbury) or there are nationally significant environmental concerns (e.g. Bradford-on-Avon and Marlborough). The Council is preparing a Wiltshire Housing Site Allocations Plan to supplement the land for housing development already identified in the core strategy and

- ensure an adequate supply of land in each of the County's housing market areas throughout the plan period.
- 2.7 The Plan will review settlement boundaries of designated principal settlements, market towns, local service centres and large villages in all community areas as part of this process, except for Chippenham town. The plan will consider allocating land for housing development in appropriate location. This work will be done in collaboration with Neighbourhood Plans where they are being prepared.
- 2.8 Further information about the Wiltshire Housing Site Allocations Plan can be found on the Council's website at:

  <a href="http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshsgsiteallocationsplan.htm">http://www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/wiltshsgsiteallocationsplan.htm</a>

#### **Process of consultation**

2.9 It is important to make a distinction between the process of consultation in relation to the review of the settlement boundary and that in relation to the consideration of new site allocations either in the Chippenham Site Allocations Plan or the Wiltshire Housing Site Allocations Plan. The first stage was to review settlement boundaries to ensure they relate to the existing built up area of each settlement on a consistent basis. The review approach is explained in more detail in the leaflet at Appendix B. Future consultations will discuss potential new site allocations. Town and Parish consultees were determined in relation to the existing built up area of the town. Therefore the purpose of the consultation was to seek views on revised settlement boundaries that relate to the built up area. A separate consultation will take place in relation to the identification of individual sites to be allocated for housing.

#### Record of the consultation

- 3.1 Town and Parish Councils directly affected by changes to Chippenham's settlement boundary, whereby either the current or proposed boundary was sited within their parished area were consulted. The relevant Town and Parish Councils were:
  - Chippenham Town Council
  - Chippenham Without Parish Council
  - Langley Burrell Parish Council
  - Corsham Parish Council
- 3.2 An email was sent on 25 July 2014 to relevant Town and Parish Councils. The consultation period ran from 25 July until 22 September 2014. The email contained an explanatory letter (Appendix A), the proposed settlement boundary review methodology (Appendix B) and a map showing the current and proposed Chippenham settlement boundary (Appendix C).

- 3.3 The specific questions asked were:
  - Do you consider the criteria for defining the settlement boundaries to be the correct ones?
  - Do you consider that the draft settlement boundaries are drawn in accordance with the criteria?
  - Are there any areas of the settlement boundaries that should be modified?
  - Do you have any additional comments relevant to the boundary review?

#### Conclusion

#### Chippenham consultees

4.1 Table 4.1 below summarises the comments received. There were no comments on the precise boundaries suggested nor on the process of how the boundary line was identified. Other issues raised in relation to the Chippenham Site Allocation Plan process were addressed separately.

#### Wider consultation

- 4.2 In relation to the identification of specific allocations; the settlement boundary review included site allocations identified in the development plan for residential, community and employment uses (which were physically/functionally related to the settlement) within the proposed settlement boundary. For Chippenham such sites had not been allocated at the time of the settlement boundary consultation and were not included in the consultation. However, sites which had been granted outline consent were included within the Chippenham settlement boundary.
- 4.3 In response to the wider settlement boundary review, there were concerns expressed about including large site allocations or outstanding permissions in the settlement boundary. This was because many large sites include extensive landscaping and/or country parks. Once a scheme is built, these areas of green and open land would not be part of the 'built up area' as they would become part of the transition to the countryside. It was suggested that the criteria for the definition of settlement boundaries is amended to exclude large strategic sites and planning permissions until they are built. Thereafter only the 'built up' area of development contiguous with the settlement boundary will be considered to be part of the town for planning purposes.
- 4.4 To ensure there is a consistency of approach across the county, it is therefore proposed that the settlement boundary for Chippenham as indicated at Appendix C be further amended to exclude specific outstanding large planning permissions, as indicated at Appendix D. Essentially the removal of the North Chippenham site (N/12/00560/OUT) and the Hunters Moon site (N/13/01747/FUL). Following this same approach, any new strategic site allocations at Chippenham will be excluded from the settlement boundary. This is consistent with the approach in the adopted Wiltshire Core Strategy.

