

# **Wiltshire and Swindon Minerals Core Strategy Development Plan Document: 2006 – 2026**

## **Schedule of Proposed Changes to the Submission Draft Document**





## 1. Background

- 1.1 The purpose of the Wiltshire and Swindon Minerals Core Strategy (DPD) is to provide the spatial planning framework for the future of minerals development over the period up to 2026. Within the context of the emerging Wiltshire and Swindon Minerals and Waste Development Framework (MWDF), it forms a vital strategic role in helping to shape where new development is planned to take place. However, the MWDF is precisely that – a compendium of documents covering ‘strategy’, ‘development control’ and ‘site allocations’. For further details about the MWDF and more specifically the Minerals Core Strategy, please visit: <http://www.wiltshire.gov.uk/environment-and-planning/planning-home/minerals-core-strategy-examination.htm>
- 1.2 The submission draft, the final stage in the development of the Minerals Core Strategy DPD, was submitted to the Secretary of State in March 2008 and is presently the subject of an independent Examination process; the purpose of which is to assess whether the DPD is sound. An Inspector was appointed by the Secretary of State to conduct the Examination and once all aspects of this process have been concluded, will submit a report with recommendations that are binding on the Councils.
- 1.3 To assist the Examination process and to allow representors to present their evidence in public, a series of Hearing sessions were programmed. These sessions took place between 5<sup>th</sup> and 7<sup>th</sup> November 2008. Prior to the Hearing sessions, the Inspector posed several questions to the Councils (the list of main matters). In response, the Councils presented a series of Position Statements. These Statements along with the cases of evidence presented by the representors formed the basis for the Hearings.
- 1.4 In the light of the statements and evidence presented to the Inspector prior to and during the Hearings, the Councils drafted and re-worked a Schedule of Proposed Changes to address issues with the submitted draft Minerals Core Strategy DPD. The schedule may be inspected online at <http://www.wiltshire.gov.uk/environment-and-planning/planning-home/minerals-core-strategy-examination.htm>

## **2. Why is there a further period of public consultation?**

- 2.1 The Councils consider that many of the changes proposed are minor wording changes that provide additional clarification and hence do not raise new issues or result in questions as to the soundness of the submitted document. However, the Inspector does not necessarily share this view as he is not able to recommend changes to make the DPD sound unless those changes themselves meet the tests of soundness. This means that he must be satisfied that there has been appropriate and meaningful public consultation.
- 2.2 The Inspector has recommended that the Councils' Schedule of Proposed Changes are subject to a further 6 week period of public consultation running from Monday 24<sup>th</sup> November 2008 to 5 pm Monday 5<sup>th</sup> January 2009. He has also suggested that it would be desirable, if not essential, to provide an opportunity for public comment on the suggested changes.
- 2.3 Please bear in mind that the Inspector has requested further public consultation **only** on the changes to the DPD proposed by the Councils; this is not another opportunity to revisit points raised at the submission stage of consultation or during the Hearing sessions.
- 2.4 All duly made comments on the Schedule of Proposed Changes will be forwarded to the Inspector for detailed consideration. Should it be necessary, the Councils have made provision to hold an additional Hearing session in January to allow consideration of comments received to the Schedule of Proposed Changes. Details relating to any additional Hearing session will be made available to all interested parties and posted on the website.

## **3. How to comment:**

- 3.1 Please read this consultation paper, in conjunction with documents available on the Council website, and use the Representation Form provided to make a comment. To be considered as duly made, comments must be returned to the address below by the end of the consultation period.

**4. Submitting Comments:**

4.1 The Deadline for receiving comments is: **5.00pm on 5<sup>th</sup> January 2009.**

Please return the form to:

**Mr G Winslow  
Team Leader, Minerals & Waste Policy  
Environmental Services Department  
Wiltshire County Council  
Trowbridge  
BA14 0HD  
Email: [mineralsandwastepolicy@wiltshire.gov.uk](mailto:mineralsandwastepolicy@wiltshire.gov.uk)**

## Wiltshire and Swindon Minerals Core Strategy Submission Draft:

### Schedule of Proposed Changes

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC001	Paragraph 2.4	Amend last sentence to read:  Additionally, the New Forest National Park, situated to the south of the Plan area, is of <b><u>national importance, within which, some areas are of</u></b> international importance.	To clarify the text and correctly reference the status of the designations that apply within the New Forest National Park.
PC002 (PC001)	Paragraph 3.7	Amend to read:  Wiltshire and Swindon have an expectation to make sufficient provision of land to achieve an annual production rate of <b>1.85 million tonnes of sand and gravel per annum</b> over the period up to 2016. Beyond 2016, the picture is less clear. However, until new guideline figures are published, it is expected that the current forecast provision rates should be used as the basis for planning the release of new sites and landbank maintenance up to 2026 <b><u>and landbank<sup>1</sup> maintenance. The Councils' approach to planning for the supply of aggregates and landbank maintenance generally will be kept under review throughout the Plan period and monitored annually.</u></b>	To clarify the Councils' approach to meeting the guideline provisions established in the RSS and to confirm commitments expressed throughout the submission draft Minerals Core Strategy in terms of monitoring and review.
PC003 (PC002)	Paragraph 3.13	Amend to read:  In terms of crushed rock...However, Wiltshire does have a legacy of dormant <sup>2</sup> crushed rock sites and at least one operational site. <b><u>Wiltshire and Swindon's landbank for crushed rock is effectively well in excess of that required for the</u></b>	To clarify the Councils' position in terms of crushed rock provision and how applications for such mineral will be considered

<sup>1</sup> A "landbank" is simply a stock of permitted reserves expressed in terms of years – i.e. how long the landbank will last as measured against the forecast provision rate.

<sup>2</sup> Classification based upon the terms of the Environment Act 2005.

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

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		<p><b><u>Plan period.</u></b> Therefore, should applications to work limestone for aggregate use (crushed rock) be submitted, the Councils would expect decisions to be made on a case-by-case basis in accordance with national policy and <del>Policy MCS 1 parts (A), (B) and (C).</del> <b><u>relevant policies of the Minerals Core Strategy and Development Control Policies DPDs.</u></b></p>	<p>in the light of local development plan policies.</p>
PC004	Page 24, Paragraph 5.7	<p>Add new sentence at end of paragraph to read:</p> <p><b><u>The figures contained in Table 3 and more generally the Councils' strategy for the release of sand and gravel will be reviewed in the light of changes to national and regional guidelines for aggregates provision and subsequent changes to the sub-regional apportionment for Wiltshire and Swindon.</u></b></p>	<p>To confirm the Councils' commitment to 'plan, monitor and manage' aggregates provision in line with national and regional policy.</p>
PC005 (PC003)	Policy MCS1	<p>Amend to read:</p> <p><b>MCS 1: Meeting the Need for Primary Aggregate Minerals</b></p> <p>The Councils will aim to make provision of land in Wiltshire and Swindon sufficient to meet demand for <del>aggregate minerals</del> <b><u>sand and gravel</u></b> in accordance with National and Regional policy. This will be achieved through the identification, <b><u>appraisal and delivery</u></b> of sites within the Mineral Resource Zones identified on the <b><u>Key Diagram and Proposals Map.</u></b></p> <p>All proposals for minerals development must demonstrate that they have <del>avoided, mitigated and where necessary compensated for</del> <b><u>prioritised the avoidance of the adverse</u></b> social, economic and environmental impacts that quarrying and / or ancillary development may bring to an area, <b><u>followed by mitigation measures and finally, where necessary, compensation.</u></b> Extensions to existing sites will be given priority over new sites, subject to environmental acceptability.</p> <p>To ensure continuity of supply, the Councils will endeavour to maintain a <del>landbanks for sand and gravel</del> <b><u>aggregate minerals</u></b> in accordance with National and Regional policy.</p>	<p>To clarify the Councils' strategic policy stance in respect of aggregates provision (specifically sand and gravel) and managing the impacts associated with minerals development.</p> <p>In addition, the proposed changes to MCS1 seek to clarify the Councils' approach to meeting the need for aggregate minerals. This is achieved by making it clear that the MRZs identified for future development relate to sand and gravel supply.</p> <p>Also, the proposed change to the final sentence</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
			reflects and seeks to address the points raised by representors.
PC006	Policy MCS1(A)	<p><b>Proposals for new or extended sites for <u>sand and gravel</u> minerals extraction should be located within the following Mineral Resource Zones, as identified on the <u>Key Diagram</u> and Proposals Map.</b></p> <ul style="list-style-type: none"> <li>• Land within the Cotswold Water Park / Upper Thames Valley;</li> <li>• Land to the east and south-east of Calne;</li> <li>• Land to the south-east of Salisbury;</li> <li>• Land within the Bristol Avon Valley; and</li> <li>• Land within the Salisbury / Hampshire Avon.</li> </ul> <p><b>In recognition of the fact <u>that</u> mineral resources can only be worked where they exist, proposals for <u>aggregate</u> minerals development <u>extraction</u> that lie outside of the identified Mineral Resource Zones will be considered on their merits.</b></p>	<p>This proposed change has been prepared as a consequence of the PC005 and reflects the Councils' intention to guide proposals for sand and gravel extraction to the broad MRZs.</p> <p>In order to reflect the fact that proposals for crushed rock may come forward during the life of the Plan (paragraph 3.13 of the submitted Minerals Core Strategy), the Councils have made a minor amendment to the final paragraph to allow for exception sites to be considered on their merits and in accordance with the development plan and national policy (paragraph 43 of the Practice Guide to MPS1).</p>
PC007 ( <i>PC007</i> )	Policy MCS1(B)	Amend to read:	To address concerns raised during the examination process and thereby clarify

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		<p><b>MCS 1 (B): Generic Criteria for Guiding the Location of Minerals Development</b></p> <p><b>In all cases, the process of identifying, appraising, designing and implementing proposals for new or extended sites for minerals extraction and / or recycling of construction and demolition wastes will be guided by the policies of the Minerals Core Strategy, other relevant DPDs and the following indicative criteria:</b></p> <ul style="list-style-type: none"> <li>• <b>the need for the mineral <del>and / or recycling capacity</del> within the broad locations outlined in Section (A) and / or the <u>need for recycling capacity within the broad locations identified in policies of the Waste Core Strategy</u>;</b></li> <li>• <b>likely effects on designated sites and other environmentally valuable features;</b></li> <li>• <b>likely effects on designated habitats and priority species;</b></li> <li>• <b>proximity to a defined flood zone and / or groundwater Source Protection Zone, and other water interests;</b></li> <li>• <b>proximity to local communities and the need to maintain and enhance the local landscape character and setting of settlements;</b></li> <li>• <b>proximity to primary end-use market(s);</b></li> <li>• <b>proximity to the Wiltshire HGV route network as defined in the County Freight Strategy and / or alternative transport modes; and</b></li> <li>• <b>the ability for a site or sites to deliver significant contributions to local, regional and national BAP targets for habitat creation and priority species as well as geodiversity gains where applicable.</b></li> </ul>	<p>the linkages between the Minerals and Waste Core Strategies in respect of identifying sites for recycling construction and demolition wastes.</p>
<p>PC008 (<i>PC008</i>)</p>	<p>Paragraph 5.12</p>	<p>Delete second and third sentences.</p>	<p>Amendments made to supporting text to explain more clearly the Councils' position in respect of secondary and recycled aggregates. The revised text (see Appendix 2) has</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
			been moved from Chapter 6 of the document to improve overall consistency and coherence.
PC009 <i>(PC009)</i>	Paragraph 5.13	Delete entire paragraph.	As above.
PC010 <i>(PC010)</i>	Paragraph 5.14	Change to paragraph 5.13.  Delete second sentence and insert at end of first sentence:  <b><u>...as there are currently no significant producers or sources of secondary aggregates within the Plan area.</u></b>	As above.
PC011 <i>(PC011)</i>	Paragraph 5.14 (new paragraph)	Insert text from paragraph 6.9 (page 54).	As above.
PC012 <i>(PC012)</i>	Paragraph 5.15	Delete first sentence. Renumber paragraph to 5.18.	As above.
PC013 <i>(PC013)</i>	Insert new paragraph 5.15	Insert second sentence from original paragraph 5.12 and amend to read:  <b><u>Although Government <del>government</del> policy (MPS1) maintains a commitment to maximising the use of such materials with a view, in the longer term, to reducing reliance upon primary aggregate resources, <i>the Regional Spatial Strategy for the South West does not set specific targets for local authorities but instead acknowledges that there is a need to facilitate a better understanding of the extent to which alternatives to primary aggregates are being used in construction projects.</i></u></b>	As above.
PC014 <i>(PC014)</i>	Paragraph 5.16	Delete text and insert copy of text from paragraph 6.10 (page54).  In last sentence delete "...County and District level..." and replace with "... <b><u>the Councils</u></b> ..."	As above. Consequential amendments to text to reflect the proposals set out in PC069.