Table 4.1: Responses specific to the Chippenham Site Allocations Plan

Consultee	Consultee Comments	Wiltshire Council response
Chippenham Without Parish Council	The consultation was welcomed and the Parish Council was pleasantly surprised that the A350 was proposed to be retained as the settlement boundary.	Comments noted.
14.08.14	The Council agreed that the A350 should continue to form the settlement boundary between Chippenham Town and Chippenham Without Parish and that no development should be allowed that breached this boundary. The Council also agreed that the area shown for potential expansion to the north of Chippenham Golf Club should be omitted from the proposals.	
Chippenham Town Council 19.09.14	The Town Council sought clarification on the purpose of the settlement boundaries review  There were concerns that the stricter assessment of sites outside the settlement boundary was not consistent with the strategy set out in the Wiltshire Core Strategy. They expressed worry that this would lead to legal challenge and further delay.  There was confusion about the timings and questioned how the settlement boundary review could be determined until after the conclusion of the site allocations process and the adoption of the Core Strategy.  They concluded that the sites proposed by developers but not yet submitted for planning	The purpose of the settlement boundary is to draw a line marking the extent of the built up area and the beginning of the countryside. Different planning policies apply depending on what side of the line development may be proposed. The current boundary was drawn up some time ago and parts are considered to be out of date, or need to be reconsidered to reflect current circumstances – i.e. changes that have occurred in relation to Chippenham's built form since the original line was drawn. There needs to be sound and consistent approach to the review of all the settlement boundaries in the County.  The Chippenham Site Allocations Plan will identify parcels of land for strategic mixed-use development. Originally the Council advised that the Plan would show the settlement boundary going around these areas, however following the consultation process the criteria has been changed to exclude the allocation sites.  There is no link between the review of settlement and civil parish administrative boundaries. The settlement boundary is used solely as a basis for determining planning applications. An amended settlement boundary showing changes to bring it up to date will be published in the draft Chippenham Site Allocations Plan.

Consultee	Consultee Comments	Wiltshire Council response
	approval should not be omitted from the settlement map and should not be subject to different assessment criteria, advising that the boundaries of Chippenham Town should reflect current urban areas and those areas expected to be developed in the foreseeable future.	A review of administrative boundaries is being carried out completely separately to a different timescale. Further information can be found on the Council's website by following this link: <a href="http://www.wiltshire.gov.uk/council/elections/electionscommunitygovernancereview.htm">http://www.wiltshire.gov.uk/council/elections/electionscommunitygovernancereview.htm</a>
Sally Simms 19.09.14	Stated that the A350 should be retained as a natural boundary. Opposed retail development outside of the boundary.	The Chippenham settlement boundary review is being undertaken as part of the preparation to the Chippenham Site Allocations Plan. Therefore it is excluded from consultation in relation to the Wiltshire Housing Site Allocations Plan.
Helen Sutton 19.09.14	Stated that the A350 should be retained as a natural boundary. Opposed retail development outside of the boundary.	The Chippenham settlement boundary review is being undertaken as part of the preparation to the Chippenham Site Allocations Plan. Therefore it is excluded from consultation in relation to the Wiltshire Housing Site Allocations Plan.
Joe Durrant 21.09.14	Queried why the Wiltshire Settlement Boundary review did not include Chippenham.  Advised that Wiltshire Council has previously ruled out building on the outer side of the A350 and stated that the A350 should be retained as a natural boundary	The Chippenham settlement boundary review is being undertaken as part of the preparation to the Chippenham Site Allocations Plan. Therefore it is excluded from consultation in relation to the Wiltshire Housing Site Allocations Plan.
Chippenham Town Council	Questioned why the Town Council was asked to comment when the "Draft Proposals for Revised Settlement Boundaries: Informal Consultation	The Chippenham settlement boundary review is being undertaken as part of the preparation to the Chippenham Site Allocations Plan. Therefore it is excluded from consultation in relation to the Wiltshire Housing Site Allocations Plan.
04.11.14	with Parish and Town Councils" document stated that Chippenham is excluded from the review process  Asked what weight the Settlement Boundary has in planning terms relative to the Chippenham Site Allocations DPD, when approved.	The consultation on suggested revisions to the boundary results from a review to ensure the boundaries are up to date and adequately reflect the current built up area of the town, encompassing development that has taken place since they were first established. It was originally envisioned that the allocation of strategic sites would trigger further specific changes where they involve greenfield sites, however following the consultation process the criteria has been changed to exclude the allocation sites from the settlement boundary.
Langley Burrell	Questioned whether Langley Burrell had been consulted with on the review of Settlement	Langley Burrell was consulted on the Chippenham settlement boundary review via an email sent on 25 July asking for relevant Town and Parish Councils to comment on the