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC015 <i>(PC018)</i>	Policy drivers box, page 30	<p>Under “National Waste Strategy” insert the following:</p> <ul style="list-style-type: none"> <li>• <b><u>Wiltshire and Swindon Waste Core Strategy</u></b></li> <li>• <b><u>Wiltshire Sustainable Community Strategy</u></b></li> </ul>	<p>To reflect the Councils’ evidence base and the fact that the policies of the Wiltshire and Swindon Minerals and Waste Development Framework are to be read together when considering development proposals. In terms of the issue of capturing data on the use of alternatives to primary aggregate minerals, (draft) policy WCS 6 of the Wiltshire and Swindon Waste Core Strategy is particularly important.</p>
PC016 <i>(PC015)</i>	Paragraph 5.17 (and consequential amendments to paragraph numbering)	<p>Amend first sentence to read:</p> <p>The Councils will identify ‘specific sites’, ‘preferred locations <b>areas</b>’, ‘areas of search’ and develop detailed policy guidance for the reception, handling, recycling and distribution of recycled and secondary aggregates in conformity with national, regional and local policy (<del>including the Wiltshire &amp; Swindon Waste Core Strategy and Waste Site Allocations DPDs</del>).</p> <p>After first sentence insert new text to read:</p> <p><b><u>Many of the functions of sites referred to in Policy MCS 2 are likely to be considered primarily as waste operations and therefore will be allocated within the Waste Site Allocations DPD as opposed to the Aggregate Minerals Site Allocations DPD. This will avoid repetition across the DPDs within the Minerals and Waste Development Framework. Sites that are identified for minerals extraction, where they are considered suitable, will be allocated for</u></b></p>	<p>To avoid repetition across the DPDs within the emerging Minerals and Waste Development Framework and thereby provide clarity on the Councils’ approach to identifying sites and managing proposals for mineral related recycling development.</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
		<p><b><u>the reception, processing and distribution of secondary or recycled aggregates within the Aggregate Minerals Site Allocations DPD.</u></b></p> <p>Renumber to paragraph 5.19</p>	
PC017 (PC016)	Insert new paragraph 5.17	<p>Insert new text to read:</p> <p><b><u>Clearly, there are links between policy MCS 2 and the policies of the Waste Core Strategy and related DPDs.</u></b> Policy WCS 6 of the Wiltshire and Swindon Waste Core Strategy seeks to encourage the most efficient use of waste material in new developments which includes reuse of recycled aggregates generated on or off site.</p>	As above.
PC018 (PC018)	Paragraph 5.18	<p>Amend last sentence of paragraph to read:</p> <p>However, as with proposals with new quarries, all new or expanded facilities for handling, recycling and distributing recycled and secondary aggregates will need to be judged against a range of key locational criteria, as listed in MCS4 <b><u>MCS 1(B)</u></b>, as well as national, regional and local policy.</p>	To improve the overall coherence of the supporting text to MCS2 and thereby provide a specific policy reference to locational criteria listed in MCS 1(B).
PC019 (PC017)	Paragraph 5.18	Change to paragraph 5.20.	Consequential amendment required to the ordering of the text.
PC020 (PC020)	Policy MCS4 [Consequential amendment required to supporting text at paragraph 5.31].	<p>After the first paragraph in Policy MCS 4, insert new paragraph to read:</p> <p><b><u>Within the ambit of Policy MCS 4, the Councils will also pursue opportunities to work with a range of key stakeholders including the building stone industry, the three AONB Management Boards (that cover Wiltshire and Swindon), Natural England, English Heritage and local communities when considering proposals for new sites.</u></b></p> <p>Consequential amendment to supporting text required – deletion of paragraph 5.31.</p>	The additional text to be added to MCS4 has been adapted and elevated from supporting text to provide more depth to the policy and hence explain more fully the measures that will be applied by the Councils when working on policies and proposals for new

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC021	Para 5.43	<p>At end of paragraph and the bulleted points, insert new sentence to read:</p> <p><b><u>The approach to safeguarding advocated by the Councils seeks to reflect current circumstances in terms of minerals development and the need to protect important natural resources from potential sterilisation. This approach is translated in terms of clearly defined Mineral Safeguarding Areas (MSAs) that relate to the assets listed in Policy MCS 6 that the Councils consider require safeguarding from inappropriate non-minerals development. The delineation of the MSAs represents an extension of the approach presented in the adopted Wiltshire and Swindon Minerals Local Plan (in terms of cement minerals, clay and building stones); however, the approach to sand and gravel has been informed by more recently procured data from the BGS.</u></b></p>	<p>building stone quarries.</p> <p>To address concerns raised by representors and thereby clarify the approach that the Councils utilised when setting out the Mineral Safeguarding Areas.</p>
PC022	<p>Page 35 New paragraph: <b><u>5.44</u></b> (Consequential amendments to be made to paragraph numbering)</p>	<p>Add new paragraph after 5.43 to read:</p> <p><b><u>The Key Diagram also shows the extent of “Other Naturally Occurring Resources” (sand and gravel) which the Councils and the BGS do not consider at this stage to be of sufficient quality or quantity to be of economic value. As a result, the Councils do not consider the need to safeguard these minerals. Regular monitoring of Policy MCS 6 will allow the Councils to identify any changes in circumstances that require these minerals to be safeguarded over the life of the Minerals Core Strategy.</u></b></p>	<p>To clarify the Councils’ position in respect of safeguarding primary resources. Not all resources found within the Plan area are considered by the Councils to be currently economically viable. However, the Councils recognise that situations can change and hence are committed to monitoring the performance of the approach to safeguarding to ensure that <b>potentially</b> valuable mineral resources do not become sterilised in the future.</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC023	Page 36 Paragraph 5.45	Amend paragraph to read:  Through the process outlined above, the Councils have identified Mineral Resource Zones and land within 1 km of all existing <del>building stone mines, chalk quarries and clay quarries</del> (either active or dormant) within the County and Borough <b><u>Plan area</u></b> as MSAs	Minor amendment to simplify the text in relation to the assets the Councils will continue to safeguard. The proposed change also reflects the proposals set out in PC069.
PC024	Page 36	Delete heading “ <b>Identifying Mineral Safeguarding Areas</b> ” and replace with “ <b><u>The Application of Mineral Safeguarding Areas</u></b> ”	Minor amendment to ensure the text and policy relating to safeguarding is sufficiently coherent.
PC025 ( <b>PC021</b> )	Paragraph 5.46	Delete paragraph.	Amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC026 ( <b>PC022</b> )	Paragraph 5.47	Amend to read:  “When a District <b><u>Wiltshire, or Swindon Borough Council, as</u></b> planning authority <b><u>ies for the area,</u></b> receives an application for development within a <del>MCA</del> <b><u>MSA</u></b> , the <del>County Council</del> <b><u>Councils’ Planning Policy officers</u></b> should be notified (as part of the standard pre-application and consultation procedures), and given sufficient opportunity to consider whether unacceptable minerals sterilisation would occur.	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC027 ( <b>PC023</b> )	Paragraph 5.48	At end of last sentence delete “MCA” and replace with <b><u>MSA</u></b> .	Minor consequential amendment.
PC028	Page 36 Footnote 20	Amend Footnote 20 to read:  Based on information provided by the British Geological Survey ( <b><u>Digital geological datasets, 2007; and ‘A Provisional Assessment of the Sand and Gravel Resources of Wiltshire and Swindon’, BGS 2007.</u></b> )	Minor amendment to reference the information that the Councils relied upon when delineating MSAs for sand and gravel

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
			deposits.
PC029 ( <i>PC024</i> )	Paragraph 5.50	Delete paragraph.	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC030	Page 37 Policy MCS6	The first sentence of Policy MCS 6 to be amended to read:  <b><u>In establishing, monitoring and reviewing Mineral Safeguarding Areas (MSAs)</u></b> The <b><u>the</u></b> Councils will work...	As above. The Councils have proposed this change to address the concerns of representors and thereby make it absolutely clear that the policy refers to the establishment, monitoring and review of MSAs.
PC031 ( <i>PC025</i> )	Policy MCS6	Amend final paragraph to read:  The <b><u>Planning Policy Officers at both Wiltshire and Swindon Borough Councils</u></b> County Council must be notified of any District-planning applications that fall within Minerals Consultation <b><u>Safeguarding Areas that may lead to sterilisation of mineral,</u></b> and be given sufficient time to consider the implications of an application as part of the <b><u>District Council's</u></b> planning application consultation procedure.	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC032 ( <i>PC026</i> )	Paragraph 5.51	Amend second sentence to read:  ...Effective dialogue between the County / Borough, District <b><u>the</u></b> Councils, <b><u>and with</u></b> landowners...	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC033 ( <i>PC027</i> )	Paragraph 5.52	Amend first sentence to read:  Not all land that falls within MSA's <del>or MCAs</del> will necessarily be environmentally...	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC034 ( <i>PC028</i> )	Paragraph 5.53	Amend paragraph to read:  The outcomes of <b><i>this</i></b> dialogue <del>between the County / Borough, District Councils, landowners and developers</del> will be monitored annually to ensure that the MSA's / <del>MCAs</del> remain realistic in terms of their delineation and reflect our understanding of development pressures in Wiltshire and Swindon over time. It may be proven, for example, that certain areas are unlikely to ever be developed for mineral extraction and therefore should no longer be considered a MSA <del>or MCA</del> ."	Minor consequential amendments to text to reflect PC069 and the fact that Mineral Consultation Areas will not be required when the new Wiltshire unitary authority is born in April 2009.
PC035	Page 39, Table 6, third row (Local)	After "... Sites and Monuments Record" insert " <b><i><u>Conservations Areas, locally listed buildings, parks and gardens, landscape and townscape features and their settings.</u></i></b> "	To address the concerns of representors and consolidate the matters agreed with English Heritage (Statement of Common Ground).
PC036	Page 40, Table 7, third row (Local)	After "Regionally Important Geological and geomorphological Sites" insert " <b><i><u>, and ancient woodland (not already designated as being of national importance).</u></i></b> "	To address the concerns of representors and consolidate the matters agreed with English Heritage (Statement of Common Ground).
PC037 ( <i>PC029</i> )	Paragraph 5.64	In first sentence, after "...storage capacity to..." insert " <b><i><u>provide protection for areas downstream that are vulnerable to flooding and</u></i></b> "  After first sentence insert new sentence to read:	To clarify the Councils intentions in respect of securing flood storage capacity through

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

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		<p><b><u>Restoration schemes that incorporate flood storage capacity will be appropriate where a need or opportunity is identified through the Strategic Flood Risk Assessment / Flood Risk Assessment process.</u></b></p>	<p>development proposals. The role of the SFRA in this process will be paramount. The Councils have completed a Level 1 assessment to support the Core Strategy and will, through the process of identifying and appraising new sites for minerals development, undertake detailed Level 2 assessments. The modelling work required through the Level 2 process will assist the Councils in identifying opportunities for creating flood storage capacity.</p>
<p>PC038 (PC030)</p>	<p>Paragraph 5.66</p>	<p>In second sentence, after “settlements” insert “<b><u>(in terms of flood risk), habitats...</u></b>”</p> <p>In third sentence, after “environment” delete “and” and replace with “<b><u>or</u></b>”</p> <p>At end of paragraph insert new text to read as follows:</p> <p><b><u>It is important to emphasise that the use of surveys, such as those listed above, may lead to the identification of un-designated features of historical and/or ecological importance. In such circumstances, developers will need to fully appraise, record and report such features as part of the planning application process.</u></b></p>	<p>Amendments proposed to clarify the role of MCS 7 and the tools the Councils and developers will need to employ in order to justify proposals. In framing the Statement of Common Ground with English Heritage, the Councils accepted the need to consider non-designated sites and features where identified. The amendment</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