Consultee	Consultee Comments	Wiltshire Council response
Parish Council 20.11.14	Boundaries, particularly affecting Langley Burrell and Chippenham.	methodology.  The work on the settlement boundary review is ongoing and the Council is hoping to undertake further consultation in spring/summer 2015.
Langley Burrell Parish Council 22.11.14	Discussed a meeting proposed at a Chippenham Town Council planning meeting and queried the content, timing and who was invited as this was the first they had heard of it. They voiced their disapproval at being left out of the consultation process and advised concern over the wide ranging scope of the plan.	The meeting refers to the review of the civil parish administrative boundaries (also known as the Community Governance Review). There is no link between the review of settlement and civil parish administrative boundaries.  The settlement boundary is used solely as a basis for determining planning applications. An amended settlement boundary showing changes to bring it up to date will be published in the draft Chippenham Site Allocations Plan.  A review of administrative boundaries is being carried out completely separately to a different timescale by the Wiltshire Council electoral services team. This separate team are organising the administrative boundaries review and have organised a meeting with Chippenham Town Council and other parishes in the vicinity to discuss any issues and/or confusion. Further information on the Community Governance Review (the administrative boundary review) can be found on the Council's website by following this link: <a href="http://www.wiltshire.gov.uk/council/elections/electionscommunitygovernancereview.htm">http://www.wiltshire.gov.uk/council/elections/electionscommunitygovernancereview.htm</a>

# Appendix A: Example letter



25 July 2014

Ms Sue Wilthew Chippenham Town Clerk Town Hall, High Street Chippenham Wiltshire SN15 3ER Spatial Planning Economic Development and Planning County Hall Bythesea Road Trowbridge Wiltshire BA14 8JN

Your ref:

Our ref: WCS/Chip/DF2507

Dear Ms Wilthew

# <u>Chippenham Development Plan Document</u> <u>Informal consultation with Parish and Town Councils on draft proposals for amending existing 'settlement boundaries'</u>

To help inform the preparation of the **Chippenham Development Plan Document**, we would welcome your views on the proposed methodology and review of revising Chippenham's existing 'settlement boundary'. Could we please have any comments you might like to make by **Monday 22 September 2014**?

This consultation is separate from, but will run alongside, a wider consultation on settlement boundaries which is being completed to inform the Wiltshire Housing Site Allocations Development Plan Document.

The allocation of strategic sites, as a part of preparing the Chippenham Site Allocations Plan, could also have implications on the re-alignment of the settlement boundary to Chippenham. Consultation on these proposals will follow later this year and may involve the consideration of further amendments to the settlement boundary.

Parish and Town Councils which cover areas which abut Chippenham's settlement boundary are being sent information regarding the review of Chippenham's boundary in relation to their parished area. Their responses will also be used to develop the Chippenham Development Plan Document.

We are inviting responses to the following:

- Do you consider the criteria for defining the settlement boundaries to be the correct ones?
- Do you consider that the draft settlement boundaries are drawn in accordance with the criteria?
- Are there any areas of the settlement boundaries that should be modified?
- Do you have any additional comments relevant to the boundary review?

Please submit your views on the Draft Settlement Framework Boundaries using one of the following methods:

Via Email:

deborah.frith@wiltshire.gov.uk

**By Post:** 

Spatial Planning, Wiltshire Council, County Hall, Bythesea Rd, Trowbridge, Wiltshire

**BA14 8JN** 

Please note that all comments and the name of the parish responsible for them will be a public record, and will be made available to view on the council's website.

#### **Further information**

For further information, contact the Spatial Planning Team by telephone 01225 713223 or by email: spatialplanningpolicy@wiltshire.gov.uk.

Yours sincerely,

Alistair Cunningham Associate Director

**Economic Development and Planning** 

	Ap	pendix B:	: Proposed	l settlement	boundary	review r	nethodol	ogy
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# Draft methodology for consultation

The following draft criterion has been established to help guide the settlement boundary review process.

Where practical, the draft settlement boundaries follow clearly defined physical features, such as, walls, fences, hedgerows, roads and water courses in order to define the built area of the settlement.