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			to paragraph 5.66 explains how this process will be carried out.
PC039 <i>(PC031)</i>	Policy MCS7	<p>Amend to read:</p> <p><b><u>In recognition of the significant proportion of Wiltshire and Swindon <i>and adjacent areas</i> designated <i>and/or identified</i> for its biodiversity, geodiversity, landscape and historical importance, minerals development should ensure its protection and enhancement. <del>Where this is not possible</del> <i>In exceptional circumstances where this may not be possible</i>, adverse impacts must be mitigated, followed by compensatory measures as a final resort. <del>The hierarchy of international, national and local designated sites will be adhered to.</del></u></b></p> <p><b><u>Development proposals must avoid or mitigate for any aspect of the development that could potentially lead to an increase in a likelihood of flooding, as identified through Flood Risk Assessment, and where appropriate provide additional flood storage capacity to increase protection for other vulnerable land uses, taking into account the impacts of climate change, <i>where an opportunity / need is identified through the SFRA / FRA process.</i></u></b></p>	<p>To address concerns raised by representors and the matters agreed with English Heritage in the Statement of Common Ground.</p> <p>In particular, the proposed changes clarify the Councils' position in respect of:</p> <ul style="list-style-type: none"> <li>• Protecting designated sites and features within the Plan area and in areas adjacent to Wiltshire and Swindon from adverse effects associated with minerals development (e.g. the New Forest National Park);</li> <li>• Recognising the need to protect undesignated sites and features identified through survey work; and</li> <li>• The process the Councils will undertake in terms of identifying opportunities to create flood storage capacity</li> </ul>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC040	Page 42, paragraph 5.67, last sentence	<p>Add a new footnote linked to the words "...towns and villages" to read:</p> <p><b><u>As dealt with separately through Policy MCS 1(B) and Policies MDC1 and MDC5 of the Wiltshire and Swindon Development Control Policies DPD.</u></b></p>	<p>where appropriate.</p> <p>To improve the coherence of the supporting text to MCS 8 and to make it clear that issues in respect of protecting the character and setting of settlements that lie in proximity to areas of current / proposed minerals development are appropriately dealt with in other parts of the Core Strategy and Development Framework as a whole.</p>
PC041 (PC033)	Paragraph 5.72	<p>Amend to read:</p> <p>Residential amenity <b><u>and the landscape character / setting of settlements</u></b> can be protected through <del>minimising working in sensitive areas and making provision for a 'buffer' between residents and mineral working.</del> According to the Wiltshire and Swindon Minerals Local Plan, 2001 a distance of 100m was considered to be acceptable for such buffer zones. However, this does not rule out operations occurring within 100 metres if it can be proven, through assessment of working methods with respect to factors such as visual impact, noise or dust creation that effects to residential amenity will be kept to an acceptable minimum. <b><u>sensitive and sympathetic design of proposals for minerals development. Measures such as minimising the extent and impact of mineral operations through the design and implementation of effective and reasonable separation distances can help ameliorate and reduce the impacts associated with such development.</u></b></p>	<p>To address concerns raised by representors and thereby improve the coherence of the supporting text to MCS 8. The changes are cast in the light of national policy (MPS 2, paragraphs 24 to 31 and Appendix A) and more accurately reflect the Councils' intentions in respect of MCS 8.</p>
PC042 (PC034)	Paragraph 5.73	<p>Amend to read:</p> <p>Aspects such as topography, natural screening and prevailing wind direction can mean that the use of a standard <del>buffer of 100m may be too little or too great a</del></p>	<p>To address concerns raised by representors and thereby improve the coherence of the supporting</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

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		<p>distance between quarry proposals and those living nearby, <b><u>or fixed separation distance between mineral operations and residential areas may not address all potential impacts associated with the winning and working of minerals.</u></b> In some cases the use of buffers <b><u>a standard or fixed separation arrangement may</u></b> result in unnecessary sterilisation of mineral resources where carefully and sensitively planned short-term extraction could be acceptable. However, it is critical that the interests of those living <b><u>and working</u></b> in proximity to minerals development are not compromised by inadequate <b><u>or ineffective</u></b> separation from <b><u>arrangements</u></b> from minerals activity-<b><u>operations</u></b> and that local communities are <b><u>actively engaged in the design of such arrangements throughout the planning process.</u></b></p>	<p>text to MCS 8. The changes are cast in the light of national policy (MPS 2, paragraphs 24 to 31 and Appendix A) and more accurately reflect the Councils' intentions in respect of MCS 8.</p>
PC043 (PC037)	Paragraph 5.79	<p>Amend to read:</p> <p>In identifying sites <b><u>and appraising proposals</u></b> for future-mineral working, regard should be paid to the benefits of reducing the distance minerals need to be transported, particularly by road. The emerging regional policy for the South West seeks to minimise the distance that minerals travel to their point of use when considering the location of new minerals sites / processing facilities. <b><u>At a local level, the Councils will seek to ensure that proposals for new development reflect the objectives of the Wiltshire and Swindon Local Transport Plans and in particular the strategies for freight (including minerals and minerals derived products). To this end, the Wiltshire HGV Route Network will be utilised in conjunction with national and regional policies to help inform the processes of identifying and appraising proposals for new sites. The HGV Route Network plan is used as an advisory mechanism to inform HGV drivers as to the most appropriate routes to take when distributing freight. Local freight strategies will be reviewed as the policies of the Regional Spatial Strategy for the South West are adopted and monitored.</u></b></p>	<p>To clarify the Councils' intentions in respect of managing the impacts of transporting minerals. The Councils' recognise the need to address such matters throughout the planning process – i.e. during the development of LDDs (reference to paragraph 19 of the Practice Guide to support MPS1) and in managing applications and proposals for new development. In all cases, the Councils will seek to direct minerals traffic to utilise the most appropriate haulage routes in and around the Plan area – i.e. the Wiltshire HGV Route Network.</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC044 <i>(PC036)</i>	Policy MCS10	<p>Amend to read:</p> <p><b>Restoration schemes must be designed to prevent increased risks associated with flooding and / or bird strike and must <u>should</u> include long-term environmental enhancement <del>where appropriate</del> in accordance with the Wiltshire, Swindon and Cotswold Water Park Biodiversity Action Plans and the South West Nature Map, <u>where appropriate</u>.</b></p>	To address the concerns raised during the examination process.
PC045	Page 53, first row, second column	<p>After “If production is consistently greater or less than 1.85 million tonnes per annum, the Councils will notify the RPB and will review the Core Strategy and Site Allocations DPD” insert new paragraph to read:</p> <p><b><u>If the level of remaining provision identified in the Site Allocations DPD is insufficient to meet the forecast rate of production set in the RSS for the South West for at least 10 years supply, the Councils will review the Core Strategy and Site Allocations DPD.</u></b></p>	To address concerns raised during the examination process.
PC046 <i>(PC005)</i>	Page 53, second row, first column of table	<p>Amend to read:</p> <p>“...landbank <b><u>for sand and gravel</u></b> is...”</p>	<p>To address concerns raised by representors and clarify the Councils’ intentions in respect of monitoring landbank provision for sand and gravel.</p> <p>This proposed change was originally incorporated in the Councils Position Statement – MM2. However, in the light of discussions during the hearings, the Councils now propose PC047.</p>

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC047 <i>(PC006 as amended)</i>	Page 53, second row of table	Delete entire row.	To address the concerns raised during the hearings sessions and following the submission of the Councils' Position Statement – MM2.
PC048	Page 54, first row of table, second column	Delete "assess the need to".	Minor amendment proposed to address concerns raised during the hearing sessions.
PC049	Page 54, second row of table, first column	Amend to read: Consultation on <del>significant</del> <b>major</b> applications...	Minor amendment proposed to address concerns raised and clarify the Councils intentions in terms of monitoring.
PC050	Paragraph 6.17,	Amend to read:  Policy MCS 6 sets out the Councils' approach to safeguarding mineral resources and related facilities from sterilisation by inappropriate land use development. It is essential that <del>the planning authorities within Wiltshire co-operate to ensure that the</del> MPA is <b><i>the impact of new development on safeguarded mineral resources</i></b> <del>consulted on applications</del> within the Minerals Safeguarding Areas delineated on the Key Diagram and proposals map <b><i>are fully taken into account</i></b> . The <del>County Councils</del> <b><i>is are</i></b> always willing to discuss with developers the possible measures that could be taken to ensure that a non-mineral development will be acceptable within a <del>MCA /</del> MSA. Non-mineral developments that cannot be located elsewhere should ensure that viable mineral deposits are removed prior to the commencement of the development.	Amendment proposed to improve the coherence of the text relating to monitoring the performance of MCS 6.  The changes also seek to reflect the proposals set out in PC069.
PC051	Page 57, first row of table, first column	Delete "MCA /".	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
PC052	Page 57, first row of table, second column	Delete "MCA" and replace with " <u>MSA</u> ".	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.
PC053	Page 57, second row of table	Amend first column to read:  <del>The Councils</del> <b><u>The impact of applications</u></b> are not consulted on applications that fall within the <del>MCA/</del> MSA <b><u>are not properly taken into account.</u></b>	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.
PC054	Page 57, second row of table	Amend second column to read:  <del>In the event that the Councils are not consulted on applications within the MCA/ MSA, The Councils</del> will actively encourage better collaboration between the District and County Councils <del>development management and planning policy teams.</del> <b><u>Where monitoring indicates that objections made on mineral safeguarding grounds are not used as a reason for refusal of the new development, the Councils' policy officers will discuss the reasons with the case officer. If there are fundamental problems with the application of the policy, then it will be reviewed.</u></b>	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.
PC055	Page 57, second row of table	Amend third column to read:  Number of applications for non-mineral development within <del>MCA/</del> MSA's, <b><u>permitted contrary to planning policy objections.</u></b>	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.
PC056	Page 57, third row of table	Delete row.	Minor consequential amendment to ensure consistency across the document in respect of safeguarding proposals.
PC057 (PC032)	Page 58, third indicator	Amend to read:	Minor consequential amendment to ensure

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
		...number of developments that provide additional flood storage capacity <b><u>where a need has been identified through the Strategic Flood Risk Assessment / Flood Risk Assessment process.</u></b>	consistency across the document.
PC058	Page 59, first row of table, third column	Amend to read:  <b><u>Percentage of the total number of planning applications submitted</u></b> number of events where a developer provides <b><u>has not provided an</u></b> opportunity for local communities to discuss a development proposal:  a) Prior to a development b) Once a planning application has been submitted	Minor consequential amendment to ensure consistency across the document.
PC059	Page 63, first row, fourth column	Delete “/”.	To address concerns raised during the hearing sessions and improve the coherence of the monitoring proposals.
PC060	Page 63, second row, second column	Amend to read:  Number of <del>proposals</del> <b><u>applications</u></b> for reception, processing and distribution of secondary / recycled aggregates.	To improve the coherence of the monitoring proposals and reflect the Councils’ stated position.
PC061 ( <i>PC007 / PC019</i> )	Page 63, third indicator	Amend to read:  Number of Relevant <b><u>applications for major development</u></b> that show due consideration has been given towards the reduction of use of primary aggregates in favour of use of secondary and recycled aggregates.	To improve the coherence of the monitoring proposals and reflect the Councils’ stated position.
PC062	Page 63, third row, fifth column	Amend to read:  If within a 3 year period from the date of adoption of the Minerals Core Strategy, 50% of relevant <del>proposals</del> <b><u>applications</u></b> do not give due consideration to policy	To improve the coherence of the monitoring proposals and reflect the Councils’ stated position.