#### Areas which have been included are:

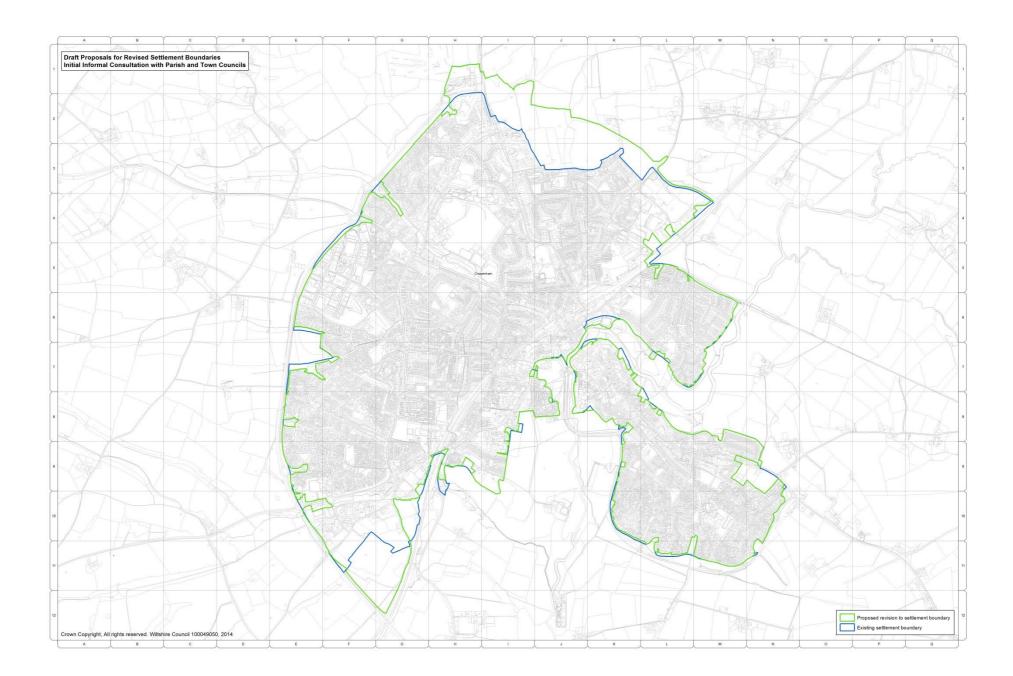
- both built and extant planning permissions for residential and employment uses for areas which are physically/functionally related to the settlement
- existing and extant planning permissions for community facilities, such as religious buildings, schools and community halls which are considered to be physically/functionally related to the settlement
- site allocations identified in the development plan for both residential, community and employment uses which are physically/functionally related to the settlement.

#### Areas which have been excluded are:

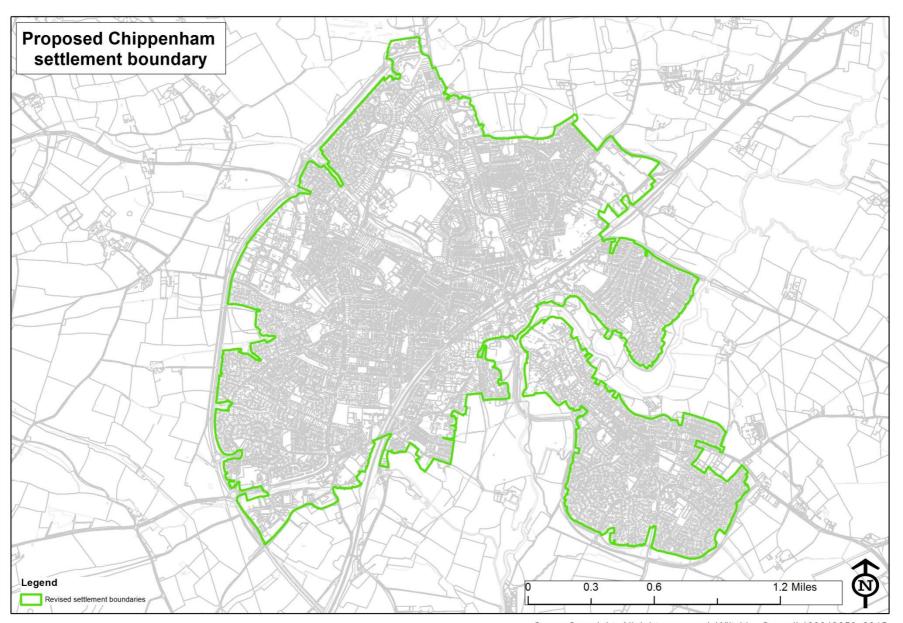
- curtilages of properties which have the capacity to extend the built form of the settlement.
   This includes large residential gardens
- recreational or amenity space at the edge of settlements which primarily relate to the countryside (in form or nature)
- isolated development which is physically or visually detached from the settlement (including farm buildings or agricultural buildings, renewable energy installations).



Appendix C: Existing and proposed Chippenham settlement bounda	ıry
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**Appendix D: Proposed Chippenham settlement boundary** 



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This document was published by the Spatial Planning team, Economic Development and Planning, Wiltshire Council. For further information please visit the following website: www.wiltshire.gov.uk/planninganddevelopment/planningpolicy/ chippen ham site allocation splan. htm