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

Ref No.	Document ref.	Proposed Change	Reason for proposed change
		MCS2, the Councils will review this policy.	
PC063	Page 64, fourth indicator in table	Under <b>Responsible Bodies</b> amend to read: <del>WCC/ SBC / District</del> <b><u>Wiltshire / Swindon Borough</u></b> Councils  Under <b>Threshold for Policy Review</b> amend to read:  If a significant <del>an</del> <b><u>an</u></b> area of MSA / <del>MCA</del> is developed for non-mineral development contrary to the advice of the <del>County Councils'</del> <b><u>policy officers</u></b> , the implementation of Policy MCS6 will need to be reviewed.	To ensure consistency across the document and improve the coherence of the monitoring proposals and reflect the Councils' stated position.
PC064	Page 64, fifth indicator in table	Under <b>Indicator (and Type)</b> amend to read:  Number of applications for non-mineral development within <del>MCA/</del> MSA's.  Under <b>Responsible Bodies</b> amend to read:  <del>WCC/ SBC / District</del> <b><u>Wiltshire / Swindon Borough</u></b> Councils	To ensure consistency across the document and improve the coherence of the monitoring proposals and reflect the Councils' stated position.
PC065	Page 65, first indicator in table	Under <b>Indicator (and Type)</b> amend to read:  New information provided by the BGS or a developer that will result in a significant change in <del>MCA</del> <b><u>MSA's</u></b> .  Under <b>Threshold for Policy Review</b> amend to read:  The extent of the change in mineral resource zone will inform the need to review the <del>MSA / MCAs</del>	To ensure consistency across the document improve the coherence of the monitoring proposals and reflect the Councils' stated position.
PC066	Page 65, second indicator in table	Under <b>Indicator (and Type)</b> amend to read:  <del>Number of objections raised by the council to</del> <b><u>% of</u></b> inappropriate non-minerals development <del>proposals</del> in <del>MCA/</del> MSA's <b><u>to which a policy objection is raised.</u></b>	To ensure consistency across the document improve the coherence of the monitoring proposals

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination: Schedule of Proposed Changes Prepared by the Councils

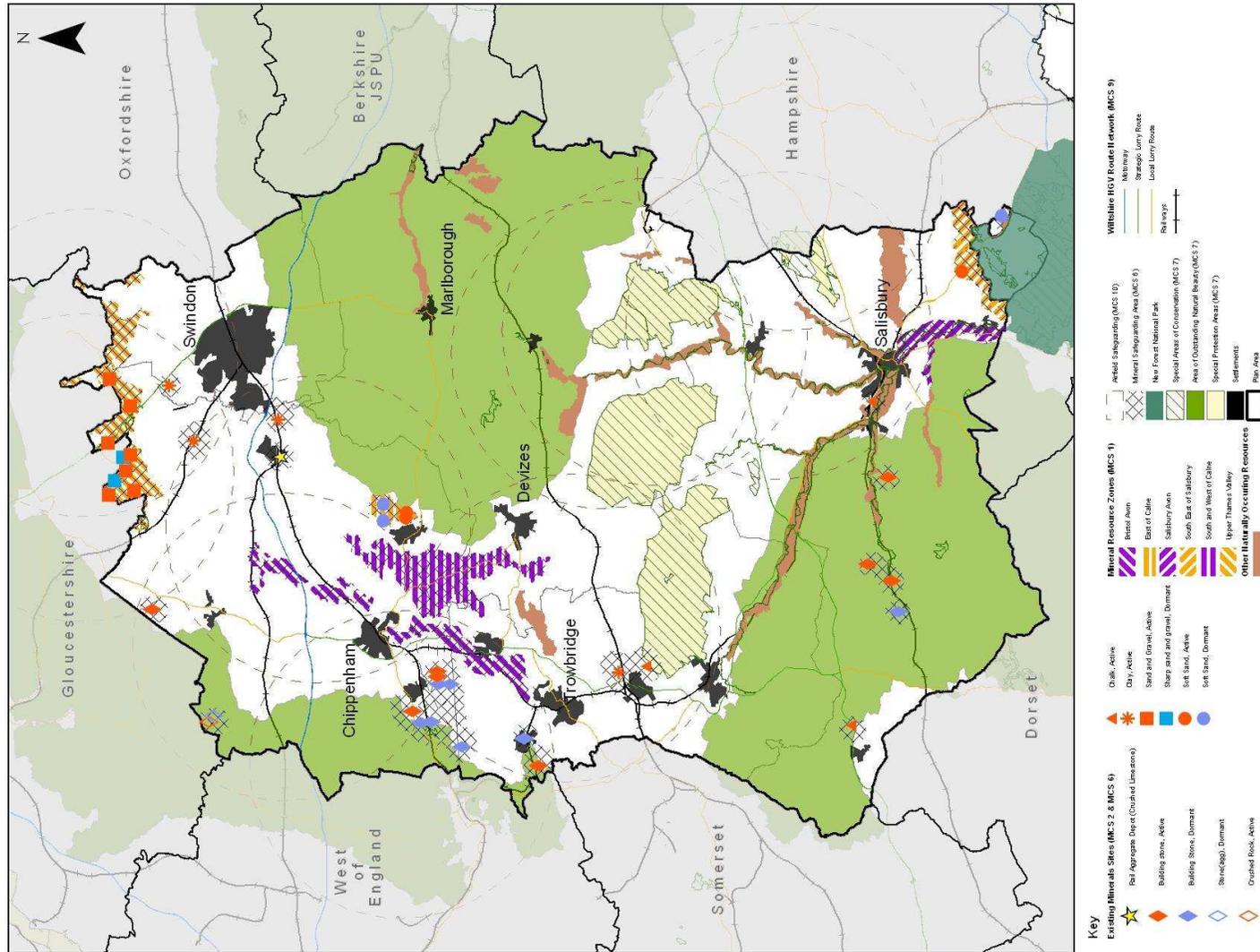
Ref No.	Document ref.	Proposed Change	Reason for proposed change
		<p>Under <b>Responsible Bodies</b> amend to read:</p> <p>WCC <b><u>Wiltshire Council</u></b> / Swindon Borough Councils</p> <p>Under <b>Target</b> amend to read:</p> <p>N/A <b><u>100%</u></b></p> <p>Under <b>Threshold for Policy Review</b> amend to read:</p> <p>Depending on the scale and circumstances of the development, the Councils' <b><u>Planning Policy officers</u></b> will discuss implications with the relevant District Council <b><u>case officer</u></b>.</p> <p><b><u>When monitoring indicates that objections are not being raised, the reasons why can be investigated and a review triggered.</u></b></p>	<p>and reflect the Councils' stated position.</p>
<p>PC067 (PC035)</p>	<p>Page 67, first row, fifth column</p>	<p>After first sentence insert:</p> <p><b><u>If no such engagement is undertaken, the Councils will investigate and assess the reasons why not and consider a review of the policy. The threshold for policy review would be triggered if less than 90% of major new development proposals have not offered timely and appropriate opportunities for local community engagement.</u></b></p>	<p>To ensure consistency across the document improve the coherence of the monitoring proposals and reflect the Councils' stated position.</p>
<p>PC068</p>	<p>Page 70</p>	<p>Insert after the definition of <b>Minerals Policy Statements</b> a new row to read:</p> <p><b><u>MRZ Mineral Resource Zones – Broad areas of search within Wiltshire and Swindon that in principle should be used as the basis for identifying future sites for sand and gravel extraction in Wiltshire and Swindon.</u></b></p>	<p>To provide greater clarity for the reader of the document.</p>

**Additional changes proposed by the Councils to reflect circumstances that have changed or will soon change since submission of the draft Minerals Core Strategy in March 2008.**

PC069 ( <i>PC038</i> )	Whole document	To reflect the fact that Wiltshire County Council will become a unitary authority, the Councils suggest that all references to "Wiltshire County Council" be amended to read " <b><u>Wiltshire Council</u></b> ". Similarly, where the text of the Minerals Core Strategy refers to "District Councils" in Wiltshire the text should be amended to refer only to " <b><u>the Council</u></b> " (or similar suitable wording).
PC070 ( <i>PC039</i> )	Whole document	To reflect the fact that the draft Regional Spatial Strategy for the South West will be adopted early 2009, the Councils suggest that the word "draft" be deleted.

## Appendix 1: Proposed change Ref PC071 (PC040) - Amended Key Diagram

Minerals Core Strategy Key Diagram



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## Appendix 2: Consolidation of Proposed Changes PC008 to PC019

### Secondary and Recycled Aggregates

- 5.12 Although the bulk of the aggregates required for the construction industry are likely to continue to be won from primary resources, a sustainable minerals supply strategy should make allowance for maximising the arisings, recovery and use of secondary and recycled materials.
- 5.13 The main source of alternative aggregates in Wiltshire and Swindon arises from construction, demolition and excavated waste (often referred to as CDE waste) as there are currently no significant producers or sources of secondary aggregates within the County or Borough.
- 5.14 Information on the full nature and extent of facilities for the processing and use of recycled aggregate within Wiltshire and Swindon is limited by the fact that in many cases, the product is managed by temporary mobile operations related to a specific redevelopment project. Often in cases such as these, the operator need only obtain a licence from the Environmental Health department of the District Council, and does not necessarily require planning permission. Aggregates recycled 'on-site' are most likely reused 'on-site' as part of the overall redevelopment and therefore information relating to their re-use will not necessarily be recorded.
- 5.15 Although government policy (MPS1) maintains a commitment to maximising the use of such materials with a view, in the longer term, to reducing reliance upon primary aggregate resources, the South West Regional Spatial Strategy does not set specific targets for local authorities but instead acknowledges that there is a need to facilitate a better understanding of the extent to which alternatives to primary aggregates are being used in construction projects.
- 5.16 Policy MCS2 sets out the Councils' intention to actively support non-mineral developments that promote sustainable construction techniques to maximise the use of secondary and recycled aggregates in line with regional policy. It also seeks to guide developments that incorporate permanent facilities to the most appropriate locations in Wiltshire and Swindon. Developers submitting proposals through the planning applications process will be instrumental in delivering this policy, both in terms of the Councils responding to consultation on major redevelopments and through the determination of development proposals for the reception, processing and distribution of secondary and recycled aggregates. Co-operation between the planning teams at the Councils will be essential.
- 5.17 Clearly, there are links between policy MCS2 and the policies of the Waste Core Strategy and related DPDs. Policy WCS6 of the Wiltshire and Swindon Waste Core Strategy seeks to encourage the most efficient use of waste material in new developments which includes reuse of recycled aggregates generated on or off site.
- 5.18 In support of this relationship between the two Core Strategies, the recommendations of the Sustainability Appraisal Report are that the Councils should consider co-locating facilities for the processing of recycled aggregates

Wiltshire and Swindon Submission Draft Minerals Core Strategy Examination:  
Schedule of Proposed Changes Prepared by the Councils

- 5.19 with existing and proposed waste management facilities, where this represents the most sustainable approach and accords with National, Regional and local policy.
- 5.20 The Councils will identify 'specific sites', 'preferred areas', 'areas of search' and develop detailed policy guidance for the reception, handling, recycling and distribution of recycled and secondary aggregates in conformity with national, regional and local. Many of the functions of sites referred to in Policy MCS2 are likely to be considered primarily as waste operations and therefore will be allocated within the Waste Site Allocations DPD as opposed to the Aggregate Minerals Site Allocations DPD. This will avoid repetition across the DPDs within the Minerals and Waste Development Framework. Sites that are identified for minerals extraction, where they are considered suitable, will be allocated for the reception, processing and distribution of secondary or recycled aggregates within the Aggregate Minerals Site Allocations DPD.
- 5.21 It is recognised that any such sites may need to have a long-life, or indeed a permanent permission to attract the level of investment required to establish a high quality aggregate recycling facility. However, as with proposals for new quarries, all new or expanded facilities for handling, recycling and distributing recycled and secondary aggregates will need to be judged against a range of key locational criteria, as listed in MCS 1, as well as national, regional and local policy.

**MCS 2: Maximising the Use of Secondary and Recycled Aggregates**

The Councils will support developments that promote and maximise the use of secondary and / or recycled aggregates. Sites for the reception, processing and distribution of secondary and recycled aggregates will be identified in the following locations within Wiltshire and Swindon:

- a) Industrial areas and previously developed land within 16km of the Strategically Significant Cities and Towns of Swindon, Chippenham, Trowbridge and Salisbury;
- b) Within existing, proposed or suitable former minerals developments;
- c) Co-located with existing or proposed waste management facilities.

<u>Policy Drivers</u>	
<ul style="list-style-type: none"> <li>• Minerals Policy Statement 1</li> <li>• Minerals Policy Statement 2</li> <li>• Planning Policy Statement 10</li> <li>• Planning Policy Statement 23</li> <li>• Planning Policy Statement 25</li> <li>• The draft South West Regional Spatial Strategy</li> </ul>	<ul style="list-style-type: none"> <li>• National Waste Strategy 2007</li> <li>• <u>Wiltshire and Swindon Waste Core Strategy</u></li> <li>• <u>Wiltshire Sustainable Community Strategy</u></li> <li>• Community involvement and comments received from previous consultation stages.</li> </ul>